



THE ATTORNEY GENERAL'S SEMIANNUAL MANAGEMENT REPORT TO CONGRESS

October 1, 2015 – March 31, 2016

Background

In accordance with the Inspector General Act of 1978, as amended, the Department of Justice (Department or DOJ) provides the following management report. The first section provides Department management's response to concerns raised by the Office of the Inspector General (OIG) in its Semiannual Report to Congress related to timely access to certain records. The second section describes the Department's actions during the semiannual period ended March 31, 2016, to address recommendations from the OIG provided in audit, inspection, and evaluation reports. The first sub-section in Section II provides information on the status of final action for OIG reports with disallowed costs. The second sub-section provides information on the status of final action for OIG reports with recommendations that funds be put to better use. The third and final sub-section of the report, which addresses a reporting requirement for OIG audit reports only, provides the status of final action for reports open longer than one year for which management decisions have been made but final action has not been taken. During the semiannual reporting period, DOJ components implemented policy and management changes to close 318 recommendations that had been open longer than one year.

I. Department Management's Response to Concerns Raised by the OIG Related to Timely Access to Certain Records

In response to the OIG's concern with timely access to certain records, the Department has repeatedly stated its commitment to ensuring that the OIG has access to the information it needs to perform its oversight mission effectively. In every instance in which the OIG has asked the Department for access to materials protected from disclosure by statute – such as grand jury materials protected by Federal Rule of Criminal Procedure 6(e), the contents of lawfully intercepted communications protected by the Federal Wiretap Act (Title III of the Omnibus Crime Control and Safe Streets Act of 1968), or private consumer records protected by section 626 of the Fair Credit Reporting Act (FCRA) – the Attorney General or the Deputy Attorney General has ensured that the OIG obtained access to the requested materials.

In keeping with our commitment to ensuring the OIG's access to information, the Department recently simplified its process of disclosing requested materials to the OIG. On April 27, 2016, in response to a request for legal advice by the Deputy Attorney General, the Office of Legal Counsel issued an opinion concluding that section 540 of the Department's 2016 Appropriations Act permits the Department to disregard the limitations in Rule 6(e), Title III, and section 626 of the FCRA when responding to requests for access by the OIG. In accordance with this opinion, the Deputy Attorney General subsequently issued a memorandum instructing Department components to disclose grand jury materials, lawfully intercepted communications, and private consumer records directly to the OIG, without any additional procedures or delay, and regardless of whether federal statutes would otherwise prohibit the disclosure of those materials.

The Department continues to believe that it would be helpful for Congress to enact clear, permanent language that would ensure that the OIG has access to the information it needs to conduct its investigations and reviews, including information protected from disclosure by statutes such as Rule 6(e), Title III, and section 626 of the FCRA. On November 3, 2015, the Department provided Congress with draft legislation to achieve that result. We look forward to continuing to work with the OIG and Congress to address this important issue.

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¹ 5 U.S.C. App.

II. DOJ Management Report on Final Action

A. Status of Final Action for OIG Reports with Disallowed Costs²

Status of Final Action on Disallowed Costs (six-month period ended March 31, 2016)						
Category	Disallowed Costs	No. of OIG Reports				
Value of disallowed costs for which final action had not been taken by the beginning of the reporting period	\$9,615,857	19				
Value of disallowed costs included in the total above that management determined during the reporting period to be allowable costs based on the review of additional information	\$10,031					
Subtotal	\$9,605,826					
Value of disallowed costs agreed to by management in a final decision during the reporting period	\$4,868,977					
Value of disallowed costs pending final action during the reporting period (sum of preceding two lines)	\$14,474,803					
Value of disallowed costs for which final action was taken during the reporting period (sum of next three lines)	\$6,491,453					
Disallowed costs recovered by management through collection, offset, property in lieu of cash, or other means	\$4,958,707					
Disallowed costs referred to the U.S. Department of the Treasury for collection	\$0					
Disallowed costs written off by management	\$1,532,746					
Value of disallowed costs for which final action had not been taken by the end of the reporting period	\$7,983,350	26				

² This sub-section reflects the status of final action for OIG reports with disallowed costs, in accordance with the Inspector General Act, as amended. For purposes of this report, the term *disallowed cost* means an incurred cost questioned by the OIG that DOJ management, in a final decision, agreed should not have been charged to the Government. The term *final decision* means management has evaluated the finding and recommendation and made a decision concerning its response, including actions concluded to be necessary or that no action is necessary. The OIG can question costs for various findings such as, at the time of audit, costs were not supported by adequate documentation. Historically, the Department has been able to provide adequate support for the majority of OIG questioned costs, resulting in the questioned costs being deemed allowable.

B. Status of Final Action for OIG Reports with Recommendations that Funds be Put to Better ${\sf Use}^3$

Status of Final Action on Funds to Better Use Recommendations (six-month period ended March 31, 2016)						
Category	FBU Recommendations	No. of OIG Reports				
Value of FBU recommendations for which final action had not been taken by the beginning of the reporting period	\$79,840	1				
Value of FBU recommendations agreed to by management in a final decision during the reporting period	\$476,799					
Value of FBU recommendations pending final action during the reporting period (sum of preceding two lines)	\$556,639					
Value of FBU recommendations for which final action was taken during the reporting period (sum of next two lines)	\$90,063					
FBU recommendations completed	\$90,063					
FBU recommendations that management subsequently concluded should not or could not be implemented or completed	\$0					
Value of FBU recommendations for which final action had not been taken by the end of the reporting period	\$466,576	1				

³ This sub-section reflects the status of final action for OIG reports with recommendations that funds be put to better use (FBU) that management agreed to in a final decision, in accordance with the Inspector General Act, as amended. For purposes of this report, the term *FBU recommendation* means a recommendation by the OIG that funds could be used more efficiently if management took actions to implement and complete the recommendation.

C. Status of Final Action for OIG Audit Reports Open Longer than One Year for which Management Decisions Have Been Made but Final Action Has Not Been Taken⁴

	Status of Final Action for Audit Reports Open Longer than One Year for which Management Decisions Have Been Made but Final Action Has Not Been Taken (as of March 31, 2016)								
Report	Audit Donort Title	Report Date		Improvements Final Action Taken	Status of Final Action				
	Number Audit Report Title Date Recommended Final Action Taken Status of Final Action BOP – Federal Bureau of Prisons								
10-30	Follow-up Audit of the Federal Bureau of Prisons' Efforts to Manage Inmate Health Care	7/7/2010	7	6	BOP has taken final action on 6 of the 7 recommendations. In addition, BOP has completed various actions related to the remaining recommendation involving the need for BOP to formalize guidance established in response to the audit's recommendations. BOP incorporated the Credential Verification Program Statement and related interim guidance into the BOP Program Statement pertaining to health care providers. Implementation of the requirements set forth in the Program Statement is pending negotiation with the BOP national union.				
10-44	The Federal Bureau of Prisons' Furlough Program	9/1/2010	7	5	BOP has taken final action on 5 of the 7 recommendations. In addition, BOP has completed various actions related to the remaining recommendations involving electronic sharing and storing of documentation related to furloughs and releases. Completion of final action is dependent, in part, on BOP's conversion to electronic inmate files, which is scheduled to be completed in FY 2017.				

⁴ This sub-section reflects the status of final action for OIG audit reports open longer than one year for which management decisions have been made but final action has not been taken. For purposes of this report, the term *final action* means the completion of all actions that management concluded in its final decision are necessary with respect to the findings and recommendations in the audit report.

	Status of Final Action for Audit Reports Open Longer than One Year for which Management Decisions Have Been Made but Final Action Has Not Been Taken (as of March 31, 2016)						
Report		Report		Improvements			
Number	Audit Report Title	Date	Recommended	Final Action Taken	Status of Final Action		
14-17	The Federal Bureau of Prisons' Efforts to Improve Acquisition Through Strategic Sourcing	3/26/2014	3	1	The BOP has taken final action on 1 of the 3 recommendations. In addition, BOP plans to complete final action on the remaining recommendations related to the management and use of strategic sourcing in FY 2016.		
COPS - C	Office of Community Oriented Police	eing Services					
10-25	A Review of the Grantee Selection Process for the COPS Hiring Recovery Program	5/14/2010	7	6	COPS has taken final action on 6 of the 7 recommendations. In addition, COPS has completed various actions related to the remaining recommendation to provide OJP with access to additional COPS grant management data to facilitate the grant management functions OJP performs for COPS. COPS is working with OJP and OVW, as part of an Enterprise Grants Management Data Collaboration Initiative, to implement an enterprise data warehouse that will contain data elements from all three grant-issuing components, allowing accessibility to data by all three components. Final action on the remaining recommendation is expected to be completed in FY 2016.		
Various	5 Grant Audit Reports	Various	31	6	COPS completed final action during the reporting period on disallowed costs valued at \$1,532,746. COPS continues to work with grantees to remedy reported deficiencies and questioned costs and complete final action on disallowed costs valued at \$69,383.		

	Status of Final Action for Audit Reports Open Longer than One Year for which Management Decisions Have Been Made but Final Action Has Not Been Taken (as of March 31, 2016)						
Report		Report	Management	Improvements			
Number	Audit Report Title	Date	Recommended	Final Action Taken	Status of Final Action		
CRM – C	riminal Division						
GR-50- 14-003							
EOIR – E	Executive Office for Immigration Re	eview					
NFPR ⁵	FISMA Audit Report	3/28/2014	18	16	EOIR has taken final action on 16 of the 18 recommendations related to FISMA and plans to complete final action on the remaining recommendations in FY 2016.		
EOUSA -	EOUSA - Executive Office for United States Attorneys						
14-15	Executive Office For United States Attorneys' Laptop Computer and Electronic Tablet Encryption Program and Practices	3/19/2014	13	9	EOUSA has taken final action on 9 of the 13 recommendations. In addition, EOUSA has completed various actions related to the remaining recommendations for EOUSA's Encryption Program. EOUSA plans to complete final action on the remaining recommendations in FY 2016.		

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⁵ Due to law enforcement sensitivity reasons, the OIG issues its Federal Information Security Management Act (FISMA) audit reports as Not For Public Release (NFPR).

	Status of Final Action for Audit Reports Open Longer than One Year for which Management Decisions Have Been Made but Final Action Has Not Been Taken (as of March 31, 2016)						
Report	Report Report Management Improvements						
Number	Audit Report Title	Date	Recommended	Final Action Taken	Status of Final Action		
FBI – Fed	leral Bureau of Investigation						
08-03	The Federal Bureau of Investigation's Management of Confidential Case Funds and Telecommunications Costs	1/9/2008	16	14	FBI has taken final action on 14 of the 16 recommendations. In addition, FBI has completed various actions related to the remaining recommendations involving measures to enhance FBI management of confidential case funds and telecommunications costs. FBI plans to complete final action on the remaining recommendations in FY 2016.		
09-25	The Federal Bureau of Investigation's Management of Terrorist Watchlist Nominations	5/6/2009	16	15	FBI has taken final action on 15 of the 16 recommendations. In addition, FBI has completed various actions related to the remaining recommendation involving an evaluation of the overall watchlisting process. OIG suspended follow-up for the audit in December 2011 pending completion of its follow-on audit of FBI's management of terrorist watchlist nominations. OIG issued the follow-on audit report in March 2014 and, in April 2014, reopened follow-up for the 2009 audit. FBI plans to complete final action on the remaining recommendation in FY 2016.		
10-02	Follow-up Audit of the Federal Bureau of Investigation's Foreign Language Translation Program	10/21/2009	24	23	FBI has taken final action on 23 of the 24 recommendations. In addition, FBI has completed various actions related to the remaining recommendation involving protocols to ensure the timely translation of foreign language material collected for high-priority cases. FBI plans to complete final action on the remaining recommendation in FY 2016.		

	Status of Final Action for Audit Reports Open Longer than One Year for which							
	Management Decisions Have Been Made but Final Action Has Not Been Taken (as of March 31, 2016)							
Report								
Number	Audit Report Title	Date	Recommended	Final Action Taken	Status of Final Action			
14-16	Federal Bureau of Investigation's Management of Terrorist Watchlist Nominations	3/24/2014	12	11	FBI has taken final action on 11 of the 12 recommendations. In addition, FBI has completed various actions related to the remaining recommendation involving the watchlist. FBI plans to complete final action on the remaining recommendation in FY 2016.			
GR-80- 09-002	Compliance with Standards Governing Combined DNA Index System Activities at the Louisiana State Police Crime Laboratory, Baton Rouge, Louisiana	1/23/2009	6	5	FBI has taken final action on 5 of the 6 recommendations. FBI continues to coordinate with the Louisiana State Police Crime Laboratory to complete final action on the remaining recommendation. The recommendation pertains to the laboratory needing to review arrestee profiles to ensure the allowability of profiles uploaded to the National DNA Index System prior to January 2007. FBI plans for final action to be completed on the remaining recommendation in FY 2016.			
GR-90- 15-002	Compliance with Standards Governing Combined DNA Index System Activities at the Honolulu Police Department Scientific Investigation Section Forensic Laboratory, Honolulu, Hawaii	3/17/2015	6	3	FBI has taken final action on 3 of the 6 recommendations. FBI continues to coordinate with the Honolulu Police Department Scientific Investigation Section Forensic Laboratory to complete final action on the remaining recommendations. The recommendations pertain to the laboratory needing to enhance physical security and maintain documentation of timely resolution and notification of confirmed DNA matches. FBI plans to complete final action on the remaining recommendations in FY 2016.			
NFPR	4 FISMA Audit Reports	Various	76	64	FBI has taken final action on 64 of the 76 recommendations related to FISMA. In addition, FBI completed various actions during the reporting period on the remaining recommendations. FBI is awaiting OIG concurrence that FBI has completed final action.			

	Status of Final Action for Audit Reports Open Longer than One Year for which Management Decisions Have Been Made but Final Action Has Not Been Taken (as of March 31, 2016)					
Report	Audit Depart Title	Report Date		Improvements Final Action Taken	Status of Final Astion	
Number JMD – Ju	Audit Report Title ustice Management Division	Date	Recommended	Final Action Taken	Status of Final Action	
13-40	Department of Justice's Implementation of and Compliance with Certain Classification Requirements	9/27/2013	14	11	JMD has taken final action on 11 of the 14 recommendations. In addition, JMD has completed various actions related to the remaining recommendations involving security classification guides and dissemination control markings. JMD plans to complete final action on the remaining recommendations in FY 2016.	
14-32	Department of Justice's Oversight of Costs Incurred through the Fees and Expenses of Witness Appropriation	9/23/2014	12	1	JMD has taken final action on 1 of the 12 recommendations. In addition, JMD has completed various actions related to the remaining recommendations involving policies and procedures for costs incurred through the fees and expenses of witness appropriation. JMD plans to complete final action on the remaining recommendations in FY 2017.	
NFPR	2 FISMA Audit Reports	Various	7	3	JMD has taken final action on 3 of the 7 recommendations related to FISMA and plans to complete final action on the remaining recommendations in FY 2016.	
OJP – Of	fice of Justice Programs					
14-23	Office of Justice Programs Bureau of Justice Assistance John R. Justice Grant Program	5/19/2014	12	10	OJP has taken final action on 10 of the 12 recommendations. This included completing final action during the reporting period on funds to better use valued at \$10,223. In addition, OJP has taken various actions related to the remaining recommendations and questioned costs involving repayments by grant beneficiaries who have exited the program. OJP plans to complete final action on the remaining recommendations in FY 2016.	

	Status of Final Action for Audit Reports Open Longer than One Year for which Management Decisions Have Been Made but Final Action Has Not Been Taken (as of March 31, 2016)						
Report		Report	· · · · · · · · · · · · · · · · · · ·	Improvements			
Number	Audit Report Title	Date	Recommended	Final Action Taken	Status of Final Action		
Various	21 Grant Audit Reports	Various	238	150	OJP completed final action during the reporting period on disallowed costs valued at \$1,821,514. OJP continues to work with grantees to remedy reported deficiencies and questioned costs and complete final action on disallowed costs valued at \$4,406,691.		
Various	91 Single Audit Act Reports	Various	297	89	OJP completed final action during the reporting period on disallowed costs valued at \$723,733. OJP continues to work with grantees to remedy reported deficiencies and questioned costs and complete final action on disallowed costs valued at \$2,170,186.		
ovw - o	Office on Violence Against Women						
Various	16 Grant Audit Reports	Various	154	79	OVW completed final action during the reporting period on disallowed costs valued at \$48,276. OVW continues to work with grantees to remedy reported deficiencies and questioned costs and complete final action on disallowed costs valued at \$67,743.		
USMS - U	United States Marshals Service						
11-02	United States Marshals Service's Oversight of Its Judicial Facilities Security Program	11/18/2010	15	14	USMS has taken final action on 14 of the 15 recommendations. USMS plans to complete final action on the remaining recommendation involving policy changes in FY 2016.		
13-05	United States Marshals Service's Procurement Activities	12/18/2012	12	8	USMS has taken final action on 8 of the 12 recommendations. In addition, USMS has completed various actions related to the remaining recommendations for strengthening procurement policies and managing acquisitions across the organization. USMS plans to complete final action on the remaining recommendations in FY 2016.		

	Status of Final Action for Audit Reports Open Longer than One Year for which Management Decisions Have Been Made but Final Action Has Not Been Taken (as of March 31, 2016)							
Report								
Number	Audit Report Title	Date	Recommended	Final Action Taken	Status of Final Action			
NFPR	FISMA Audit Report	6/25/2014	8	7	USMS has taken final action on 7 of the 8 recommendations related to FISMA and plans to complete final action on the remaining recommendation in FY 2016.			
Audit Re	ports Encompassing More Than Or	ne DOJ Compo	nent					
14-12	Address Mortgage Fraud the 7 recommendations. In addition, the Department has completed various actions related to the remaining recommendations for improving the reporting of its efforts to combat mortgage fraud. The Department plans to complete final action on the remaining							
14-33	Crime Victim Fund Disbursements to the Federal Bureau of Investigation and Executive Office for United States Attorneys	9/26/2014	10	8	recommendations in FY 2016. The Department has taken final action on 8 of the 10 recommendations. This included completing final action during the reporting period on disallowed costs valued at \$691,399. In addition, the Department has completed various actions related to the remaining recommendations for developing uniform reporting standards for performance statistics and improving the effectiveness of internal control over Crime Victim Fund disbursements. The Department plans to complete final action on the remaining recommendations in FY 2016.			
15-01	Department of Justice's Management of International Fugitive Removal Activities	11/12/2014	9	0	The Department has taken various actions to implement the recommendations for improving its management of international fugitive removal activities. Most of the recommendations require updates to policy, which are underway. The Department plans to complete final action on the recommendations in FY 2017.			