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Saudi Arabia: situation of homosexuals, including laws, their treatment by society and government authorities, and the organizations available to assist them Research Directorate, Immigration and Refugee Board of Canada, Ottawa

Homosexual community and meeting places

An article that appeared in the American magazine *The Atlantic* states that there are active homosexual communities in Saudi Arabia's cosmopolitan cities, such as Riyadh and Djeddah (May 2007). People looking to meet same-sex partners can do so in cafés (ABC News 25 May 2009), on the street and on the Internet (*The Atlantic* May 2007). However, the British Broadcasting Corporation (BBC) quotes a professor who states that there is no "publicly acknowledged homosexual community" in that country (19 Oct. 2010).

Society's attitude

According to some media sources, Saudi society considers homosexuality "extremely shameful" (BBC 19 Oct. 2010), "deeply offensive" (GME 2 Apr. 2011) and "repugnan[t]" (The Atlantic May 2007). Similarly, in its 2008-2009 progress report on combatting AIDS, which was presented to the United Nations, the Health Ministry of the Kingdom of Saudi Arabia states that Saudi society "highly discourages" homosexuality (Saudi Arabia n.d.). In correspondence sent to the Research Directorate on 5 April 2011, the Executive Director of the Center for Democracy and Human Rights in Saudi Arabia (CDHR), a not-for-profit organization based in Washington (CDHR n.d.), stated that homosexuals can be "chastised by society." In a telephone interview with the Research Directorate on 17 May 2011, the President of the Human Rights First Society (HRFS) stated that every day homosexuals are attacked by their families because of their sexual orientation and that some "may even be killed by family members." This information could not be corroborated among the sources consulted by the Research Directorate. The human rights non-governmental organization (NGO) HRFS was established in Saudi Arabia in 2002 (HRFS n.d.); however, the government still refuses to grant it a permit (ibid.; ibid. 17 May 2011).

However, many sources indicate that, because of gender segregation, sexual activities can be "channelled discretely into same sex acts" (GME 2 Apr. 2011; CDHR 27 Apr. 2011; *The Atlantic* May 2007). According to the Director of the CDHR, sodomy "is socially accepted" (27 Apr. 2011). The reporter for the *Atlantic* states that being homosexual in Saudi Arabia involves a "contradiction-to have license without rights, and to enjoy broad tolerance without the most minimal acceptance"

(*The Atlantic* May 2007). She goes on to explain that in the Middle East, sexual practices are not linked to sexual identity (ibid.). Homosexual relations are tolerated; it is a behaviour that can, in fact, be transitory and does not define the person (ibid.). The *Country Reports on Human Rights Pratices for 2010*, published by the United States (US) Department of State, note that in Saudi Arabia in 2010, "[c]onsequent to the illegality and severe punishment applicable [for homosexuality], there were few reports of societal discrimination, physical violence, or harassment based on sexual orientation" (U.S. 8 Apr. 2011, Sec. 6).

Legislation

Many sources report that Saudi Arabia does not have a penal code (ILGA May 2010; AI 2008, 47; CDHR 5 Apr. 2011). Sexual relations between same-sex partners are punishable under Shari'ah law (U.S. 8 Apr. 2011, Sec. 6; Al 2008, 47-48; GME 2 Apr. 2011). A report published in May 2010 by the International Lesbian, Gay, Bisexual, Trans and Intersex Association (ILGA) notes that sodomy is a crime under Shari'ah law: [English version by ILGA] "For a married man the penalty is death by stoning, while the penalty for an unmarried man is 100 blows of the whip as well as banishment for a year." According to Amnesty International (AI) and the news site GayMiddleEast.com (GME), sexual relations between unmarried same-sex partners are punishable by flogging (AI 2008, 48; GME 2 Apr. 2011) or imprisonment (ibid.); sexual relations between same-sex partners who are married to someone else are punishable by the death penalty (ibid.; Al 2008, 48). According to the President of the CDHR, anyone found guilty of homosexual acts can be subject to imprisonment, flogging or fines (CDHR 5 Apr. 2011). Sexual relations between women are also forbidden (ibid.). According to some sources, four witnesses are required before the death penalty can be invoked for homosexuality (HRFS 17 May 2011; GME 2 Apr. 2011). Furthermore, AI states that the offence entitled "'Corruption on earth' is a catch-all phrase," and can apply to sexual relations between same-sex partners and it is always subject to capital punishment (Al 2008, 48). It is also forbidden for men "'to behave like women'" (U.S. 8 Apr. 2011, Sec. 6; FP 20 Dec. 2010; Human Rights Watch 24 June 2009).

Law enforcement

According to the Director of the CDHR, because "laws are made on the spot and totally up to the presiding judges in closed courts," statistics on the number of people prosecuted for homosexuality are "almost non-existent" (5 Apr. 2011). An article on the GME Web site provides similar information regarding the latitude granted to judges: "Saudi law is not strictly codified and its implementation, in either a lenient or severe manner, depends mostly on religious Sunni judges and scholars, as well as royal decrees (and thus subject to extreme variability)" (2 Apr. 2011).

Similarly, according to an article that appeared in the *Courrier international* on 28 April 2008, homosexuality in Saudi Arabia [translation] "almost systematically" leads to capital punishment. In the article that appeared in *The Atlantic*, the author states, however, that the death penalty is rarely handed down for sodomy (May 2007). According to GME, the death penalty is very rare because, in order to get a conviction, four witnesses are required or the accused has to confess on four occasions (2 Apr. 2011). In the British *Guardian*, a journalist writes that no homosexuals have been executed since 2002, although there have been cases of imprisonement and flogging for homosexuality, "which tend to attract less media attention" (13 Sep. 2010). The President of the HRFS also stated that there have been no known executions for homosexualty "in the last ten years" (17 May 2011). A British prosecutor, who was quoted in a BBC article published on 15 October 2010, states, however, that the death penalty for homosexuality "'is still applied in some cases'."

Committee for the Promotion of Virtue and Prevention of Vice

The Committee for the Promotion of Virtue and Prevention of Vice is Saudi Arabia's religious police (AI 12 Nov. 2010; GME 2 Apr. 2011; ABC News 25 May 2009). At a public meeting, the Director of the Committee stated that this police is responsible for eradicating the "'erroneous behavior that affects society, such as drinking alcohol, magic, immorality and homosexuality'" (quoted in the *Saudi Gazette* 6 Apr. 2010). Similarly, an article published by ABC News on 25 May 2009 states that the Committee arrests and "punish[es]" men suspected of homosexuality. The Executive Director of the CDHR also stated that openly gay people are "picked up by ... religious police and face severe punishments" (5 Apr. 2011).

People arrested or convicted

In 2010, a Saudi man was arrested and sentenced to 5 years in prison, 500 whiplashes and was fined 50,000 Saudi riyals (C\$12,931 [XE.com 1 June 2011]) for homosexuality, possession of pornography and transvestism (Al 12 Nov. 2010; Saudi Gazette 8 Nov. 2010; Pink News 9 Nov. 2010). In 2010, the media reported on a Saudi diplomat who was allegedly harassed by his colleagues at the Saudi Arabian consulate in Los Angeles because of his sexual orientation and his friendship with a Jewish woman (Jeune Afrique 23 Sept. 2010; The New York Times 14 Sept. 2010). The man, who filed a claim for asylum in the United States, also allegedly lost his job for the same reasons (NBC News 11 Sept. 2010; Guardian 13 Sept. 2010). Also in 2010, the Embassy of Saudi Arabia in Manila, the Philippines, published a memorandum instructing recruitment agencies in the Philippines not to hire homosexuals (GMA News 2 June 2010; PhilStar.com 5 June 2010; ABC-CBN News 1 June 2010). In August 2008, two men, originally from the Philippines, were arrested for gay prostitution (Arab News 11 Aug. 2008; Pink News 8 Aug. 2008). In July of the same year, 55 people were arrested at a gay party (ibid.; AKI 30 July 2008). Some twenty other people, who were also guests at a party, were arrested in June (ibid.; AP 23 June 2008; Pink News 8 Aug. 2008). According to the gay information Web site, Pink News, "[m]any were initially arrested on homosexuality charges but later released" (ibid.). No information on the treatment of the other people arrested in 2008 could be found among the sources consulted by the Research Directorate. Finally, in 2007, two men who allegedly engaged in homosexual relations were sentenced to 7,000 whiplashes (AI Belgique 5 Nov. 2007; LGF 21 Apr. 2009; UK Gay News 18 Oct. 2007).

Aid organizations

According to the Executive Director of the CDHR, there are no homosexual rights defence groups in Saudi Arabia (5 Apr. 2011). The President of HRFS provided similar information, but noted that his organization is currently helping a transexual whose case is before the courts (HRFS 17 May 2011). He added that, because his organization does not have a permit, it cannot obtain subsidies and, consequently, cannot offer assistance to all the people who need it (ibid.). The Cairo Institute for Human Rights Studies (CIHRS), an NGO established in 1994 (CIHRS n.d.b), also notes in a report that Saudi Arabia refuses to provide permits to human rights organizations (ibid. n.d.a, 32).

This Response was prepared after researching publicly accessible information currently available to the Research Directorate within time constraints. This Response is not, and does not purport to be, conclusive as to the merit of any particular claim for refugee protection. Please find below the list of sources consulted in researching this Information Request.

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