



U.S. Department of Justice FY 2014 Budget Request

STATE, LOCAL AND TRIBAL LAW ENFORCEMENT

+\$741.4 million in Program Increases

FY 2014 Overview

In total, the FY 2014 Budget requests \$2.3 billion for state, local, and tribal law enforcement assistance programs. These funds will allow the Department to continue to support our state, local, and tribal partners who fight violent crime, combat violence against women, and support victims programs. The FY 2014 request will bolster the Department's efforts to ensure that federal grant funding flows to evidence-based purposes and helps to advance knowledge of what works in state and local criminal justice. The request increases funding for an evaluation clearinghouse; enhances funding for evidence-based competitive programs; and couples formula grant programs with competitive "bonus" funds to incentivize better, evidence-based, uses of funds. The request also includes funding to address school safety and gun violence with additional resources to improve criminal history records information and to fund a comprehensive school safety program.

The Department continues to maintain key partnerships with state, local, and tribal officials and community members. These relationships maximize the Federal Government's ability to fight crime and promote justice throughout the United States. One such partnership is the Community Oriented Policing Service's (COPS) grant program. These grants enable state, local, and tribal police agencies to increase the number of officers available for targeted patrol and other proven strategies designed to prevent and reduce crime. The Budget requests an additional \$241 million for the COPS Program in FY 2014, for a total of \$439.5 million for this program to fund officers. As part of this request, \$150 million will be for a Comprehensive School Safety Program.

The FY 2014 Budget requests a total of \$412.5 million (equal to FY 2012 enacted appropriation) for the Office on Violence Against Women (OVW). This funding will provide communities with the opportunity to combat sexual assault and violence against women. The request includes a \$3.5 million increase to the Rural Domestic Violence and Child Abuse Enforcement Assistance Program. This will improve the safety of children, youth, and adults who are victims of domestic violence, dating violence, sexual assault, and stalking by supporting projects uniquely designed to address and prevent these crimes in rural jurisdictions. The request also consolidates the Safe Havens Program and Court Training and Improvements Program into one competitive program. This consolidation will allow OVW to comprehensively address the challenges that domestic violence victims and protective parents of child sexual abuse face in the civil justice system.

The Department is requesting a total of \$1.5 billion for OJP, approximately the same level as enacted in FY 2012. The request includes funding to expand established programs that have shown to be successful, such as the Residential Substance Abuse Treatment, Second Chance, and Byrne Criminal Justice Innovation Programs. It also proposes to create new competitive grant programs that are structured on evidence-based principles, such as the HOPEnationwide project, and the Justice Reinvestment Initiative. The request includes funding to establish Byrne

Incentive Grants and Juvenile Justice Realignment Incentive Grants; these programs will provide supplementary awards to states and localities using base formula grant funds for evidence-based purposes. The OJP request also includes additional funding to address gun violence, including funding for a gun safety research initiative and enhanced funding for the National Criminal History Improvement Program and the VALOR Initiative.

In total, the FY 2014 request of \$2.3 billion for state, local, and tribal law enforcement assistance programs provides a net increase of \$201.3 million over the FY 2012 level. The \$2.3 billion request is net of rescissions totaling \$67.2 million (\$47 million for OJP, \$14 million for COPS, \$6.2 million for OVW).

Program Increases

Office of Community Oriented Policing Services (COPS)

Comprehensive School Safety: \$150 million for the COPS Comprehensive School Safety Program, comprised of grants and technical assistance to help develop school safety plans, improve equipment and systems needed to provide for enhanced school safety, and hire school safety personnel. Funding is available for the hiring of school safety personnel, including school resource officers, civilian public safety officers, school psychologists, social workers, and counselors. This program will be run with assistance from the Department of Education (and with flexible transfer authority), with the purpose of supporting demand-driven grants, with allocations of funding for specific types of personnel driven by local needs and the quality of plans. Funding may also be used to support training for personnel hired to ensure that their presence in the schools does not lead to unnecessarily harsh discipline and arrests for youth misbehaving, and that they will support other school personnel in implementing evidence-based positive behavior strategies. There are no FY 2014 current services for this initiative.

COPS Hiring: \$91.1 million for a total of \$257.1 million for this program, which will be used to fund officers and thereby support the efforts of state, local, and tribal law enforcement agencies in meeting the challenge of keeping their communities safe. Within this amount, \$15.0 million will be dedicated specifically towards hiring of tribal law enforcement officers, \$15.0 million will be for community policing development activities, and \$10 million will support the COPS Collaborative Reform Model of technical assistance to assist law enforcement agencies with significant law enforcement-related issues. The request also includes a legislative proposal that would allow up to 5% of COPS Hiring Program (CHP) funds to be awarded at the discretion of the Department of Justice for priority initiatives. In FY 2013, the COPS Office proposes an elimination of the requirement that 50% of COPS Hiring Program funds be awarded to law enforcement agencies that serve populations of 150,000 or greater, and that 50% of the funds be awarded to agencies serving populations of 150,000 or fewer. The elimination of this requirement will allow for increased flexibility in addressing hiring needs through the U.S. law enforcement community. The FY 2013 President's Budget included this request for the COPS Hiring Program; the FY 2014 President's Budget includes the same request but in a different amount. FY 2014 current services resources for this initiative is \$166.0 million.

Office of Justice Programs (OJP)

National Institute of Justice: An increase of \$4.5 million is requested for the National Institute of Justice (NIJ) for a total of \$44.5 million. The requested funds will support grants and agreements to build research knowledge and translate it into practice and policy to improve the justice system. NIJ's strategic plan for these funds centers on *translational research* to transform criminal justice practice and policy. NIJ's strategic plan for translational research has four essential components, each of which would be expanded with \$4.5 million of the enhancement requested: (1) generating knowledge; (2) building and sustaining the research infrastructure; (3) supporting the adoption of research evidence in practice and policy; and (4) innovative dissemination and communication. Together, they provide the means to reach the strategic goal of Translating Research into Policy and Practice (TRIPP). These four interlocking objectives build on NIJ's ongoing investments in social, physical, and forensic science and extend their impact by connecting the research more explicitly with effective criminal justice practice and policy.

Bureau of Justice Statistics: An increase of \$7.9 million is requested for a total of \$52.9 million for the Bureau of Justice Statistics (BJS). There is \$45.0 million in FY 2014 current services for this program. BJS's national data collections play an important role in providing statistical evidence needed for criminal justice policy decision makers. In particular, these programs provide the critical data infrastructure supporting the Administration's commitment to focus on data-driven, evidence- and information-based, "smart on crime" approaches to reduce crime. Requested funding will also allow BJS to explore the feasibility of statistical collections in important topical priority areas, including: recidivism and reentry, prosecution and adjudication, criminal justice data improvements and victimization statistics.

Evaluation Clearinghouse: An increase of \$2.0 million for a total of \$3.0 million to expand OJP's CrimeSolutions.gov website, that shapes rigorous research into a central, reliable, and credible resource to inform practitioners and policy makers about what works in criminal justice, juvenile justice, and crime victim services, and to help them integrate these findings into programmatic and policy decisions. The requested enhancement will be used for the review and incorporation of additional research, as well as the harmonization and integration of ratings of research from related clearinghouses. The site is a searchable online database of evidence-based programs covering a range of justice-related topics, including corrections, courts, crime prevention, substance abuse, juveniles, law enforcement, forensics, and victims. It includes information on more than 150 programs and assigns "evidence ratings" – effective, promising, or no effects -- to indicate whether the research proves that a program achieves its goals. The CrimeSolutions.gov website is part of the Evidence Integration Initiative (E2I) launched by OJP in 2009. The initiative's three goals are improving the quantity and quality of evidence OJP generates; integrating evidence into program, practice and policy decisions within OJP and the field; and improving the translation of evidence into practice.

Forensics Initiative: The FY 2014 President's Budget includes \$9 million for this initiative. This program will strengthen and enhance the practice of forensic sciences. Included within the \$9 million is \$1 million to support the Forensic Science Advisory Committee to be chaired by the Attorney General and the Director of the National Institute of Standards and Technology. Another \$3 million is for the National Institute of Standards and Technology for measurement science and standards in support of forensic science. The remaining \$5 million is for the

National Science Foundation for a forensic science grant program, to be developed and administered in consultation with the National Institute of Justice, to establish forensic science research centers.

Byrne Justice Assistance Grants (JAG): An increase of \$25.0 million is requested for this program, for a total of \$395.0 million. The JAG Program provides states, localities and tribes with funding to support law enforcement, prosecution and courts, crime prevention, corrections, drug treatment and other important initiatives. Of this total, \$2.0 million will be used to continue the State and Local Antiterrorism Training Program, \$2.0 million will be used to fund the State and Local Assistance Help Desk and Diagnostic Center, \$15.0 million will be used to support the VALOR initiative, \$10.0 million will be used for Smart Policing Initiatives, \$5.0 million will fund Smart Prosecution Initiatives, and \$2.5 million will be used to fund non-partisan voter education about, and a plebiscite on, options that would resolve Puerto Rico's future political status.

Byrne Incentive Grants: The President's Budget requests \$40.0 million to establish this new initiative. This program will provide supplementary awards to states and localities using base formula grant funds for evidence-based purposes. These incentive grants will not be used to penalize or reduce formula funds for states and localities that decline to use funding for evidence-based purposes. Instead, the incentive grants will serve as inducements for states and localities to use formula funds (as well as state and local funds) to implement proven public safety strategies.

Residential Substance Abuse Treatment (RSAT): An additional \$9.0 million is requested for this program, for a total of \$19.0 million. The RSAT formula grant program is a federally recognized one that helps state, local and tribal governments develop residential and aftercare services to substance involved inmates that research shows need but do not receive services in specialized settings. RSAT grantees must foster partnerships between correctional staff and the treatment community to create programs in secure settings that help offenders overcome their substance abuse problems and prepare for reentry into society. In any given year, approximately 30,000 participants are provided specialized residential substance and aftercare services designed to help them become substance abuse- and crime- free, develop skills to obtain adequate employment, and lead productive lives in the community. By focusing on an offenders involved in substance abuse in US prisons and jails, states are able to achieve cost efficiency while simultaneously addressing the treatment needs of an important subpopulation of offenders who are found to drive most jurisdictions' recidivism rates. Therefore, an increase in RSAT funding would enable states and units of local and tribal government to expand much needed substance abuse treatment services to a subpopulation of offenders that need it most, thereby reducing the treatment gap for such individuals. There is \$10.0 million in FY 2014 current services for this program.

Problem-Solving Justice: The President's Budget requests \$44.0 million to provide policy development, training, technical assistance, and grant funding for jurisdictions to develop a continuum of responses to crime problems and offenders (particularly drug involved and mentally ill offenders), informed by science, that appropriately address offender risks and needs, and build on the success of the Drug Court program and other problem solving approaches. There are no FY 2014 current services.

HOPE Grants: The President's Budget requests \$10.0 million for this new nationwide initiative. The HOPE project is modeled after a successful court-based program initiated in 2004 called the Hawaii's Opportunity Probation with Enforcement (HOPE) program. The nationwide program will identify probationers with a high risk for re-offending, focusing on reducing drug use, new crimes, and incarceration. Offenders are deterred from using drugs and committing crimes by frequent and random drug tests, backed by swift and certain jail stays, along with treatment, when necessary. This funding will be used for replicating the use of "swift and certain" sanctions in probation at additional sites. There are no FY 2014 current services.

National Criminal History Improvement Program (NCHIP): An additional \$44.0 million is requested for this program, for a total of \$50.0 million in grants to improve the submission of state criminal and mental health records to NICS (to be funded through NCHIP) – with a special emphasis on grants to states that will coordinate with their criminal and civil court systems to improve the submission of mental health records. At the same time, it is anticipated that Byrne Justice Assistance Grant penalties for states failing to achieve completeness in records submissions will begin to be applied. There is \$6.0 million in FY 2014 current services for this program.

Second Chance Act: An additional \$56.0 million is requested for this program, for a total of \$119.0 million. This program provides employment assistance, substance abuse treatment, housing, family programming, mentoring, victims support, and other services that can help reduce re-offending and violations of probation and parole. Of this amount, \$10.0 million will be used to improve probation and parole supervision efforts. A total of \$5.0 million is for Children of Incarcerated Parents Demonstrations to enhance and maintain parental and family relationships for incarcerated parents as a reentry/recidivism reduction strategy. Up to \$40.0 million may be used for performance-based awards for Pay-for-Success projects, which engage social investors, the Federal government, and States or localities to collaboratively finance effective interventions. Up to \$10.0 million of that amount will be for Pay For Success Programs implementing the Permanent Supportive Housing Model. There is \$63.0 million in FY 2014 current services for this program.

Children Exposed to Violence Initiative: An additional \$13.0 million is requested for this program, for a total of \$23.0 million to fund demonstration sites and provide training and technical assistance, among other things. This initiative builds on what has been learned from past and current activities, and will both advance effective practices at the state, local, and tribal levels and increase our knowledge and understanding of the issue, leading to better, more coordinated and comprehensive policy responses. There is \$10 million in FY 2014 current services for this initiative.

Comprehensive Criminal Justice Reform and Recidivism Reduction also known as the Justice Reinvestment Initiative (JRI): The President's Budget requests \$85.0 million to establish this program. Funding would support state and local policymakers efforts to design policies that deter prison and jail expenditures by developing state-specific, data-driven policies that save taxpayer dollars and direct some of those savings to strategies that can make communities safer and stronger. The initiative is a major new investment in the evidence-based Justice Reinvestment strategy, which will help OJP's state, local and tribal partners identify ways to improve the availability of services that can reduce offenders' risk for recidivism, such as housing, substance abuse treatment, employment training, and positive social and family support

for offenders returning to communities. Expanding its investment in this program is an essential part of OJP's efforts to help state, local, and tribal justice systems adjust to the nation's current economic climate and find ways to improve public safety while controlling the growing cost of criminal justice programs, especially the costs associated with jail and prison populations. There are no FY 2014 current services for this program.

Byrne Criminal Justice Innovation (BCJI) Program: An additional \$20.0 million is requested for this program, for a total of \$35.0 million. These resources are used to target neighborhoods that produce a significant proportion of crime or type of crime within the larger community or jurisdiction. Research shows that while the United States is at a 30-year crime low, there are still jurisdictions where crime is increasing or chronically high. These communities often face many challenges-- high poverty, unemployment and crime rates-- while also having limited infrastructure, schools and resources to support residents' needs. BCJI is a community-based strategy that aims to prevent and control violent crime, drug abuse and gang activity in designated high crime neighborhoods by providing funding to support partnerships between law enforcement agencies and community-based organizations that balance targeted enforcement with prevention, intervention, and neighborhood restoration services. The program models place- and evidence-based collaborative strategies for improving public safety, revitalizing neighborhoods, and forging partnerships with stakeholders at the federal, state, local, and tribal levels. By collaborating with Departments of Housing and Urban Development (HUD) and Education (ED), BCJI will support strategies to comprehensively address these needs. There is \$15.0 million in FY 2014 current services for this program.

Cybercrime and Intellectual Property Enforcement Program: An additional \$2.0 million is requested for this program, for a total of \$9.0 million to provide grants, training, and technical assistance to support efforts to combat economic, high-technology, and internet crimes, including the intellectual property crimes of counterfeiting and piracy. FY 2014 current services are \$7.0 million for this program.

Part B Formula Grants the Juvenile Justice and Delinquency Prevention (JJDP) Act: An additional \$30.0 million is requested for this program, for a total of \$70.0 million. These resources fund the core program that supports state, local, and tribal efforts to develop and implement comprehensive state juvenile justice plans. The JJDP Act authorizes formula grant funding to support states' efforts to comply with four core requirements that protect youth who come into contact with the justice system and to improve their chances of a positive outcome if they do enter the system. These formula grant dollars fund programs that serve over 250,000 at-risk youth per year and allow appropriate youth to stay in their communities rather than face jail. If detaining the youth is necessary, these funds allow jails and lockups to keep youth safe while in custody. Funding also is available for training and technical assistance to help small, non-profit organizations, including faith-based organizations, with the federal grants process. In addition, the Part B program has worked to improve the fairness and responsiveness of the juvenile justice system and increase accountability of the juvenile offender. There is \$40.0 million in FY 2014 current services for this program.

Title V/Juvenile Justice and Education Collaboration Assistance (JJECA): The Delinquency Prevention Program (commonly referred to as Title V) will receive a \$36.0 million increase for a total of \$56.0 million. Of this total, \$20.0 million will be used for a new initiative aimed at reducing the use of arrest and juvenile justice courts as a response to non-serious youth

misbehaving. This program will operate in concert with Department of Education School Climate Transformation Grants and other initiatives focused on improving school safety and climate. JJECA will provide competitive supplemental grants to police and juvenile justice authorities in those communities applying for Education's School Climate Transformation Grants (SCTG) to collaborate on use of evidence-based positive behavior strategies. Grants may be used to establish and implement community partnerships between schools, police, and the juvenile justice system. There are \$20.0 million in current services for the Delinquency Prevention Program.

National Forum on Youth Violence Prevention: An additional \$2.0 million is requested for this program, for a total of \$4.0 million for this initiative. The forum was created for participating localities to share challenges and promising strategies with each other and to explore how federal agencies can better support local efforts to curb youth and gang violence. There is \$2.0 in FY 2014 current services for this program.

Community-Based Violence Prevention Initiatives: An additional \$17.0 million is requested for this program, for a total \$25.0 million to fund programs that adopt a comprehensive public health approach that investigates the causes of youth violence and implements a community-based strategy to prevent youth violence by addressing both the symptoms and causes of neighborhood violence. Of the total requested, at least \$12.5 million will be used to fund public health approaches to reducing shootings and violence. There is \$8.0 million in FY 2014 current services for this initiative.

Competitive Grants Focusing on Girls in the Juvenile Justice System: The President's Budget requests \$2.0 million for a new program that will provide competitive demonstration grants focusing on girls in the juvenile justice system through responses and strategies that consider gender and the special needs of girls. There are no FY 2014 current services for this program.

Juvenile Justice Realignment Incentive Grants: The President's Budget requests \$20.0 million for a new initiative to provide incentive grants to assist states that use JABG funds for evidence-based juvenile justice system realignment to foster better outcomes for system-involved youth, less costly use of incarceration, and increased public safety. Among the related models for realignment that may be supported are: MacArthur Foundation's Models for Change initiative; the Burns Institute's and Center for Children's Law and Policy's data-driven, consensus-based approaches for reducing disproportionate minority involvement in the juvenile justice system; and the Georgetown University Juvenile Justice System Improvement Project's research-based, targeted approach to introducing risk assessment in partnership with a matrix of evidence-based responses to juvenile offenders. Incentivizing JABG grants for such use would shift the focus of the program to system accountability with an evidence-based focus. There are no FY 2014 current services for this program.

Children of Incarcerated Parents (COIP) Web Portal: The President's Budget requests \$500,000 for the development and implementation of a web portal that would consolidate information regarding federal resources, grant opportunities, best and promising practices, and ongoing government initiatives that address and support children of incarcerated parents and their caregivers. There are no FY 2014 current services for this program.

Missing and Exploited Children's (MEC) Program: \$2.0 million increase for a total of \$67.0 million. The MEC program is the primary vehicle for building an infrastructure to support the national effort to prevent the abduction and exploitation of our nation's children. This request for additional funding will assist OJJDP in providing much needed support and assistance, including training and technical assistance to the field. Given the technological advancements that occur every day, it is vital that OJJDP continuously provide training and technical assistance to our law enforcement partners to help ensure they are well-informed and remain abreast of the most current trends. There is \$65.0 million in 2014 current services for this initiative.

Crime Victims Fund: The President's Budget requests an increase of \$95.0 million for the Crime Victims Fund, for a total of \$800.0 million. Included within this total are \$10.0 million to establish a program to help domestic trafficking victims, \$20.0 million for a Vision 21 grant program to assist tribal victims of violence, and \$25.0 million for Vision 21. Vision 21 will fund initiatives that will address the need for more victim-related data, research and program evaluation; holistic legal assistance for crime victims; resources for tribal victims; support of national hot lines, on-line, and other programs that serve American crime victims at the national and international level; and capacity building to provide technology- and evidence-based training and technical assistance. The FY 2014 current services for the Crime Victims Fund is \$705.0 million.

Public Safety Officers' Program (PSOB): An increase of \$3.0 million is requested for this program, for a total of \$65.0 million in mandatory funding for the death benefits program. There is \$62.0 million in FY 2014 current services for this program.

Office on Violence Against Women (OVW)

Safe Havens/Court Training Consolidation: \$16 million to consolidate the existing Safe Havens/Supervised Visitation Program with the Courts Program to create a program that provides comprehensive support to victims of domestic violence and their families in the civil justice system. There are no current services funding for this program.

Rural Program: \$3.5 million to enhance the safety of children, youth, and adults who are victims of domestic violence, dating violence, sexual assault, and stalking by supporting projects uniquely designed to address and prevent these crimes in rural jurisdictions. FY 2014 current services for this initiative are \$34 million.

FY 2014 Program Increases Summary
Amounts in (\$000s)

Component/Initiative	Positions	Amount
Community Oriented Policing Services		\$241,000
Comprehensive School Safety Program (CSSP)		150,000
COPS Hiring Program		91,000
Office of Justice Programs		\$480,900
National Institute of Justice		4,500
Bureau of Justice Statistics		7,900
Evaluation Clearinghouse		2,000
Forensic Sciences		9,000
Byrne Justice Assistance Grants (JAG)		25,000
Byrne Incentive Grants		40,000
Residential Substance Abuse Treatment (Improving Reentry)		9,000
Problem-Solving Justice		44,000
HOPE Nationwide Project		10,000
National Criminal History Improvement Prog (NCHIP)		44,000
Second Chance/Prisoner Reentry		56,000
Children Exposed to Violence		13,000
Justice Reinvestment Initiative		85,000
Byrne Criminal Justice Innovation Program		20,000
Consolidated Cybercrime and Economic Crime/Intellectual Property Enforcement Program		2,000
Part B Juvenile Justice Formula Grants		30,000
Title V Incentive Grants		36,000
National Forum on Youth Violence Prevention		2,000
Community-Based Violence Prevention Initiatives		17,000

Competitive Grant for Girls in the Justice System		2,000
Juvenile Justice Realignment Incentive Grants		20,000
Children of Incarcerated Parents Web Portal		500
Missing and Exploited Children's Program (MECP)		2,000
Office of Justice Programs		[\$98,000]
Public Safety Officers' Death Benefits Program		[3,000]
Crime Victims Fund		[95,000]
Cap Increase		[40,000]
Vision 21		[25,000]
Vision 21 -- Tribal Victims of Violence Grants		[20,000]
Domestic Trafficking Victims Grants		[10,000]
Component/Initiative	Positions	Amount
Office on Violence Against Women (OVW)		\$19,500
Safe Havens and Court Training Consolidation		16,000
Rural Domestic Violence & Child Abuse Enforcement Assistance Program		3,500
Grand Total, Program Increases		\$741,400