

United States Department of Justice

United States Attorney's Office Central District of California

Jeff Mitchell Phone: (213) 894-0698 E-mail: jeff.mitchell@usdoj.gov 1100 United States Courthouse 312 North Spring Street Los Angeles, California 90012

January 9, 2024

Daniel B. Levin Munger, Tolles & Olson LLP 350 South Grand Avenue, 50th Floor Los Angeles, CA 90071

Re: MGM Grand Hotel LLC

Dear Mr. Levin:

The United States Attorney's Office for the Central District of California (the "USAO") agrees that if the MGM Grand Hotel, LLC ("MGM Grand" or the "Company") fully complies with all of its obligations under this Agreement, the USAO will not criminally prosecute the Company, or any of its parents, subsidiaries or affiliates, during the term of this Agreement or thereafter for any crime related to the conduct described in the Statement of Facts attached hereto as Attachment A ("Statement of Facts"), or relating to information disclosed by the Company to the USAO or known to the USAO prior to the date on which this Agreement was signed that is part of the course of conduct described in the accompanying Statement of Facts, including violations of 18 U.S.C. § 1956(a)(1): Laundering of Monetary Instruments; 18 U.S.C. § 1957: Engaging in Monetary Transactions in Property Derived from Specified Unlawful Activity; 31 U.S.C. §§ 5318(h), 5322: Failure to Maintain an Effective Anti-Money Laundering Program; 31 U.S.C. §§ 5318(g), 5322: Failure to File Suspicious Activity Reports; or for a conspiracy to commit those any of those offenses under 18 U.S.C. § 371 or 18 U.S.C. § 1956(h).

The USAO and MGM Grand Hotel, LLC, a limited liability company headquartered in Las Vegas, Nevada, doing business as "MGM Grand - Las Vegas," hereby enter into this non-prosecution agreement (the "Agreement").

The USAO enters into this Agreement based on the individual facts and circumstances presented in this case, and including consideration of the following factors:

(a) the Company received cooperation credit for certain cooperative steps including voluntarily making current employees available for interviews and making voluntary document disclosures, and providing to the USAO relevant facts and information about the individuals involved in the conduct described in the Statement of Facts;

- (b) the Company no longer employs or is affiliated with the individuals implicated in the conduct at issue who are referenced in the Statement of Facts;
- (c) the Company has timely engaged in remedial measures, as described in Attachment B. Those efforts include (i) enhancing its Anti-Money Laundering Compliance Program covering the Company and affiliated properties ("AML Compliance Program") and a commitment to continue to enhance its compliance program; (ii) submitting to an external compliance review for two years, with provision of written reports to the USAO on its progress and experience in enhancing the AML Compliance Program ("External Compliance Review"), as described in Attachment C; (iii) establishing amended protocols for the internal audit department to review and evaluate the AML Compliance Program; and (iv) conducting a lookback for the eighteen-month period between January 1, 2022, and June 30, 2023, of Suspicious Activity Reports ("SARs") previously filed by the Company and affiliated properties that reported that the source of funds was unknown ("Lookback SARs");
- (d) the nature and seriousness of the offense, in particular, involvement by a senior executive of the Company, as well as at least two marketing hosts, in continued service of a customer known to be engaging in criminal activity and laundering the proceeds of his criminal activity, including large amounts of cash, at the Company and its affiliates, willful failures of the same senior executive and hosts to report suspicious activity to the compliance team, which fell within their duties at the casino, leading to and causing the Company's failure to file SARs relating to transactions by that customer at the Company, and the failure of the compliance team to reach out to the marketing hosts or review the customer's credit—even though for at least three years, the compliance team recognized that the customer's source of funds was unknown and unexplained;
- (e) the Company has agreed to continue to cooperate with the USAO in any ongoing investigation of the conduct of the Company and affiliates, and their current or former officers, directors, employees, agents, business partners, distributors, and consultants relating to violations set forth in the Statement of Facts; and
- (f) accordingly, after considering (a) through (f) above, the USAO and the company believe that an appropriate resolution of this case is a non-prosecution agreement for the Company and an aggregate discount of 20% from the low end of the otherwise applicable United States Sentencing Guidelines ("U.S.S.G." or "Guidelines") advisory fine range.

The Company admits, accepts, and acknowledges that it is responsible for the acts of its then-officers, directors, employees, and agents as set forth in the Statement of Facts and incorporated by reference into this Agreement, and that the facts described in the Statement of Facts are true and accurate. The Company and the USAO agree not to make any public statement contradicting any of the facts set forth in the Statement of Facts. Upon the USAO's notification to the Company's counsel of a public statement by any then-current agent or employee of the Company that in whole or in part publicly denies a statement of fact contained

in the Statement of Facts, the Company may avoid breach of this Agreement by publicly repudiating such statement within three days after notification by the USAO.

This Agreement shall apply to and be binding upon the Company and its successors and assigns.

For a period of two (2) years from the date that this Agreement is executed, the Company shall, subject to applicable laws and regulations: (a) cooperate fully with the USAO, Homeland Security Investigations, the Internal Revenue Service – Criminal Investigation ("IRS-CI"), and any other law enforcement agency designated by the USAO regarding matters arising out of the conduct covered by this Agreement, as set forth in the Statement of Facts; (b) assist the USAO in any investigation or prosecution arising out of the conduct covered by this Agreement by providing logistical and technical support for any meeting or interview; (c) use its best efforts to secure the timely attendance and truthful statements and testimony of any officer, director, agent, or then current employee of the Company at any meeting or interview or before the grand jury or at any trial or other court proceeding regarding matters arising out of the conduct covered by this Agreement; and (d) provide the USAO, upon request, all non-privileged information, documents, records, or other tangible evidence located in the United States regarding matters arising out of the conduct covered by this Agreement about which the USAO or any designated law enforcement agency inquires.

The Company's obligations under this Agreement shall have a term of two (2) years from the date that this Agreement is executed. The parties agree that for the two-year term of this Agreement, the Company shall: (a) commit no felony under U.S. federal law; (b) truthfully and completely disclose non-privileged information in response to USAO requests relating to any of the conduct covered by the Agreement, as set forth in the Statement of Facts; and (c) bring to the USAO's attention all conduct by, or criminal investigations of, the Company relating to any felony under U.S. federal law of which the Company's senior management is aware.

The parties agree that the Company will continue to strengthen its AML Compliance Program by enhancing and causing to be enhanced the AML Compliance Program, amending and causing to be amended procedures for internal audit, and implementing and causing to be implemented the eighteen-month SAR lookback provision, as well as by submitting to the External Compliance Reviewer's review, evaluation and reporting, as described in Attachments B and C and Section (d) herein.

The parties agree that the Company has voluntarily agreed to pay a fine of \$6,527,728 to the United States, which represents the parties' agreement to an amount that is twice the gambling revenue the Company derived from Wayne Nix for the conduct described in the Statement of Facts after the application of a 20% cooperation credit. The Company agrees to pay this sum to the United States Treasury within ten (10) days of executing this Agreement. The Company has agreed to forfeit \$500,000 in proceeds traceable to the violations set forth in the Statement of Facts, and specifically agrees to pay the Internal Revenue Service the amount of

\$500,000 by transmitting to IRS-CI a check made payable to the Department of the Treasury (the "Forfeited Funds"), with reference "Nix Investigation Forfeiture," within 60 days of the full execution of this Agreement, and understands that the United States shall proceed with the administrative forfeiture of the Forfeited Funds and dispose of the Forfeited Funds in accordance with law. The Company further agrees not to contest forfeiture of the Forfeited Funds and waives any and all notice requirements with respect to the Forfeited Funds, including, but not limited to, those notice requirements set forth in 18 U.S.C. § 983(a), and the Company understands that such proceedings shall be completed without notice to them or their counsel. The parties agree that the Forfeited Funds will be counted towards the monetary fine.

The Parties agree that the Company will spend at least \$750,000 in new funding over a two-year period on MGM's and its affiliates' compliance program (the "Compliance Funds"). Permissible uses of the Compliance Funds include hiring additional compliance personnel; purchasing resources and tools, including software to improve the compliance function; and/or paying the fees and costs of the External Compliance Reviewer. Annually, starting one year from the execution of this Agreement, MGM will submit an attestation to the USAO stating how it spent Compliance Funds in the prior year. The parties agree that the Compliance Funds will not be counted towards the monetary fine.

The parties agree that, if, during the term of this Agreement, the USAO in good faith determines that the Company has committed any felony under U.S. federal law, that the Company has deliberately given false, incomplete, or misleading testimony or information in connection with this Agreement (excluding any testimony or information that is provided by Company employees who are not acting within the scope of their employment and at the direction of the Company when providing such testimony or information), or that the Company otherwise has violated any provision of this Agreement, the Company shall thereafter be subject to prosecution for any violation of federal law of which the USAO has knowledge, including perjury and obstruction of justice. Any such prosecution that is not time-barred by the applicable statute of limitations on the date that this Agreement is executed may be commenced against the Company, notwithstanding the expiration of the statute of limitations during the term of this Agreement plus one year. Thus, by signing this agreement, the Company agrees that the statute of limitations with respect to any prosecution that is not time-barred as of the date this Agreement is executed shall be tolled for the term of this Agreement plus one year.

The parties agree that: With the exception of any confidential settlement communications exchanged pursuant to Federal Rule of Evidence 410, all statements made by the Company, through its designated representatives, to the USAO or other designated law enforcement agents, including in the Statement of Facts, and any leads from such statements or testimony, shall be admissible in evidence in any criminal proceeding brought against the Company, and the Company agrees to waive any claim under the United States Constitution, any statute, or any other federal rule that such statements or any leads therefrom are inadmissible or should be suppressed.

In the event that the USAO determines that the Company has breached this Agreement, the USAO agrees to provide the Company with written notice of such breach prior to instituting any prosecution resulting from such breach. The Company shall, within thirty (30) days of receipt of such notice, have the opportunity to respond to the USAO in writing to explain the nature and circumstances of such breach, as well as the actions the Company has taken to address and remediate the situation, if necessary, which explanation the USAO shall consider in determining whether to institute a prosecution.

The parties agree that this Agreement is binding on the Company and the USAO but specifically does not bind any federal, state, local, or foreign prosecuting, enforcement, administrative, or regulatory authority, including any other component of the Department of Justice other than the USAO. The USAO will, however, bring the extent of the Company's cooperation and its enhanced AML Compliance Program to the attention of other prosecuting and investigative offices, if requested to do so by the Company.

The parties agree that either the USAO or the Company may disclose this Agreement to the public. The Company may disclose this Agreement to its regulators or other government agencies.

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With respect to this matter, from the date of execution of this Agreement forward, this Agreement supersedes all prior, if any, understandings, promises, or conditions between the USAO and the Company. No additional promises, agreements, or conditions have been entered into other than those set forth in this Agreement and none will be entered into unless in writing and signed by all parties.

JOSEPH MCNALLY

First Assistant United States

Attorney

MACK E. JENKINS

Assistant United States Attorney

Chief, Criminal Division

JEFF MITCHELL

Assistant United States Attorney Major Frauds Section

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RACHEL AGRESS Assistant United States Attorney International Narcotics, Money Laundering and Racketeering Section

DAN G. BOYLE Assistant United States Attorney Environmental Crimes and Consumer Protection Section

I, the undersigned, am an officer as stated below and have authority to sign and bind MGM Grand Hotel, LLC. On behalf of MGM Grand Hotel, LLC, on whose behalf I am signing this agreement: I have read this Agreement carefully; I have discussed it fully with Daniel B. Levin, the attorney for MGM Grand Hotel, LLC; I understand the terms of this Agreement; I knowingly and voluntarily agree to these terms after a thorough discussion with Mr. Levin; I do so free from force, threats, or coercion; no promises, representations, agreements, commitments, or inducements have been made except those set forth in this Agreement; and I am satisfied with Mr. Levin's representation of MGM Grand Hotel, LLC in this matter.

AGREED AND CONSENTED TO: MGM Grand Hotel, LLC

Date:

OH M. MCMANUS

Secretary, MGM Grand Hotel, LLC

I have carefully reviewed and discussed this Agreement with my client, MGM Grand Hotel, LLC, through its officers, including John McManus, the Secretary Officer. To the best of my knowledge, Mr. McManus is an officer of MGM Grand Hotel, LLC, who is duly authorized to execute this Agreement on behalf of MGM Grand Hotel, LLC, and that Mr. McManus is doing so knowingly and voluntarily. APPROVED AS TO FORM:

Date:

DANIEL B. LEVIN

Attorney for MGM Grand Hotel LLC

Attachment A Statement of Facts

The following Statement of Facts is incorporated by reference as part of the Agreement, dated January 9, 2024, between the USAO and the Company. The USAO and the Company agree that the following facts are true and correct.

At times relevant to this Agreement:

A. The Bank Secrecy Act

- 1. The Bank Secrecy Act ("BSA"), codified at Title 31, United States Code §§ 5313–5326, as implemented through related federal regulations, was enacted by Congress to address criminal money laundering activities utilizing financial institutions.
- 2. Title 31, United States Code, Section 5318(g), and related regulations, required financial institutions, including casinos, to file with the Department of the Treasury a "Suspicious Activity Report" ("SAR") for any transaction conducted through the casino that involved at least \$5,000 in funds, and the casino knew, suspected, or had reason to suspect that the transaction (or a pattern of transactions of which the transaction was a part):
 (i) involved funds derived from illegal activity or was intended or conducted in order to hide or disguise funds or assets derived from illegal activity as part of a plan to violate or evade any federal law or regulation or to avoid any transaction reporting requirement under federal law or regulation; (ii) was designed, whether through structuring or other means, to evade any regulations promulgated under the BSA; (iii) had no business or apparent lawful purpose or was not the sort in which the particular customer would normally be expected to engage, and the casino knew of no reasonable explanation for the transaction after examining the available facts, including the background and possible purpose of the transaction; or (iv) involved use of the casino to facilitate criminal activity.
- 3. SARs were to be filed with the Financial Crimes Enforcement Network ("FinCEN"), a bureau of the Department of the Treasury.

4. Regulations promulgated under the BSA, Title 31, United States Code, Section 5318(h), including Title 31, Code of Federal Regulations, Sections 1010.312,1021.210, and 1021.410(a), required certain casinos to develop, implement, and maintain a written, effective, risk-based anti-money laundering program reasonably designed to prevent such casinos from being used to facilitate money laundering, including by requiring casinos to develop procedures for using "all available information" to identify and verify customer information and to determine occurrences of transactions or patterns of transactions that warrant the filing of a SAR, including transactions involving funds derived from illegal activity. The program was required to have policies and procedures governing the verification of customer identification, the filing of reports including SARs, and assuring compliance with these and other BSA requirements via internal controls and independent testing and training, as well as a five-year retention of records period specified by the BSA.

B. The Money Laundering Statutes

- 5. The money laundering statutes, codified at Title 18, United States Code, Sections 1956–57, were also enacted by Congress to prohibit criminal money laundering activities.
- 6. Title 18, United States Code, Section 1956(a)(1) prohibited persons from conducting financial transactions involving the proceeds of certain unlawful activities knowing that the transaction involved the proceeds of unlawful activity with the intent to promote the carrying on of the specified unlawful activity or was designed to conceal the nature or source of the proceeds.
- 7. Title 18, United States Code, Section 1957 prohibited persons from knowingly engaging in monetary transactions in criminally derived property of a value greater than \$10,000.

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C. Background – MGM Grand

- 8. MGM Grand was a limited liability corporation headquartered in and organized under the laws of the State of Nevada and operated as a Nevada casino licensed and regulated by the Nevada Gaming Control Board, in Las Vegas, Nevada.
- 9. The MGM Grand managed a hotel with 5,044 guest rooms. The MGM Grand had more than 5,000 employees as of March 2019. The MGM Grand had one of the largest gaming floors in all of Las Vegas. It offered more than 1,100 slot machines for gaming as well as a 13-table poker room and table games. It also offered a race and sports book allowing its customers to bet on a range of sports, including soccer, football, boxing, MMA, and more.
- 10. Money was exchanged for chips at the casino cage or at the gaming tables. Casino chips were small discs used as currency in casinos for gaming purposes. To obtain casino chips, customers could present MGM Grand money in the form of cash, money orders, cashier's checks, wire transfers, personal checks, or business checks. In addition, MGM Grand provided chips to some customers based on credit, *i.e.*, a "marker." When an MGM Grand customer wished to obtain chips on credit, the Company's credit department would run a background check on the customer, which could include obtaining credit reports, calling banks, public record searches, contacting marketing hosts, and contacting unaffiliated casinos to determine the credit worthiness of the customer. Money owed on markers could be paid in the form of cash, money orders, cashiers' checks, wire transfers, personal checks, or business checks.
- 11. As a licensed gaming establishment with an annual gaming revenue of more than \$1,000,000, MGM Grand was a "financial institution" within the meaning of the Bank Secrecy Act, Title 31, United States Code, Section 5312(a)(2)(x), and required to file SARs with FinCEN. MGM Grand's parent company maintained an anti-money laundering compliance program ("AML Compliance Program") and compliance team that covered MGM Grand and affiliated U.S. properties, and was responsible for developing written policies, training, and monitoring of the generation and reporting of SARs.

D. Wayne Nix

- 12. Wayne Nix was a resident of Orange County, California. Sometime after 2001, Nix began operating an illegal bookmaking business within the Central District of California that accepted and paid off bets from bettors in California and elsewhere in the United States on the outcomes of sporting events at agreed-upon odds (the "Nix Gambling Business"). Nix used associates (referred to as "agents") and a Costa Rican website called Sand Island Sports to expand his business and track the bets of his customers.
- District of California to casinos in Las Vegas, Nevada, with illicit cash proceeds from the Nix Gambling Business. The cash typically comprised high-domination bills, and, at times, Nix transported the cash in duffle bags, brown paper bags, or leather purses. Nix presented illicit cash proceeds to casinos and used illicit proceeds to place personal gambling bets at the casinos and to pay off markers at casinos. Nix would also solicit new customers for the Nix Gambling Business from marketing hosts at the casinos he frequented. Nix at various times offered casino hosts a commission or gratuity for referring casino customers to Nix and the Nix Gambling Business.
- 14. The President of MGM Grand, Scott Sibella, and two casino hosts were aware that Nix ran the Nix Gambling Business and continued to allow Nix to present and use illicit proceeds at MGM Grand, and/or other affiliate properties. Not only did Sibella and the two hosts continue to allow Nix to present illicit proceeds to the casino and/or at other affiliate properties, but they would provide Nix complimentary benefits at the casino, including meals, room, board, and golf trips with senior executives and other high-net-worth customers of the casino to further encourage Nix to patronize the casino and spend his illicit proceeds at the casino. Nix at times used the golf trips with MGM Grand's high-net-worth customers to solicit new customers for the Nix Gambling Business.
- 15. MGM Grand assigned to Nix two marketing hosts, Host A and Host B, who knew that Nix engaged in bookmaking by taking bets from customers on sporting events. Host

A maintained regular contact with Nix, went to dinner with Nix, invited Nix to casino-sponsored events, and even flew to California to encourage Nix to return to Las Vegas, stay at MGM Grand, and use the illicit proceeds at MGM Grand. Host A was aware that Nix was paying off markers at casinos affiliated with MGM Grand in cash. For example, on one occasion on November 20, 2018, via telephone, Nix told Host A that he would be paying off markers at two affiliate casinos in cash.

- 16. Until his departure in March 2019, Sibella approved complimentary rooms, food service, and event tickets for Nix, and invited Nix on marketing trips with the purpose of encouraging Nix to gamble at MGM Grand. Not only was Sibella aware that Nix ran the Nix Gambling Business, but Sibella placed bets directly with Nix and one of Nix's agents. Nix assigned account number R3507 on the Sand Island Sports website to Sibella to track Sibella's betting history.
- 17. Both Sibella and Host A were aware that MGM Grand customers placed large bets with the Nix Gambling Business. For example, on March 14, 2018, via text message, Nix told Host A that he would be very upset if he heard that an MGM Grand customer was "in Vegas before he pays me" for a gambling debt owed to the Nix Gambling Business. On January 29, 2019, via telephone, Nix told Sibella that another MGM Grand customer known to Sibella had placed a \$5 million bet on the Super Bowl with the Nix Gambling Business.

E. Failure to File SARs regarding Nix

18. Under the AML Compliance Program, MGM Grand's employees on the business and marketing side were responsible for affirmatively reaching out to the compliance team in the event they observed suspicious activity. Despite being trained and required to do so, neither Sibella nor Hosts A or B reported to compliance personnel or law enforcement the source of the illicit proceeds that Nix used while gambling at MGM Grand. As a result of this failure, MGM Grand did not file one or more SARs regarding the source of Nix's funds related to transactions by Nix at MGM Grand or its affiliated properties, even though Sibella and Hosts A and B knew, or reasonably should have known and deliberately ignored, signs

that the funds were proceeds of unlawful activity. At various points, Nix's play at MGM Grand and its affiliated properties involved a pattern of illegal transactions of over \$100,000 within a twelve-month period.

- 19. The AML Compliance Program included a Risk Based Assessment ("RBA"), which identified and ranked money-laundering risks and prescribed programs to address those risks. However, during the relevant timeframe, the RBA, did not assign any risk for situations in which its customers repeatedly conducted large cash transactions with large-dollar denominations at the casino. In addition, in February 2017, MGM Grand's parent company performed an internal audit of its AML Compliance Program. The internal auditors recommended, after activity by a customer was deemed suspicious, that a risk-based approach be used to determine whether to continue monitoring the customer. Specifically, the auditors recommended that compliance consider, among other factors, the number of SARs filed in a rolling 12-month period, threshold of transactions, as well as the nature of the activity. The auditors advised that failure to consider these factors when SARs had been previously filed regarding a customer might allow similar suspicious activities to go undetected and thus unreported. The executive director of compliance declined to adopt the recommendation to apply a risk- based approach to examine continuing activity of customers already deemed suspicious and responded that its current approach of monitoring high-risk areas, such as subpoenas, negative news, structuring analysis, and book wagering analysis, was sufficient. The executive director also noted that there were procedures for identifying refused-name patrons who then would be subject to the current monitoring approach.
- 20. Due to these policies, the compliance team did not conduct an analysis to determine occurrences of additional large-denomination cash transactions or patterns of such transactions that would warrant the filing of SARs in relation to Nix. Beginning in 2017, MGM Grand compliance personnel first became suspicious of Nix's source of income after Nix presented \$50,000 in cash at the cage of an MGM Grand property because small denominations comprised more than \$5,000 of the cash. MGM Grand compliance investigated Nix's business and determined that it could not substantiate where Nix obtained

such a large amount of cash, and in particular such a volume of small denominations. Despite suspicions about Nix's source of funds beginning in 2017, no SARs were filed regarding Nix after that time for multiple cash deposits that did not involve small denominations.

F. Failure to Use All Available Information

21. Under the AML Compliance Program, MGM Grand's employees on the business and marketing side were responsible for affirmatively reaching out to the compliance team in the event they observed suspicious activity, and the company trained marketing hosts on their obligation to do so. The compliance team performed "know your customer" ("KYC") reviews of certain MGM Grand and U.S.-affiliate customers where defined criteria were met. The AML Compliance Program, however, failed to instruct the compliance team to use all available information, as required by the BSA, when performing those KYC reviews to determine whether transactions or patterns of transactions warranted the filing of a SAR, or to identify and verify customer information, including source of funds, for transactions found to be suspicious. Specifically, from at least May 1, 2014, through October 31, 2017, the AML Compliance Program did not require the compliance team to consult with the marketing hosts at MGM Grand and U.S. affiliates about information available to them in relation to KYC procedures and procedures for determining whether transactions or patterns of transactions warranted the filing of a SAR, or identifying and verifying customer information, including source of funds, for transactions found to be suspicious. From approximately October 31, 2017, through the present, the AML Compliance Program instructed compliance team personnel to reach out to the marketing departments only in certain scenarios (checks/wires received from a third party, issuing checks or wires in exchange for cash). In other scenarios—including where heightened KYC measures were deemed necessary due to risk, as indicated, for example, by a customer's high volumes of cash transactions, large amounts of small-denomination bills, negative news, unjustified source of funds, or other potential suspicious activity—compliance team personnel were instructed to look only at records of customer activity and historical data already on record, surveillance and security reports, public sources, and subscriber databases. Even when a customer's conduct was deemed sufficiently suspicious to file an SAR with FinCEN, the AML Compliance Program did not

instruct its compliance team to contact marketing department personnel for information available to them on the customers' source of funds. In contrast, the marketing departments, including hosts, at MGM Grand and U.S. affiliates regularly interacted and socialized with customers—including, but not limited to, during private and intimate events and trips which gave them personal knowledge of their customers' employment and source of funds.

- 22. In practice, compliance team personnel did not regularly reach out to the marketing hosts even where the compliance team could not substantiate or identify the customer's source of funds. This occurred despite the fact that during the same timeframe, the collections, credit, and hospitality personnel would routinely reach out to casino hosts in connection with collection of moneys owed, lines of credit, and hospitality compensation and gifts.
- 23. From time to time, the compliance team performed KYC reviews of Nix; however, those reviews did not use all available information because the compliance team did not contact Nix's marketing host or review his credit file. The KYC reviews identified certain of Nix's transactions as suspicious and attempted to determine the source of his funds through publicly available information. The compliance team was unable to determine Nix's source of funds but did not inquire with the marketing host, who had regular interactions with Nix, or take any additional steps, even though other departments within the Company routinely reached out to the marketing hosts and contacted other casinos to obtain information on Nix. Specifically, from at least 2017 through 2020, collections, credit, and hospitality personnel at MGM Grand and affiliated U.S. properties routinely reached out to Nix's host in connection with collection of moneys owed, lines of credit, and hospitality compensation and gifts. However, despite their suspicions and inability to verify Nix's source of funds for transactions conducted with large amounts of small-denomination bills, compliance team personnel took no additional steps to verify the source of funds and did not examine Nix's other transactions including use of large amounts of large-denomination bills. Specifically, despite findings by the compliance committee on multiple occasions that public records and private databases could not substantiate or justify Nix's source or type of funds,

the compliance team personnel never attempted to reach out or obtain additional information from Nix's host about Nix's source of funds.

- 24. FinCEN had previously published an enforcement action against Desert Palace, Inc. d/b/a Caesars Palace ("Caesars") for failing to use all available information to identify and evaluate potentially suspicious activity or otherwise incorporate it into the casino's anti-money laundering controls, in violation of the BSA. Specifically, Caesars' marketing department would typically obtain information about the casino's wealthy patrons for marketing purposes, but Caesars did not use this information to identify and evaluate potentially suspicious activity or otherwise incorporate it into the casino's anti-money laundering controls. MGM Grand was aware of the FinCEN enforcement action against Caesars' and the anti-money laundering failures leading to it. The parent company even advised employees at MGM Grand and its U.S.-based properties of the FinCEN enforcement action against Caesars in its anti-money laundering training programs, but nonetheless, failed to modify its own AML Compliance Program to require its compliance team to use available information in the possession of its own marketing departments.
- 25. Because of these deficiencies in the AML Compliance Program, MGM Grand failed to detect and report the extent of Nix's suspicious activities and failed to prevent Nix's money laundering.
- 26. By 2020, MGM Grand accepted \$4,079,830 in cash in illicit proceeds from the Nix Gambling Business.

Attachment B

Except as may otherwise be agreed by the parties in connection with a particular transaction, the Company agrees that in the event that, during the term of two years during which this Agreement is binding, it sells, merges, or transfers all or substantially all of its business operations as they exist as of the date of this Agreement, whether such change is structured as a sale, asset sale, merger, transfer, or other change in corporate form, it shall include in any contract for sale, merger, transfer, or other change in corporate form a provision binding the purchaser, or any successor in interest thereto, to the obligations described in this Agreement. The purchaser or successor in interest must also agree in writing that the USAO's ability to determine there has been a breach under this Agreement is applicable in full force to that entity. Nothing herein shall restrict the Company from indemnifying (or otherwise holding harmless) the purchaser or successor in interest for penalties or other costs arising from any conduct that may have occurred prior to the date of the transaction, so long as such indemnification does not have the effect of circumventing or frustrating the enforcement purposes of this Agreement, as determined by the USAO.

Enhancements to MGM Grand's AML Program

- 1. Within 90 days of the date of signing this Agreement, MGM Grand will implement and cause the implementation of, enhancements to the AML Compliance Program through updates to the Risk Based Analysis ("RBA") and implementation of those updated policies, as described in Exhibit A to the Company's June 1, 2023, letter to the USAO and below, including but not limited to the following enhancements:
- a. Where available, credit (marker) applications that a patron has completed with MGM Grand will be considered in connection with Know Your Customer ("KYC") reviews;
- b. During the course of any due diligence review, KYC review, or Financial Investigations Department review or investigation, in addition to public sources, compliance personnel will review and consider the entire customer gaming account, including, where available, the credit file containing any credit (marker) applications, bank account information, bank statements and/or tax returns, gaming activity at other U.S. properties, and any other Suspicious Activity Reports ("SARs") filed for customers at other U.S. properties affiliated with MGM Grand ("Customer File");

- c. If, in the course of a KYC review or other review of the Customer File, compliance personnel are unable to ascertain the source of funds for a patron, compliance personnel will request information about the patron's source of funds from the patron's host, if applicable;
- d. If a patron's source of funds cannot be determined, the KYC review will be submitted for SAR consideration;
- e. Annually, compliance personnel will determine the top 25 aggregated cash patrons for the prior calendar year, and perform a customer due diligence review to determine each patron's source of funds;
- f. A customer presenting cash in a transaction amount specified in the Company's June 1, 2023, letter to the USAO, will be required to provide written documentation attesting to the source of the cash, and that statement will be placed in the Customer File and subject to review by compliance personnel;
- g. Compliance personnel will be required to list any prior SAR filings, for at least the prior two years, for the specific property, and any affiliated property, in the SAR narrative included in a SAR filing;
- h. When it is determined that there is sufficient evidence to file a SAR for a patron involving an insufficient or lack of information about the patron's source of funds, and that patron has prior SAR filings related to source of funds, compliance personnel will escalate the issue within the compliance department to determine next steps. Those steps may include requesting that the patron complete an information form regarding the patron's employment and source of funds. Additional documents may be requested from the patron to support the customer attestation, as warranted;
- i. The Company will create a risk indicator in its RBA for customers engaged in a level of gaming activity that is inconsistent with information in the Customer File related to the customer's occupation, assets, or sources of funds, as noted in the FinCEN Guidance, FIN-2010-G002, Casino or Card Club Risk-Based Compliance

Indicators (June 30, 2010);

- j. The Company will create a risk indicator in the RBA for customers engaged in large cash transactions as previously described in Exhibit A of MGM's June 1, 2023, letter to the USAO; and
- k. Compliance personnel will establish protocols for reasonably documenting in the Compliance files any risk-based assessment, reasoning or decision by the compliance personnel, the Compliance Committee, Financial Investigations Department, or U.S. Program Coordinator: (i) not to present a SAR for filing following a complete investigation; (ii) not to file a SAR elevated to the Compliance Committee for consideration; and/or (iii) not to end a customer relationship elevated to the Compliance Committee for consideration. Documentation shall include memorialization of what KYC or due diligence has been undertaken to determine a customer's source of funds, including but not limited to which documents from the Customer File have been reviewed, which hosts, marketing personnel, or business executives have been consulted with, and which information or documents have been requested from the customer, as well as the rationale behind any decision.
- 2. To the extent not already required, the Company will require annual trainings on the Bank Secrecy Act/Title 31 and Anti-Money Laundering laws and the Company's AML Compliance Program, including the process and criteria for filing Suspicious Activity Incident Reports ("SAIRs") and SARs for all Casino Marketing, property executives, compliance, cage, and credit personnel, and those with authority to approve complimentary casino benefits for customers (including promotional chips, complimentary hotel rooms, and promotional trips).
- 3. The Company will amend and cause to be amended protocols for the Internal Audit Department's annual reviews of the AML Compliance Program, such that any proposed programmatic updates that Compliance Department declines to adopt are reviewed for consideration and final decision by the Compliance Committee, or another independent committee outside the Compliance Department, after such committee considers input from Internal Audit and the Compliance Department.

4. The Company will conduct and cause to be conducted a lookback for the eighteen-month period between January 1, 2022, and June 30, 2023, covering the Company and affiliated properties, of SARs for amounts over \$2,000,000 that are on the list provided to the Company by the USAO on or about October 2, 2023, where it can be reasonably be determined that the SAR reported that the source funds was unknown or unjustified, or unsubstantiated ("Lookback SARs"). For the Lookback SARs, a supplemental review and due diligence will be performed using all available information including information in the Customer File, as well as any information provided by hosts, in accordance with the current AML Compliance Program, to determine the accuracy of customer information and occurrence of any additional transactions or patterns of transactions required to be reported pursuant to the BSA. Where warranted or required, or where additional material information is found relating to source of funds which was not included in prior SARs, the Company will make or cause to be made supplemental SAR filings.

Attachment C

External Compliance Review

- 1. MGM Grand agrees to retain or cause to be retained an outside, independent firm approved by the USAO via the process described in Paragraph 2 of this Attachment, to conduct an external compliance review ("External Compliance Reviewer"), to review, evaluate and report on the Company and its affiliates' compliance with the enhancements to the AML Compliance Program, amendments to internal audit procedures and the eighteen-month SAR lookback provision of the Agreement ("SAR Lookback"), through up to four weeks of on-site review over the course of the two-year period of the Agreement, reviewing relevant amendments to manuals and policies, sampling of relevant populations, and the authoring of two reports.
- 2. By no later than 20 business days from the date this Agreement is executed, MGM Grand shall submit to the USAO three candidates to serve as External Compliance Reviewer (the "Reviewer"). The USAO shall have sole discretion to approve which candidate shall serve as Reviewer. In the event the USAO rejects all proposed Reviewers, MGM Grand shall propose an additional two candidates within 30 days after receiving notice of the rejection, and shall continue this process until a reviewer is approved by the USAO. MGM Grand and the USAO will use their best efforts to complete the selection process within 60 calendar days of the execution of this Agreement. MGM is responsible for paying the fees for the Reviewer, which shall not exceed \$375,000 per year.
- a. The Reviewer shall have experience and expertise with anti-money laundering policies and AML compliance programs, including experience or familiarity with AML programs in the gaming industry.
- b. In providing nominations for Reviewer candidates, the Company shall provide the USAO with (a) a description of all candidates' qualifications and credentials (and

those of their team, where applicable); (b) a written certification by the Company that it will not employ or be affiliated with the proposed Reviewer, the proposed Reviewer's firm, or other professionals who are part of the proposed Reviewer's team during the term of this Agreement and for three years following the termination of this Agreement; (c) a written certification by the proposed Reviewers that they have no conflict of interest that would prevent them from accepting the Reviewer position and that they are not a current or recent (*i.e.*, within the prior two years) employee, agent, or representative of the Company and hold no interest in, and has no relationship with, the Company, its subsidiaries, affiliates or related entities, or its employees, officers, directors, or outside counsel retained in this matter; (d) if a Proposed Reviewer is an attorney, a written certification from the proposed Reviewer that he or she has notified any clients that the candidate represents in a matter involving the USAO, and that the candidate has either obtained a waiver from those clients or has withdrawn and counsel in the other matter(s); and (e) a statement from the Company identifying the Reviewer candidate that is the Company's first choice to serve as the Reviewer.

- 3. The External Compliance Reviewer's retention is conditional on the following:
- a. The External Compliance Reviewer is independent of the Company and its affiliates, and no attorney-client relationship shall be formed between the External Compliance Reviewer and the Company or its affiliates;
- b. The External Compliance Reviewer shall have access to all non-privileged documents and information of the Company and its affiliates that the External Compliance Reviewer determines are reasonably necessary to assist in the execution of its duties;
- c. The External Compliance Reviewer shall have the authority to meet with any officer, employee, or agent of the Company and its affiliates when doing so is reasonably

necessary to carrying out the External Compliance Reviewer's functions, as described in Paragraph 3(e) of this Attachment; and

- d. The Company shall use its best efforts, and cause its affiliates to use their best efforts, to have compliance personnel cooperate and meet with the External Compliance Reviewer as requested.
- e. The External Compliance Reviewer shall conduct a review and evaluation of the Company and its affiliates' compliance with: (i) the enhancements to the AML Compliance Program set forth in Paragraph 1(a) through 1(k) of Attachment B; (ii) the amendments to internal audit procedures set forth in Paragraph 2 of Attachment B; and (iii) the eighteen-month SAR Lookback set forth in Paragraph 3 of Attachment B. The review and evaluation shall consist of an on-site review of up to two weeks occurring no later than 270 days from the date the Agreement is executed ("First On-Site Review"), and a second on-site review of up to two weeks occurring no later than 270 days from the first day of the First On-Site Review ("Second On-Site Review"). The specific duration of the on-site reviews shall be left to the Reviewer's discretion. During the on-site reviews, the External Compliance Reviewer may interview compliance personnel and review manuals and policies to determine whether the AML Compliance Policy and internal audit procedures have been adequately amended to comply with the terms of the Agreement. During the on-site reviews, the External Compliance Reviewer may also conduct statistically significant sampling of Customer files, CTRs, Suspicious Activity Incident Reports, SAR filings and backup materials, Compliance Committee meeting minutes, FID Committee meeting minutes, and/or employee training files from the prior year, to determine whether the amended AML Compliance Program and internal audit procedures are being implemented in a manner that complies with Paragraphs 1(a) through (1)(k) and 2 of

Attachment B, and whether the SAR Lookback described in Paragraph 3 of Attachment B is being implemented by compliance personnel in a manner that complies with the terms of Paragraph 3 of Attachment B.

- f. During the two-year period covered by the Agreement, the External Compliance Reviewer shall conduct and prepare two follow-up reports to be submitted to the Company, its affiliates, and the USAO, as described below:
- i. By no later than one year from the date the Agreement is executed, the External Compliance Reviewer shall submit to the USAO and the Company a written report ("First Report") setting forth: (A) a complete description of changes to the AML Compliance Program and internal audit procedures from those in place prior to execution of the Agreement, including those described in Paragraphs 1(a) through 1(k) and 2 of Attachment B; (B) a description of the steps undertaken to determine whether the amended AML Compliance Program and internal audit procedures are being substantially implemented in a manner that complies with the terms of the Agreement, including as set forth in Paragraphs 1(a) through 1(k) and 2 of Attachment B, and the steps undertaken to determine whether the SAR Lookback is being substantially implemented by compliance personnel in a manner that complies with the terms of Paragraph 3 of Attachment B; (C) recommendations to the Company and the USAO concerning additional steps the External Compliance Reviewer reasonably believes are necessary for the Company to fully comply, or cause compliance, with the terms of the Agreement, if any ("Recommendations"). Within 30 days of receiving the First Report, the Company and the USAO may submit comments to the Reviewer, copying the other Party, regarding the First Report and any Recommendations contained therein.

- ii. By no later than 315 days from the date the First Report is submitted, the External Compliance Reviewer shall submit to the USAO and the Company a second written report ("Second Report") setting forth: (A) further changes, if any, to the AML Compliance Program or internal audit procedures following submission of the First Report; (B) responses to any comments from the USAO and the Company on the First Report; (B) a description of the steps undertaken to determine whether the amended AML Compliance Program and internal audit procedures are being substantially implemented in a manner that complies with the terms of the Agreement, including as set forth in Paragraphs 1(a) through 1(k) and 2 of Attachment B, and the steps undertaken to determine whether the SAR Lookback is being substantially implemented by compliance personnel in a manner that complies with Paragraph 3 of Attachment B; (C) a conclusion as to whether the amended AML Compliance Program and internal audit procedures are being substantially implemented in a manner that complies with the terms of the Agreement, including as set forth in Paragraphs 1(a) through 1(k) and 2 of Attachment B, and whether the SAR Lookback is being substantially implemented by compliance personnel in a manner that complies with the terms of Paragraph 3 of Attachment B, and any findings that the Company and its affiliates are not in substantial compliance with the terms of the Agreement. Within 30 days of receiving the Second Report, the Company and the USAO may submit comments to the Reviewer, copying the other Party, regarding the Second Report.
- 4. The First Report and Second Report shall be transmitted by the External Compliance Reviewer to the Chief of the Major Frauds Section, United States Attorney's Office, Central District of California, 312 N. Spring Street, Suite 1100, Los Angeles, California 90012 and the Company simultaneously. Such reports will be preliminary until the Company is given

the opportunity to comment as set forth in Paragraphs 3.f.i and 3.f.ii, and the External Compliance Reviewer has reviewed and provided to the USAO responses to such comments, upon which such reports shall be considered final. The External Compliance Reviewer may extend the time period for issuance of the reports with prior written approval of the USAO.

- 5. The Company shall consider all Recommendations contained in the First Report submitted by the External Compliance Reviewer to the USAO, and either adopt the Recommendations or provide a written explanation as to why it determines not to adopt a Recommendation and/or any alternative steps the Company is taking in response to a Recommendation.
- 6. To the extent findings are made by the External Compliance Reviewer that the Company and its affiliates are not in substantial compliance with the terms of the Agreement and the Company disagrees with the finding(s), the Company and the External Compliance Reviewer may present the issue to the United States Attorney for his consideration and final decision, which is non-appealable. If the United States Attorney makes a final decision, which is non-appealable, that the Company is not in substantial compliance, the USAO may, but is not required to, extend the period of the Agreement for an additional year for the Company to come into compliance with the terms of this Agreement. If, after a year, the External Compliance Reviewer determines that the Company is still not in compliance with the terms of this Agreement, the USAO may declare the Company in breach of the Agreement, pursuant to the terms and conditions within the Agreement.
- 7. The External Compliance Reviewer shall, as requested by the USAO, cooperate fully with the USAO, Homeland Security Investigations, IRS-CI, and any other law enforcement agency designated by the USAO, and, as requested by the USAO, provide information about the

Company's compliance with the terms of this Agreement. The Company agrees that, upon notice to the Company, the External Compliance Reviewer may disclose his or her written reports, as directed by the USAO, to any other federal law enforcement or regulatory agency in furtherance of an investigation of any other matters discovered by, or brought to the attention of, the USAO in connection with the USAO's investigation of the Company or the implementation of this Agreement.

- 8. The Company agrees that if the External Compliance Reviewer resigns or is unable to serve the balance of the term, a successor shall be chosen through the process described in Paragraph 2 of this Attachment and approved by the USAO, within forty-five (45) calendar days. The Company agrees that all provisions in this Agreement that apply to the External Compliance Reviewer shall apply to any successor External Compliance Reviewer.
- 9. These External Compliance Reviewer's reports will likely include proprietary, financial, confidential, and competitive business information. Moreover, public disclosure of the reports could discourage cooperation and impede pending or potential government investigations and, thus, undermine the objectives of the reporting requirement. For these reasons, among others, the reports and the contents thereof are intended to remain and shall remain non-public, except as otherwise agreed to by the parties in writing or as otherwise provided by law.

Right to Inspection

10. During the pendency of the Agreement, with regard to patron activity beginning, ending, or passing through the United States, the USAO, upon request, may inspect compliance, marketing, or finance records, including Customer Files, located at MGM Grand and MGM Grand's affiliates in the United States. The Company will also provide the USAO any requested casino, compliance, marketing, or finance records, including records stored in the Patron system ("Customer Files"), located in the United States within ten business days of the request, or, if

the material is voluminous, provide the USAO with an anticipated schedule for production within ten business days.

11. The review and reporting requirements imposed on the Company under Attachments B and C will terminate upon the expiration of the two-year period covered by the Agreement.