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9	Attorneys for the United States		
10	UNITED STATES DISTR	UNITED STATES DISTRICT COURT	
l 1	NORTHERN DISTRICT OF	NORTHERN DISTRICT OF CALIFORNIA	
12	SAN FRANCISCO D	13 <sup>N</sup> 804	
13 14	)	<b>CI</b>	
15	UNITED STATES OF AMERICA	INFORMATION	
16		VIOLATIONS: 15 U.S.C. § 1 – Bid Rigging (Counts One & Three);	
17		18 U.S.C. § 1349 – Conspiracy to	
18	11	Commit Mail Fraud (Counts Two & Four)	
19	Defendant.		
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21	The United States of America, acting through its attorneys, charges:		
22	MICHAEL NAVONE,		
23	the defendant herein, as follows:		
24	BACKGROUND		
25	1. At all times relevant to this Information, when California homeowners defaulted		
26	on their mortgages, mortgage holders could institute foreclosure proceedings and sell the		
27	properties through non-judicial public real estate foreclosure auctions ("public auctions"). These		
28	public auctions were governed by California Civil Code, Section 2924, et seq. Typically, a		
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trustee was appointed to oversee the public auctions. These public auctions usually took place at or near the courthouse of the county in which the properties were located. The auctioneer, acting on behalf of the trustee, sold the property to the bidder offering the highest purchase price. Proceeds from the sale were then used to pay the mortgage holders, other holders of debt secured by the property, and, in some cases, the defaulting homeowner (collectively, "beneficiaries"). COUNT ONE: 15 U.S.C. § 1 – Bid Rigging (San Mateo County)

# THE COMBINATION AND CONSPIRACY

- 2. Beginning as early as February 2009 and continuing until in or about January 2011, defendant MICHAEL NAVONE and co-conspirators entered into and engaged in a combination and conspiracy to suppress and restrain competition by rigging bids to obtain selected properties offered at public auctions in San Mateo County in the Northern District of California, in unreasonable restraint of interstate trade and commerce, in violation of the Sherman Act, Title 15, United States Code, Section 1.
- 3. The charged combination and conspiracy consisted of a continuing agreement, understanding, and concert of action among the defendant and co-conspirators to suppress competition by agreeing to refrain from or stop bidding against each other to purchase selected properties at public auctions in San Mateo County at non-competitive prices.
- 4. For the purpose of forming and carrying out the charged combination and conspiracy, the defendant and co-conspirators did those things that they combined and conspired to do, including, among other things:
- a. agreeing not to compete to purchase selected properties at public auctions in San Mateo County;
- b. designating which conspirator would win the selected properties at the public auctions for the group of conspirators; and
- c. refraining from or stopping bidding for the selected properties at the public auctions.

Various entities and individuals, not made defendants in this Count, participated

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as co-conspirators in the offense charged and performed acts and made statements in furtherance thereof.  $\underline{TRADE\ AND\ COMMERCE}$ 

6. During the period covered by this Information, the business activities of the defendant and co-conspirators that are the subject of this Information were within the flow of, and substantially affected, interstate trade and commerce. For example, beneficiaries located in states other than California received proceeds from the public auctions that were subject to the bid-rigging conspiracy.

# JURISDICTION AND VENUE

7. The combination and conspiracy charged in this Information was carried out, in part, in the Northern District of California, within the five years preceding the filing of this Information.

ALL IN VIOLATION OF TITLE 15, UNITED STATES CODE, SECTION 1.

COUNT TWO: 18 U.S.C. § 1349 – Conspiracy to Commit Mail Fraud (San Mateo County)

THE CONSPIRACY

- 8. Beginning as early as February 2009 and continuing until in or about January 2011 in San Mateo County in the Northern District of California, defendant MICHAEL NAVONE and co-conspirators did willfully and knowingly combine, conspire, and agree with each other to violate Title 18, United States Code, Section 1341, namely, to knowingly devise and intend to devise and participate in a scheme and artifice to defraud beneficiaries, and to obtain money and property from beneficiaries by means of materially false and fraudulent pretenses, representations, and promises.
- 9. The objects of the conspiracy were to fraudulently acquire title to selected properties sold at public auctions in San Mateo County, to make and receive payoffs, and to divert money to conspirators that would have gone to the beneficiaries.

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Various entities and individuals, not made defendants in this Count, participated 10. as co-conspirators in the offense charged and performed acts and made statements in furtherance thereof.

## MEANS AND METHODS

- For the purpose of forming and carrying out the charged conspiracy, the 11. defendant and co-conspirators did those things that they conspired to do, including, among other things:
  - negotiating payoffs with one or more conspirators not to compete; a.
- in some instances, falsely participating in foreclosure auctions to create b. the appearance that they were bidding competitively when, in fact, they were not;
  - purchasing the selected properties at public auctions at suppressed prices; c.
- paying conspirators monies that otherwise would have gone to the d. beneficiaries;
- taking steps to conceal the fact that monies were diverted from the beneficiaries to the conspirators;
- making and causing to be made materially false and misleading statements f. on records of public auctions that trustees relied upon to distribute proceeds from the public auction to the beneficiaries and convey title to properties sold at the public auction; and
- causing the suppressed purchase price to be reported and paid to the g. beneficiaries.
- For the purpose of executing the scheme and artifice to defraud and attempting to 12. do so, the defendant and co-conspirators knowingly used and caused to be used the United States Postal Service and private or commercial interstate carriers. For example, trustees used the United States mail and private or commercial interstate carriers to transmit the Trustee's Deeds Upon Sale and other title documents to participants in the conspiracy. These mailings were foreseeable to the defendant in the ordinary course of business.

### JURISDICTION AND VENUE

13. The combination, conspiracy, and agreement to violate Title 18, United States Code, Section 1341 charged in this Information was carried out, in part, in the Northern District of California, within the five years preceding the filing of this Information.

ALL IN VIOLATION OF TITLE 18, UNITED STATES CODE, SECTION 1349.

COUNT THREE: 15 U.S.C. § 1 – Bid Rigging (San Francisco County)

# THE COMBINATION AND CONSPIRACY

- 14. Beginning as early as October 2009 and continuing until in or about January 2011, defendant MICHAEL NAVONE and co-conspirators entered into and engaged in a combination and conspiracy to suppress and restrain competition by rigging bids to obtain selected properties offered at public auctions in San Francisco County in the Northern District of California, in unreasonable restraint of interstate trade and commerce, in violation of the Sherman Act, Title 15, United States Code, Section 1.
- 15. The charged combination and conspiracy consisted of a continuing agreement, understanding, and concert of action among the defendant and co-conspirators to suppress competition by agreeing to refrain from or stop bidding against each other to purchase selected properties at public auctions in San Francisco County at non-competitive prices.
- 16. For the purpose of forming and carrying out the charged combination and conspiracy, the defendant and co-conspirators did those things that they combined and conspired to do, including, among other things:
- a. agreeing not to compete to purchase selected properties at public auctions in San Francisco County;
- b. designating which conspirator would win the selected properties at the public auctions for the group of conspirators; and
- c. refraining from or stopping bidding for the selected properties at the public auctions.

Various entities and individuals, not made defendants in this Count, participated

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as co-conspirators in the offense charged and performed acts and made statements in furtherance thereof.

TRADE AND COMMERCE

During the period covered by this Information, the business activities of the defendant and co-conspirators that are the subject of this Information were within the flow of, and substantially affected, interstate trade and commerce. For example, beneficiaries located in states other than California received proceeds from the public auctions that were subject to the bid-rigging conspiracy.

#### JURISDICTION AND VENUE

19. The combination and conspiracy charged in this Information was carried out, in part, in the Northern District of California, within the five years preceding the filing of this Information.

ALL IN VIOLATION OF TITLE 15, UNITED STATES CODE, SECTION 1.

COUNT FOUR: 18 U.S.C. § 1349 – Conspiracy to Commit Mail Fraud (San Francisco County)

THE CONSPIRACY

- 20. Beginning as early as October 2009 and continuing until in or about January 2011, in San Francisco County in the Northern District of California, defendant MICHAEL NAVONE and co-conspirators did willfully and knowingly combine, conspire, and agree with each other to violate Title 18, United States Code, Section 1341, namely, to knowingly devise and intend to devise and participate in a scheme and artifice to defraud beneficiaries, and to obtain money and property from beneficiaries by means of materially false and fraudulent pretenses, representations, and promises.
- 21. The objects of the conspiracy were to fraudulently acquire title to selected properties sold at public auctions in San Francisco County, to make and receive payoffs, and to divert money to conspirators that would have gone to the beneficiaries.

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Various entities and individuals, not made defendants in this Count, participated 22. as co-conspirators in the offense charged and performed acts and made statements in furtherance thereof.

## MEANS AND METHODS

- For the purpose of forming and carrying out the charged conspiracy, the 23. defendant and co-conspirators did those things that they conspired to do, including, among other things:
  - negotiating payoffs with one or more conspirators not to compete; a.
- in some instances, falsely participating in foreclosure auctions to create b. the appearance that they were bidding competitively when, in fact, they were not;
  - purchasing selected properties at public auctions at suppressed prices; c.
- paying conspirators monies that otherwise would have gone to the d. beneficiaries;
- taking steps to conceal the fact that monies were diverted from the e. beneficiaries to the conspirators;
- making and causing to be made materially false and misleading statements f. on records of public auctions that trustees relied upon to distribute proceeds from the public auctions to the beneficiaries and convey title to properties sold at the public auctions; and
- causing suppressed purchase prices to be reported and paid to the g. beneficiaries.
- For the purpose of executing the scheme and artifice to defraud and attempting to 24. do so, the defendant and co-conspirators knowingly used and caused to be used the United States Postal Service and private or commercial interstate carriers. For example, trustees used the United States mail and private or commercial interstate carriers to transmit the Trustee's Deeds Upon Sale and other title documents to participants in the conspiracy. These mailings were foreseeable to the defendant in the ordinary course of business.

JURISDICTION AND VENUE

Code, Section 1341 charged in this Information was carried out, in part, in the Northern District

ALL IN VIOLATION OF TITLE 18, UNITED STATES CODE, SECTION 1349.

of California, within the five years preceding the filing of this Information.

The combination, conspiracy, and agreement to violate Title 18, United States

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Villiam J. Ba∌r

Marvin Price

Antitrust Division

Brian J. Stretch

by 28 U.S.C. § 515

Assistant Attorney General

Acting Deputy Assistant Attorney General

United States Department of Justice

Attorney for the United States

Acting Under Authority Conferred

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