

IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF SOUTH DAKOTA
SOUTHERN DIVISION

UNITED STATES OF AMERICA,

Plaintiff,

v.

CHAMBERLAIN SCHOOL DISTRICT; JIM
ANDERSON, JAY BLUM, JERRI ANN HAAK,
ERIC MILLER, JOEL PAZOUR, ANNETTE
PRIEBE, and KEITH REUER, in their official
capacities as members of the Chamberlain School
Board,

Defendants.

Civil Action No. 4:20-cv-4084

JOINT MOTION FOR ENTRY OF CONSENT DECREE

The parties to this action, the United States of America; the Chamberlain School District; and Jim Anderson, Jay Blum, Jerri Ann Haak, Eric Miller, Joel Pazour, Annette Priebe, and Keith Reuer, in their official capacities as members of the Chamberlain School Board, through their undersigned counsel, respectfully request that the Court enter the Consent Decree attached hereto as Exhibit 1. The parties have negotiated in good faith and wish to resolve this matter without litigation on the terms set forth in the Decree. In support of this motion, the parties stipulate as follows:

1. This Court has jurisdiction over this action under 28 U.S.C. §§ 1331, 1345, and 2201(a), and 52 U.S.C. § 10308(f).

2. The United States' Complaint alleges that the current at-large method of electing the Chamberlain School Board results in a violation of Section 2 of the Voting Rights Act, 52 U.S.C. § 10301. Compl. (ECF No. 1).

3. The parties have agreed to entry of the Consent Decree attached as Exhibit 1. The Decree sets forth a new method of election for the seven members of the School Board, which complies with Section 2 of the Voting Rights Act. Under the new method of election: (i) the Chamberlain School District will be divided into three election districts, each of which elects two Board members; and (ii) the seventh Board member will be elected on an at-large basis. The Decree includes a map of the new election districts and the implementation schedule for the new method of election.

4. On May 26, 2020, the Chamberlain School Board voted to resolve this matter through the entry of this Consent Decree. *See* Exhibit 2 (Chamberlain School Board draft meeting minutes, May 26, 2020).

5. South Dakota law permits school districts to elect board members from election districts and permits the school board to establish those election districts. South Dakota Codified Law § 13.8.7-1.

6. The Consent Decree is fair, reasonable, and adequate. *See E.E.O.C. v. Prod. Fabricators, Inc.*, 666 F.3d 1170, 1172 (8th Cir. 2012). Because the Consent Decree results in a method of election that complies with Section 2 of the Voting Rights Act, it will “further the objectives of the law on which the complaint was based.” *Id.*

WHEREFORE, the parties respectfully request that this motion be granted.

Dated: May 27, 2020

For the United States of America:

RONALD A. PARSONS, JR.
United States Attorney
District of South Dakota



ALISON J. RAMSDELL
Assistant U.S. Attorney
Civil Rights Coordinator
325 S. First Avenue
Sioux Falls, SD 57104

ERIC S. DREIBAND
Assistant Attorney General
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ELLIOTT M. DAVIS
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For the Defendants:



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RFreeman.HuronLaw@midconetwork.com
605-352-8624

CERTIFICATE OF SERVICE

I hereby certify that on May 28, 2020, I filed the foregoing **Joint Motion for Entry of Consent Decree** electronically using the CM/ECF system, and will send a copy of the filing by electronic mail to:

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Counsel for All Defendants.

/s/ Maura Eileen O'Connor
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Exhibit 1

IN THE UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF SOUTH DAKOTA
SOUTHERN DIVISION

UNITED STATES OF AMERICA,

Plaintiff,

v.

CHAMBERLAIN SCHOOL DISTRICT; JIM
ANDERSON, JAY BLUM, JERRI ANN HAAK,
ERIC MILLER, JOEL PAZOUR, ANNETTE
PRIEBE, and KEITH REUER, in their official
capacities as members of the Chamberlain School
Board,

Defendants.

Civil Action No. 4:20-cv-4084

CONSENT DECREE

The United States filed this action to enforce Section 2 of the Voting Rights Act, 52 U.S.C. § 10301. The complaint alleges that the at-large method of electing the Chamberlain School Board (the “Board” or “School Board”) denies American Indian citizens an equal opportunity to participate in the political process and elect candidates of their choice.

The parties, through counsel, conferred extensively and agree that it is in the best interest of all parties that this lawsuit be resolved without the expense of protracted and costly litigation. Accordingly, the parties have entered into the following Consent Decree (the “Decree”), as an appropriate resolution of this civil action.

The parties stipulate to the following:

i. The Court has jurisdiction over this action pursuant to 28 U.S.C. § 1345 and 52 U.S.C. § 10308(d).

- ii. Defendant Chamberlain School District (the “District”) is a political and geographical subdivision of the State of South Dakota.
- iii. Defendants Jim Anderson, Jay Blum, Jerri Ann Haak, Eric Miller, Joel Pazour, Annette Priebe, and Keith Reuer are members of the Board, the body established under the laws of the State of South Dakota responsible for governing the District. They are sued only in their official capacities.
- iv. The Board consists of seven members elected in at-large, non-partisan contests for staggered three-year terms. The Board has seats up for election each year.
- v. According to the 2010 Census, the District has a total population of 6,044, of whom 3,763 (62.3%) are white and 2,138 (35.4%) are American Indian/Alaska Native (mostly Crow Creek Sioux and Lower Brule Sioux); and, the total voting-age population is 4,297, of whom 2,981 (69.4%) are white and 1,244 (29.0%) are American Indian/Alaska Native. Approximately 75% of the school district’s American Indian voting age population lives in Buffalo County, primarily on the Crow Creek Sioux Indian Reservation.
- vi. The current at-large method of electing the Chamberlain School Board results in American Indian voters having less opportunity than other members of the electorate to participate in the political process and to elect candidates of their choice. The parties agree that it would be reasonable for the Court to find that the three preconditions established by *Thornburg v. Gingles*, 478 U.S. 30 (1986), are present and that, under the totality of the circumstances, the United States would prevail should this matter proceed to trial.
- vii. In a letter dated December 2, 2019, the United States gave notice to the District of its intent to bring suit to enforce Section 2 of the Voting Rights Act, 52 U.S.C. § 10301, regarding the method of election for the School Board.

viii. Defendants have agreed to discontinue use of the current at-large method of election for members of the School Board and, in place thereof, to adopt a method of election that provides for six members to be elected from three two-member districts and one member to be elected at-large. The president of the Board will continue to be selected from among the members of the Board by a vote of the Board members.

ix. The parties agree that a fairly drawn plan, with three two-member districts and one at-large seat for the School Board, drawn in accord with the Voting Rights Act and the Constitution, would result in American Indian citizens having an equal opportunity to elect candidates of choice in one two-member district.

x. The remedial election plan of three two-member districts with one at-large seat agreed to by the parties herein, appended as Exhibit A to this Decree, and ordered by the Court, provides an equal opportunity for American Indian voters to elect candidates of their choice.

xi. The parties have also agreed upon a schedule for implementing the new method of election.

Therefore, with the consent of the parties, IT IS HEREBY ORDERED, ADJUDGED AND DECREED:

1. The Court has jurisdiction over this action pursuant to 28 U.S.C. § 1345 and 52 U.S.C. § 10308(d).
2. The current at-large method of electing the Chamberlain School Board violates Section 2 of the Voting Rights Act, 52 U.S.C. § 10301, because it results in American Indian voters having less opportunity than other members of the electorate to participate in the political process and to elect candidates of their choice.

3. The defendants, their officers, agents, employees and all persons acting in concert with them are enjoined from conducting elections for the Chamberlain School Board under the challenged at-large system.

4. Six of the seven members of the Chamberlain School Board shall be elected from three two-member districts, and the seventh member shall be elected at-large. The three two-member districts are shown in the map in Exhibit A, which also includes the population statistics for each district, based on the 2010 decennial Census data. Only the voters residing in a district may vote in the elections for the School Board members in that district. Only persons residing in a district may serve as a School Board member for that district. All voters residing in the Chamberlain School District may vote in the elections for the at-large School Board member. Elections will continue to be nonpartisan and held every year at a date determined by the School Board in accordance with state law. Except as provided in this Decree, all School Board members will serve three-year terms.

5. The Board shall amend its policy to codify the method of election set forth in this Decree within three weeks of the entry of this Decree.

6. To initiate implementation of the remedial plan included in this Decree and the staggered terms contemplated by state law and Board policy:

- a. The first election under the remedial plan will take place in 2021, when there will be three seats up for election.
- b. All current Board members may serve to the expiration of their terms begun in 2020 and earlier, except incumbent Board member Priebe, whose 2020-2023 term will be cut short to one year so that it expires in 2021.
- c. In the election for the Chamberlain School Board in 2021,

- i. A Board member will be elected from District 1 (Seat A) for a two-year term;
 - ii. A Board member will be elected from District 1 (Seat B) for a three-year term; and
 - iii. A Board member will be elected to the at-large seat for a three-year term.
 - d. Following the election for the Chamberlain School Board in 2021,
 - i. Incumbent Board member Blum will be designated as the member representing District 2 (Seat A) until 2023, when his term expires;
 - ii. Incumbent Board member Pazour will be designated as the member representing District 2 (Seat B) until 2022, when his term expires;
 - iii. Incumbent Board member Miller will be designated as the member representing District 3 (Seat A) until 2022, when his term expires; and
 - iv. Incumbent Board member Anderson will be designated as the member representing District 3 (Seat B) until 2022, when his term expires.
 - v. The Board members elected in 2021 to District 1 (Seat A), District 1 (Seat B), and the at-large seat will take office in accordance with state law and Board policy.
 - e. In the election for the Chamberlain School Board in 2022,
 - i. Board members will be elected from District 2 (Seat B) and District 3 (Seat B) for three-year terms; and
 - ii. A Board member will be elected from District 3 (Seat A) for a two-year term.

f. In the election for the Chamberlain School Board in 2023,

- i. Board members will be elected from District 1 (Seat A) and District 2 (Seat A) for three-year terms.

7. Following the 2022 election, when Board members' terms expire, the seats will again be up for three-year terms, in accordance with state law.

8. The parties have embodied the implementation schedule and staggering of terms for the new method of election for the School Board in chart form in Exhibit B, attached hereto.

9. If there is a vacancy on the Board, it shall be filled by appointment as provided by S.D.C.L. § 13-8-25. If there is a vacancy on the Board after the 2021 election, the appointed Board member shall be a resident of the district they will represent on the Board.

10. From 2021 forward, any election to fill a vacant seat as provided by S.D.C.L. § 13-8-25 shall be held under the election plan described in paragraph 4 and shall be limited to the voters of the district or at-large seat in which the vacancy arose.

11. Upon entry of this Decree, Defendants shall ensure that all information, materials, and announcements regarding the district boundaries in Exhibit A and the new election schedule are provided to voters through mail, newspapers, radio (including KZZE-LP FM in Fort Thompson), the Internet, and other appropriate media, including the Chamberlain Oacoma Sun and the Central Dakota Times; the Cub Nation Facebook page; the School Messenger Calls and App; and the School District's website. Defendants shall also post poster-sized printouts of maps of the district boundaries in Exhibit A at public locations in Chamberlain (including the Chamberlain Community Center), Fort Thompson (including Lynn's Dakotamart), and Oacoma (including the Oacoma Community Center) within four weeks of the date of this Decree; such posters shall include a notice that the election districts in the map will be in use starting in the

spring of 2021 and state in what year, and for what length of term, each seat will be up for election for the first time under the new plan.

12. Within six weeks of the date of this Decree, Defendants shall mail every registered voter in the District a notice stating in which School Board election district the voter resides and when each seat will be up for election for the first time under the new plan. Within two weeks of the Board's first regular meeting in January 2021, Defendants shall mail every registered voter in the District a second notice stating in which School Board election district the voter resides. The second notice shall also state the date of the 2021 election, which seats on the Board will be up for election in 2021, and the time and place for filing nominating petitions. The parties to this Decree shall confer on the content of the notices described in paragraphs 11 and 12.

13. The Board shall review the results of the 2020 Census to determine whether the districting plan adopted and approved by this Decree needs to be revised to comply with federal law, including the one-person, one-vote requirement of the Constitution and Section 2 of the Voting Rights Act. Any revisions to the district map provided in this Decree shall comply with Section 2 of the Act and applicable constitutional standards. If, based on the 2020 Census data, changes to the districting plan prove to be necessary, and if the 2020 Census data show that a redistricting plan that affords American Indian citizens an equal opportunity to elect candidates of choice in one two-member district out of three two-member districts for the School Board can continue to be drawn in accord with the Constitution and the Voting Rights Act, then the Board's new redistricting plan shall continue to provide for that opportunity. If the Board adopts a new redistricting plan following the 2020 Census, Board members shall notify the United States not later than ten days after its adoption and provide the United States a copy of that plan. If the

Board determines that no changes to the districting plan are necessary based on the 2020 Census data, the Board shall notify the United States in writing of its determination.

14. If the Board adopts a new redistricting plan after the release of the 2020 Census that the United States believes denies American Indian citizens the equal opportunity to elect candidates of choice to the Board in violation of the terms of this Decree and/or Section 2, the United States will have the right, upon notice to this Court, to challenge the new plan as a violation of the terms of this Decree and/or Section 2.

15. The election plan ordered here complies with Section 2.

16. All parties shall bear their own costs, expenses, and attorneys' fees in this case.

17. This Decree pre-empts any conflicting South Dakota State law, including, but not limited to S.D.C.L. §§ 13-8-2, 13-8-7.1.

18. This Decree will expire after three election cycles from the date on which the Board either 1) adopts a new redistricting plan based on the 2020 Census, or 2) informs the United States in writing that it has determined that no such changes to the plan in Exhibit A are necessary based on the results of the 2020 Census.

19. This Court shall retain jurisdiction over this matter to enforce the provisions of this Decree and for such further relief as may be appropriate.

SO ORDERED.

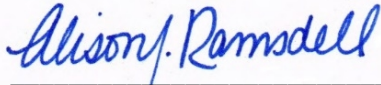
_____, 2020

UNITED STATES DISTRICT JUDGE

The Undersigned Agree to Entry of this Consent Decree.

For the United States of America:

RONALD A. PARSONS, JR.
United States Attorney
District of South Dakota



ALISON J. RAMSDELL
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Civil Rights Coordinator
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May 27, 2020
Date

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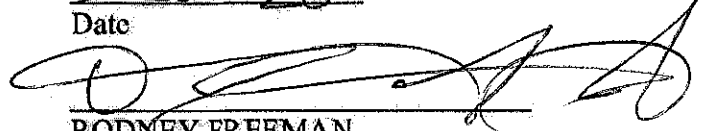
May 26, 2020
Date

For the Defendants:



KEITH REUER
President, Chamberlain School Board

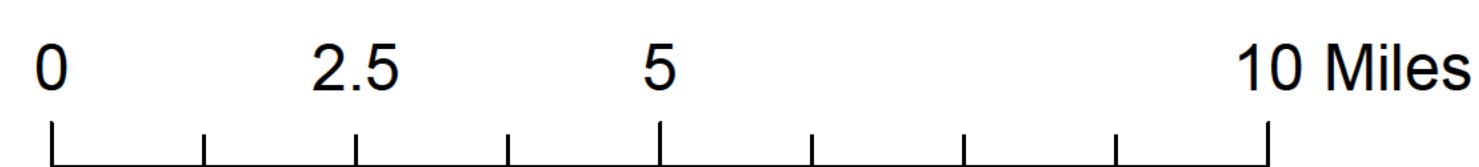
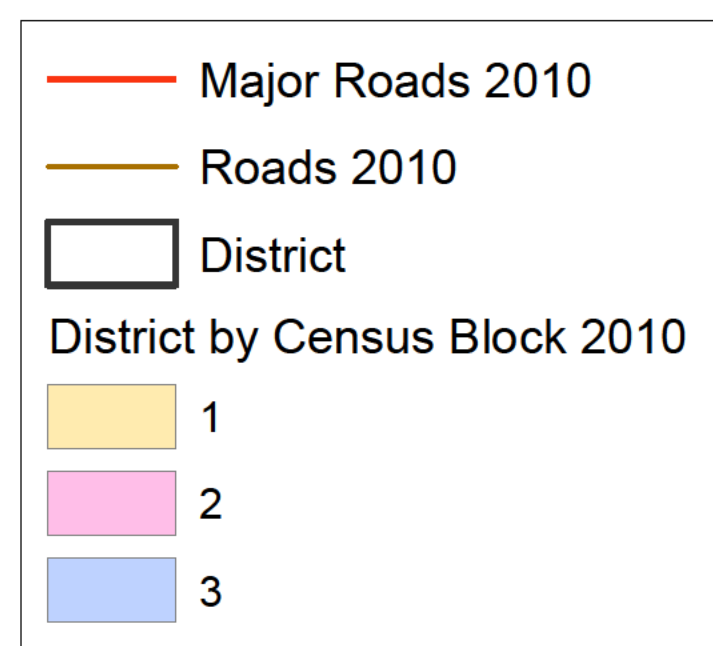
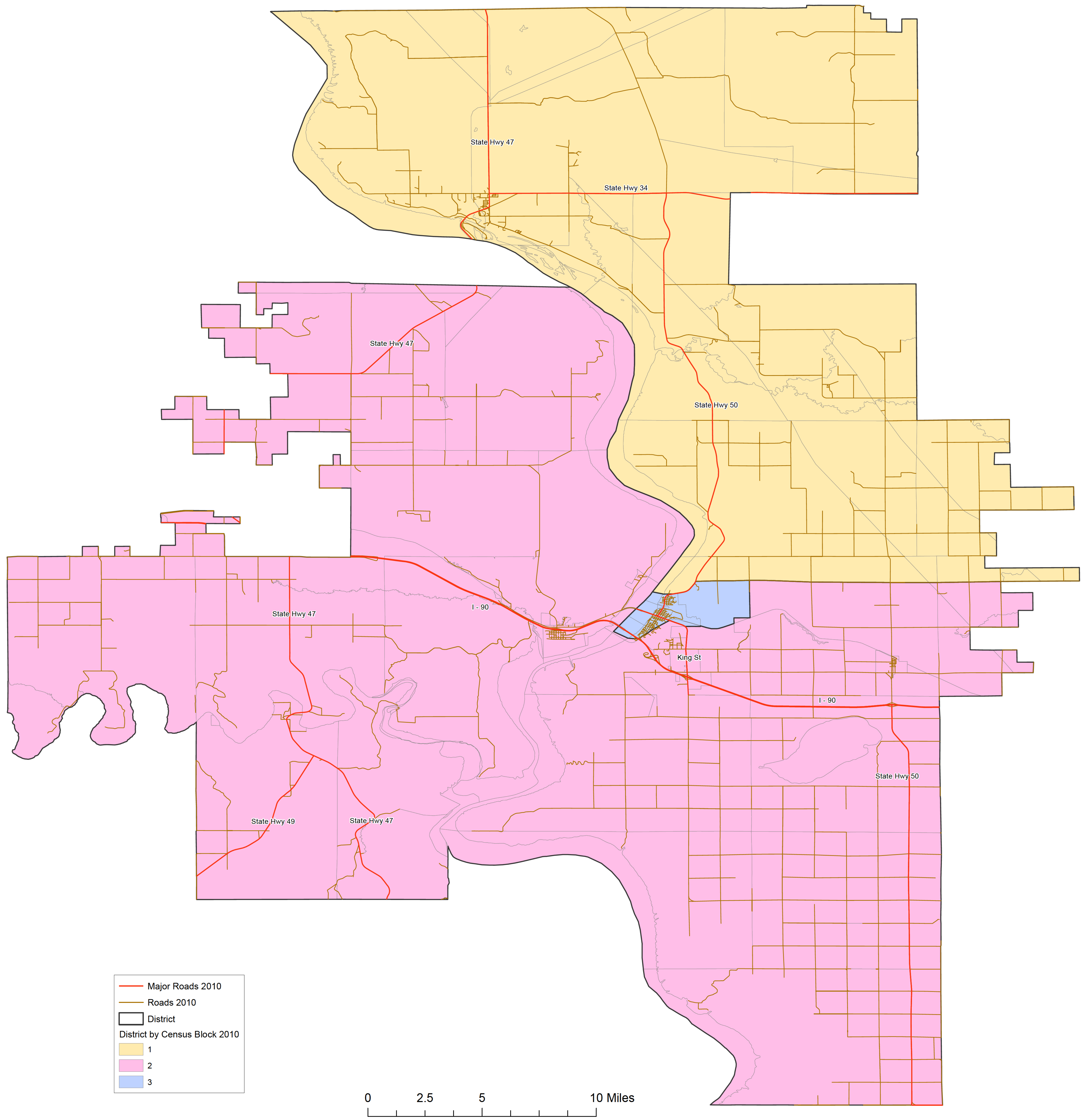
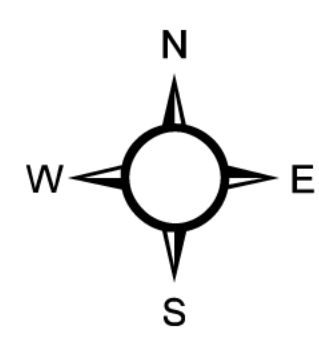
5-26-20
Date



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5/27/20
Date

Exhibit A



District	Population	% Deviation	White (NH)	% White (NH)	AIAN (NH)	% AIAN (NH)	Voting Age Population	Voting Age White (NH)	% Voting Age White (NH)	Voting Age AIAN (NH)	% Voting Age AIAN (NH)
1	1965	-2.48	338	17.2	1585	80.7	1195	240	20.1	937	78.4
2	2039	1.19	1777	87.2	209	10.3	1522	1389	91.3	109	7.2
3	2040	1.24	1648	80.8	344	16.9	1580	1352	85.6	198	12.5

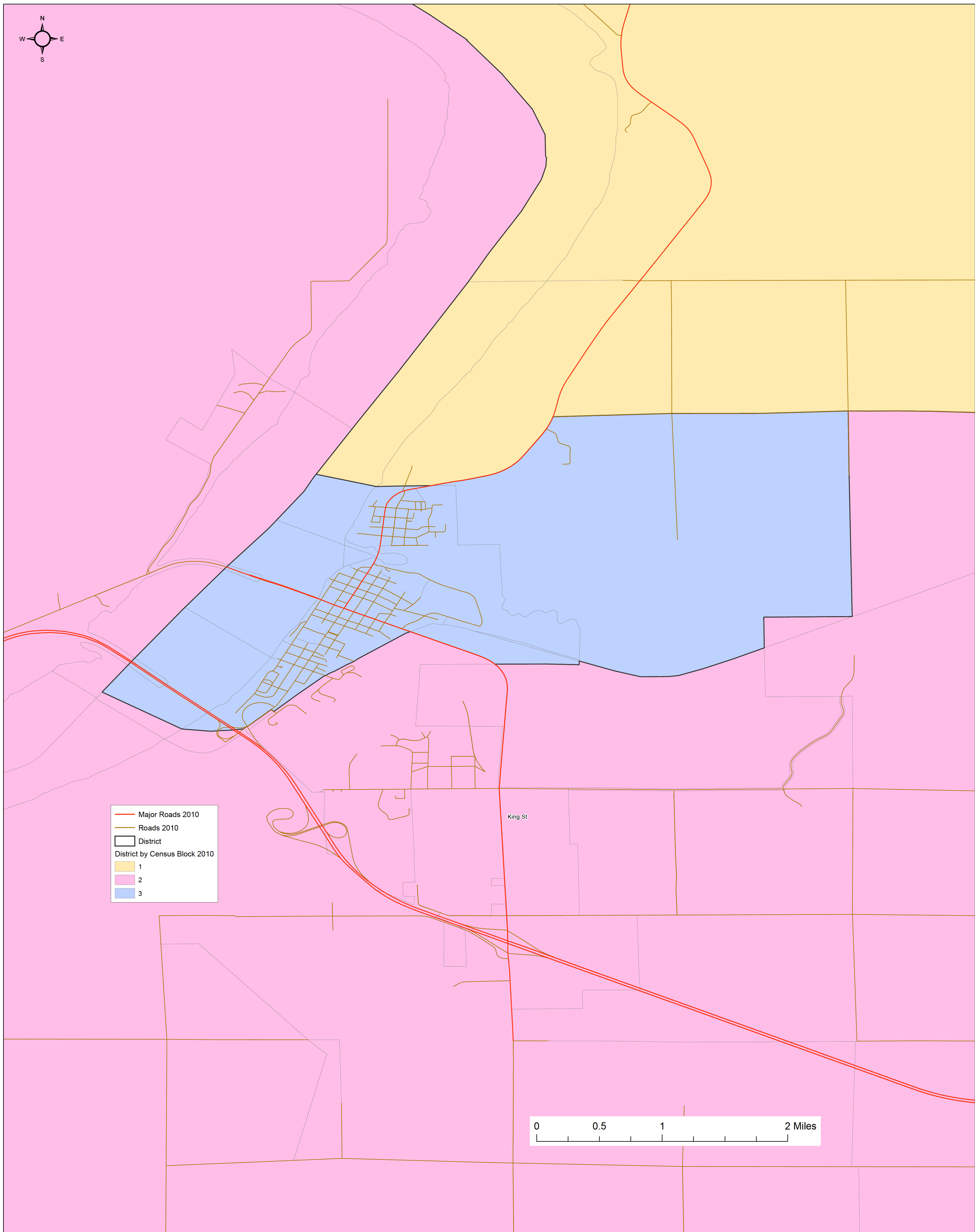


Exhibit B: Implementation Schedule

Election Year	District 1 Seat A	District 1 Seat B	District 2 Seat A	District 2 Seat B	District 3 Seat A	District 3 Seat B	At-large Seat	Seats open
2021	X (2-year term)	X	Mr. Blum designated rep. for 2A	Mr. Pazour designated rep. for 2B	Mr. Miller designated rep. for 3A	Mr. Anderson designated rep. for 3B	X	3
2022				X	X (2-year term)	X		3
2023	X		X					2
2024		X			X		X	3
2025				X		X		2
2026	X		X					2
2027		X			X		X	3
2028				X		X		2
2029	X		X					2
2030		X			X		X	3

- Each X represents an election for a three-year term except where noted.
- Ms. Priebe's 2020-2023 term will be cut short to one year and will expire in 2021.
- Immediately following the 2021 election, Mr. Blum, Mr. Pazour, Mr. Miller, and Mr. Anderson will be designated as the representatives for the districts in which they reside, until their terms expire.
- Following the 2022 election, when Board members' terms expire, the seats will again be up for three-year terms, on the staggered schedule established above, in accordance with state law.

Exhibit 2

Chamberlain School District #7-1
Board of Education – Regular Meeting
May 26, 2020

A regular meeting of the Chamberlain School District #7- Board of Education was held at 7:00 P.M. at the High School Media Center with the following members present: Board President Keith Reuer, Board Members Annette Priebe, Jim Anderson, Jay Blum, Eric Miller, Joel Pazour, and Jerri Ann Haak. Also present were Superintendent Dr. Deb Johnson and Business Manager Michelle Willrodt.

President Reuer called the meeting to order and noted a quorum present to conduct business.

Don Giese presented a copy of his research regarding the history of Don Giese Field. A copy was made available to the school board and the CHS Library.

Motion #19-286, duly made by Mr. Anderson, seconded by Mrs. Haak, all votes yes that there is no conflict of interest agenda items presented. Motion Carried.

Motion #19-287, duly made by Mrs. Priebe, seconded by Mr. Miller, all votes yes to approve the agenda as presented. Motion Carried.

Motion #19-288, duly made by Mr. Pazour, seconded by Mrs. Haak, all votes yes to approve the May 11, 2020 regular meeting minutes. Motion Carried.

Motion #19-289, duly made by Mr. Anderson, seconded by Mrs. Priebe, all votes yes to approve the financial reports as presented.

**Chamberlain School District #7-1
Cash Balance Report
March 31, 2020**

	Adjusted Balance			Balance
	4/1/20	Revenue	Expenses	4/30/20
General Fund	(\$1,321,723)	\$438,855	\$726,772	(\$1,609,640)
Local		\$91,775		
State		\$247,662		
Federal		\$99,418		
Capital Outlay	\$4,734,727	\$82,794	\$7,938	\$4,809,583
Local		\$82,794		
Special Education	(\$282,246)	\$88,533	\$133,503	(\$327,216)
Local		\$54,188		
State		\$13,664		
Federal		\$20,681		
Impact Aid Fund	\$3,360,584	\$0	\$0	\$3,360,584
Federal		\$0		
Enterprise Fund	(\$22,050)	\$7,632	\$7,747	(\$22,165)
Local		\$457		
Federal		\$7,175		
Food Service	\$217,423	\$35,773	\$42,166	\$211,030
Local		\$20		
Federal		\$35,753		
Total	\$6,686,714	\$653,587	\$918,126	\$6,422,175

Additional information is available in the administration office.

Motion #19-290, duly made by Mr. Blum, seconded by Mrs. Haak, all votes yes to approve the Bill List dated May 26, 2020. Motion Carried.

- A. Delegations-Public Comment-None noted
- B. Preliminary Budgets: General Fund, Capital Outlay, Special Ed., Impact Aid, Food Service
- C. Facilities Study-Administration asked the board for approval in working with Koch Hazard to begin a Facilities Study to be completed during the 2020-21 school year.
- D. End-of-Year (Summer Programs-Driver's Ed., ESY, CES & CMS Summer School/Graduation)-Dr. Johnson gave an update as to some of the parental forms that will need to be signed for student participation, CDC Guidelines, and the length of time for some phases of re-opening. Graduation of June 27 at the Armory was also discussed. A traditional program with student speeches, receiving of diplomas and limited music-processional and recessional in the armory.
- E. 2020-21 Calendar Date Change Request-Homecoming
- F. Dept. of Justice-Civil Rights Division-Consent Decree
- G. School Board Policies-2nd Reading
Employee Insurance Committee-GCH
School District Calendar Committee-KMJK
Grading Scale and GPA Table-IKE
Special Ed. Director Job Description-GDAC
Special Ed. Comprehensive Plan
- H. Projects/Bids-CES Playground-Bid Opening 5-26-20-The bids were presented to the board and discussion was had on spending that amount of money on a playground when the future of the Elementary building is unknown at this time but may become more clear after the Facilities Study is done in 2020-21.
- I. Staffing
- J. Superintendent's Report

Motion #19-291, duly made by Mrs. Haak, seconded by Mr. Anderson, all votes yes to authorize administration to contract with Koch Hazard for a facilities study to be completed during the 2020-21 school year. Motion Carried.

Motion #19-292, duly made by Mr. Blum, seconded by Mrs. Priebe, all votes yes to approve 2020-21 Calendar date change-Homecoming from Sept. 11 to Sept. 18, 2020. Motion Carried.

Motion #19-293, duly made by Mr. Miller, seconded by Mr. Pazour, all votes yes to authorize school board chairman, Keith Reuer, to execute the consent decree on behalf of the Chamberlain school board and the Chamberlain school district #7-1. Motion Carried.

Motion #19-294, duly made by Mrs. Priebe, seconded by Mrs. Haak, all votes yes to approve Board Policies: Employee Insurance Committee-GCH; School District Calendar Committee-KMJK; Grading Scale and GPA Table-IKE; Special Ed. Director Job Description-GDAC. Motion Carried.

Motion #19-295, duly made by Mr. Blum, seconded by Mr. Pazour, all votes yes to approve Special Ed. Comprehensive Plan as presented. Motion carried.

Motion #19-296, duly made by Mr. Anderson, seconded by Mr. Pazour, all votes yes to table the Elementary Playground Project Bid at this time. Motion carried.

Motion #19-297, duly made by Mr. Miller, seconded by Mrs. Priebe, all votes yes to accept the verbal resignation of P. Guinn, CES Para Professional. Motion carried.

Motion #19-298, duly made by Mr. Blum, seconded by Mrs. Haak, all votes yes to table offering contracts/work agreements. Motion Carried.

Motion #19-299, duly made by Mr. Anderson, seconded by Mr. Miller, all votes yes to approve entering Executive Session SDCL 1-25-2(4) Personnel, at 8:19 PM. Motion Carried.

President Reuer declared the board out of Executive session at 8:50 PM. No action taken.

Motion #19-300, duly made by Mr. Blum, seconded by Mrs. Haak, all votes yes to adjourn the meeting at 8:50 PM. Motion Carried

Date: _____

President: _____

Business Manager: _____