



Department of Justice

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2 P.M. EST

STATEMENT

OF

DICK THORNBURGH
ATTORNEY GENERAL

AND

DONALD B. AYER
DEPUTY ATTORNEY GENERAL

CONCERNING

THE 1991 BUDGET

THE DEPARTMENT OF JUSTICE
THE GREAT HALL
2:00 P.M.
JANUARY 29, 1990

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Department of Justice

FOR IMMEDIATE RELEASE
MONDAY, JANUARY 29, 1990

AG
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Attorney General Dick Thornburgh today issued the following statement with regard to the Department of Justice's fiscal year 1991 budget proposal.

"This year's budget proposal builds upon the substantial increases provided to the Department the past two years.

"Overall the budget grows by 19 percent, excluding the multi-year prison construction program, to nearly \$9 billion. Additional funding is provided for our priority areas of the war on drugs and our crackdown on white collar crimes, including savings and loan fraud, housing cases, public integrity, defense contractor fraud and securities and commodities cases.

"This year's budget will permit us to add nearly 600 new Drug Enforcement Administration positions and provides support for an additional 502 agents to aid federal, state and local investigations for our Drug Enforcement Task Forces operating in 13 regions.

"Overall prosecution efforts will be enhanced by the addition of 234 new Assistant United States Attorneys.

"In addition, we will have added resources for enforcement of civil rights laws, up 21 percent; and for environmental laws,

(MORE)

up 26 percent. The Department also will have more resources available for our fight against organized crime and violent crime.

"This budget as proposed by President Bush deserves the full support of the Congress so that our efforts to enforce the law and provide a greater degree of protection to United States citizens can go forward."

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90-033

Deputy Attorney General Donald B. Ayer announced today that the Department of Justice will seek a FY 1991 budget availability of \$8.971 billion, a 4.2 percent increase above the FY 1990 availability.

"Our FY 1991 request reflects President Bush's strong commitment to law enforcement, with particular emphasis on combatting drug trafficking," Ayer said. "The communities in this country must be safe for our children and elderly, and those responsible for the drug menace must be brought to justice. Overall, this budget also reflects our commitment to prosecuting white-collar criminals and those who violate laws involving civil rights and the environment." The Deputy Attorney General also made the following points:

- The FY 1991 budget request represents a balanced approach to addressing the war on drugs, with continued emphasis on investigations, prosecution and incarceration. The primary mission of federal drug enforcement is to identify and investigate large-scale drug trafficking organizations, disrupt and dismantle their operations, bring the leaders and their accomplices to justice, and seize and forfeit their illegally gained wealth. Further, our FY 1991 request fully supports the commitment shown by Mr. William Bennett in the recently announced National Drug Strategy (II). Our budget includes increased funding directed at High Intensity Drug Trafficking Areas identified in the Strategy as well as additional resources for

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domestic cannabis eradication, money laundering activities, border patrol, and state and local assistance.

° The FY 1991 budget request includes an increase of over \$151 million and almost 600 positions for the Drug Enforcement Administration, the federal government's lead investigative agency in its war against drugs. In addition, the budget request includes an increase of over \$115 million for the Organized Crime Drug Enforcement Task Force Program (OCDETF), a 53.5 percent increase over the FY 1990 appropriation of \$215 million. These resources will be shared among OCDETF's 11 participating agencies, including components of the Treasury Department and the U.S. Coast Guard.

° The Federal Bureau of Investigation (FBI) is the government's primary law enforcement agency that investigates a multitude of crimes. This budget provides over \$141 million in increases not only for the war on drugs, but also to combat Asian organized crime, bank fraud, procurement fraud, security fraud and bankruptcy fraud. Additional resources are also provided to perform investigations of contract employees who have access to National Security Information as well as FBI facilities.

° The Immigration and Naturalization Service's Border Patrol Program is our first line of defense at the border, and total resources for the Service's drug programs totalling \$12.9 million

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will help secure our borders and limit the influx of drugs and associated violent crime.

- ° The U.S. Attorneys' Offices will continue to build their successes as they hire additional prosecutors. The FY 1991 budget request for the U.S. Attorneys exceeds the FY 1990 budget by \$109 million.

- ° Additionally, resources of \$46.8 million requested for the United States Marshals Service will support the drug effort by enhancing the protection of the judicial process and the Prisoner Transportation and Detention Program.

- ° A net increase of over 4,800 positions for the Federal Prison System will assure the American people that those individuals who are convicted of crimes will be punished. In addition to the 24,000 beds funded in 1990, over 6,100 more beds will be funded in FY 1991 to jail those who violate our laws.

- ° The Department also expects receipts in the Assets Forfeiture Fund to increase from \$470 million in FY 1990 to \$500 million in FY 1991. In recent years, equitable sharing payments made to states and localities have increased exponentially. In 1988 equitable sharing payments totalled \$76.2 million; in FY 1991 equitable sharing payments are expected to reach \$200 million.

- ° The proposed budget includes enhancements to fund litigative efforts in supporting the Fair Housing Amendments Act of 1988 and

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addressing the redistricting workload generated by the 1990 census. The Civil Rights Division request includes an increase of \$6.8 million above the FY 1990 appropriation of \$32.5 million, or an increase of 21 percent, to address these vital issues.

- ° The Department is committed to enforcing our environmental laws and requests an increase of \$9 million over its FY 1990 appropriation for the Land and Natural Resources Division. This represents a net increase of 26 percent above our FY 1990 budget for that Division.

- ° Increases are requested for the Civil Division to pursue banking and financial institutions fraud and other highly visible areas of concern such as HUD-related litigation, the census, drug testing, and old age care. The Civil Division request reflects an increase of \$9.6 million over its FY 1990 budget of \$93 million.

- ° The Tax Division will also pursue bankruptcy and debt collection caseloads as well as new sources of litigation arising from the Taxpayer Bill of Rights and changes to the Internal Revenue Code with its FY 1991 proposed increase of \$8.2 million.

- ° Resources are included in this budget for automated litigation support in document-intensive cases, thereby allowing the Department to compete with the private sector and the substantial legal research tools at its disposal. The FY 1991

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budget proposal is \$23.1 million or 93 percent above the FY 1990 budget of \$12 million for Legal Activities Office Automation.

° To meet critical investigative and audit requirements, the Department is requesting an increase of \$7.8 million for its Office of Inspector General. This represents an increase of 38 percent over the FY 1990 budget for this important effort.

° The Department is requesting an increase of \$45.2 million for the Drug Control and Systems Improvement grant program to provide additional formula grant drug funding to state and local units of government. The total of \$492 million for this program (\$490 million for programs and \$2 million for management and administration) will enhance jurisdictional drug control efforts and simultaneously support national drug control policies and objectives.

° The budget request includes increases to support the Department's Ethics and Program Fraud activities, the Equal Employment Opportunity complaint workload and the enhancement of productivity initiatives.

° There will be reductions in certain grant programs and some lower priority Departmental programs. Other reductions in budgeted levels relate to savings associated with improved management and contracting. Also, the numbers of positions funded by the proposed budget are reduced somewhat by the need to absorb the costs of implementing Public Law 101-173, which allows

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for increased pay for administratively uncontrollable overtime for law enforcement officers of the FBI, DEA, INS, OCDETF, and Office of Inspector General.

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HIGHLIGHTS

Drug Enforcement Administration

The DEA's FY 1991 budget totals 5,991 positions and \$700 million for a net increase of 584 positions and \$151.3 million above the FY 1990 budget. The net changes include:

(1) Net mandatory adjustments totaling an increase of \$15.7 million;

(2) 413 positions (300 agents) and \$47.9 million for DEA's Domestic Enforcement Program to enhance enforcement efforts in 15 major drug importation and distribution centers throughout the United States and to provide additional administrative and technical support to domestic field offices;

(3) 37 positions (30 agents) and \$4.6 million to fully fund the Special Enforcement Operations/Programs established in 1990. In addition, \$10 million is included to assist state and local governments in their domestic cannabis eradication activities;

(MORE)

(4) 22 positions (18 agents) and \$5 million for DEA's Foreign Cooperative Investigations Program to expand 13 overseas offices and open a new office in Salta, Argentina;

(5) 35 positions (28 diversion investigators) and \$2.3 million to fully implement the Chemical Control and Diversion Act of 1988;

(6) 45 positions (36 agents) and \$9.9 million to fund nine provisional State and Local Task Forces;

(7) 85 positions (57 intelligence specialists) and \$7.9 million for DEA's Intelligence Program to provide a complimentary level of operational intelligence support to the increased number of agents. Resources also include \$2.9 million to support communications programs and operations at the El Paso Intelligence Center;

(8) 107 positions (24 agents, 20 chemists) and \$48 million to fund a variety of support programs including laboratory services (\$3.6 million), training (\$2.4 million), research and engineering assistance (\$3.9 million), the purchase of radio equipment and aircraft (\$24.6 million), maintenance and operating expenses for seized aircraft (\$1.3 million), funds for ADP, asset forfeiture and financial management (\$2.2 million) and the relocation of DEA's airwing facility (\$10 million);

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- (9) Program decreases of 39 positions and \$0.2 million for A-76 management and productivity initiatives; and,
- (10) Program decrease of 121 agents to fund the increased costs of administratively uncontrollable overtime.

Organized Crime Drug Enforcement Task Force Program

Included in OCDETF's FY 1991 increase of \$115 million are net mandatory adjustments totaling \$7.8 million and program increases totaling \$107.3 million, which will fund 1,044 reimbursable workyears. The increases follow:

- (1) 744 reimbursable positions (553 agents) and \$88.3 million for drug law enforcement related purposes. Most of these resources will be used to fund "overburn" situations where resources appropriated for other purposes were diverted to fund critical OCDE cases when OCDE funding was not available;
- (2) 297 reimbursable positions (151 prosecutors) and \$18.9 million to keep pace with the level of agents assigned to the OCDE Task Force Program, and maintain a 1:4 ratio of prosecutors to investigators; and,
- (3) 3 positions and \$0.1 million for administrative and support purposes.

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Federal Bureau of Investigation

The FBI's FY 1991 budget totals 21,164 positions and \$1.64 billion and includes a net funding increase of 28 positions and \$140.8 million above the FY 1990 budget. It consists of the following:

- (1) Net mandatory adjustments totaling a reduction of 38 positions and an increase of \$59 million;
- (2) 205 positions (61 agents) and \$40.6 million for personnel and equipment in support of high priority field investigative activities;
- (3) 171 positions (78 agents) and \$8 million to combat the emerging problem of Asian organized crime;
- (4) 333 positions (94 agents) and \$22.5 million for the FBI's Drug Program;
- (5) 440 positions (249 agents) and \$24 million to fund white-collar crime activities, including Defense Department procurement fraud, bank fraud and embezzlement, fraud by wire, and bankruptcy fraud;

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(6) 135 positions and \$14.8 million to fund a variety of support programs, including training, forensic services, records management, computer support, equipment purchases, and audit activities;

(7) Program decreases of 514 positions (227 agents) and \$27.3 million to meet targeted budget deficit levels established by the Administration;

(8) Program decreases of 146 positions and \$0.8 million for A-76 management and productivity initiatives; and,

(9) Program decreases of 559 agents to fund the increased cost of administratively uncontrollable overtime.

Immigration and Naturalization Service

INS' FY 1991 salaries and expenses budget totals 12,269 positions and \$884.3 million, a net increase of \$42 million above the FY 1990 budget. The net changes include:

(1) Net mandatory increases totaling \$30 million;

(2) 104 positions and \$1.3 million to convert temporary INS Inspectors to permanent positions;

(3) 200 positions and \$16.3 million to increase Border Patrol Staffing and to purchase additional intrusion and detection equipment, dogs, aircraft, and barriers;

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(4) \$0.8 million for INS' Employer and Labor Relations Program for an anti-discrimination public outreach campaign dealing with employer sanctions;

(5) \$29.3 million for a variety of support activities including \$4.5 million to expand the Krome, Florida Processing Center, \$10 million to begin construction of a traffic checkpoint at San Clemente, California, \$2.3 million to construct two new border patrol stations on the Southern border, \$0.4 million for two additional checkpoints at Marathon and Alpine, Texas, \$0.5 million to improve and expand existing ADP systems, and \$11.6 million for the purchase of vehicles;

(6) Program decreases of 60 positions and \$22.1 million to meet targeted budget levels established by the Administration;

(7) Program decreases of \$13.1 million in the Data and Communications Program as a result of the Adjudications and Naturalization Program being funded entirely from the Examinations Fee account beginning in 1990. These expenses are related to adjudications activities;

(8) Program decreases of 110 positions and \$0.6 million for A-76 management and productivity initiatives; and,

(9) Program decreases of 253 positions to fund the increased costs of administratively uncontrollable overtime.

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Litigation Program

While no program increases are requested for the U.S. Attorneys appropriation, an annualization of \$72 million for the Violent Crime Initiative, an increase of \$18.9 million in reimbursements to fund 297 positions (will be received by the U.S. Attorneys appropriation from the OCDEFB appropriation), and the transfer of \$13.6 million from the Criminal Division for the Organized Crime Strike Forces will provide the U.S. Attorneys with the resources needed to build on an already growing prosecutorial workforce. A program decrease of \$6.1 million is required for the U.S. Attorneys to remain within the targeted budget deficit levels established by the Administration.

Net program increases for the Department's other litigating components total 196 positions and \$28.4 million and include the following:

(1) Tax Division increases of \$5.7 million to implement an automated litigation support program, handle increasing bankruptcy and debt collection caseloads, provide additional travel resources for attorneys participating in the Financial Institutions Fraud Task Forces, and resources to initiate a more aggressive recruitment program;

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(2) Criminal Division increases of 4 positions and \$0.3 million for the Public Integrity Section to expand workload in the areas of conflict of interest issues, Independent Counsel matters and election crimes;

(3) Civil Division increases of 96 positions and \$5.3 million for banking and financial institutions fraud cases, automated litigation support, and resources for other highly visible cases;

(4) Land and Natural Resources Division increases of 47 positions and \$6.6 million for automated litigation support services, resources to fund litigation of criminal violations of environmental statutes, resources to increase regulatory enforcement activities, and resources to fund demands generated by the increasing number of federal facilities cases;

(5) Civil Rights Division increases totaling 63 positions and \$4.3 million to address the additional workload resulting from the Fair Housing Amendments Act of 1988 and to handle redistricting workload generated by the 1990 census; and,

(6) Increases of \$6.2 million to fund office automation enhancements for the litigating organizations and senior management offices.

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Program reductions include a transfer of 186 positions and \$13.6 million from the Criminal Division to the U.S. Attorneys for the Organized Crime Strike Forces. Also included are A-76 management and productivity savings totaling 14 positions and \$75 thousand.

Fees and Expenses of Witnesses

Increases of \$14.6 million are requested for this vital program. Approximately \$10.9 million will be devoted to the expert witness activity which will allow the Department's growing litigative staff to compete with well-funded opposing counsel. The remaining \$3.7 million will be used to pay for the increased subsistence, housing and medical costs of protecting Government witnesses, safesite maintenance and construction, and to pay for the higher costs of retaining private counsel to represent Government employees who are sued for actions taken while performing their official duties.

Federal Prison Expansion and Modernization

The Department requests a total of 378 positions and \$374.3 million for new construction and major renovations and

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improvements that will provide an additional 4,925 beds to FPS's sentenced capacity and 1,250 beds to its detention capacity. The increases include:

- (1) Base funding of \$127.9 million to fund one prison complex and expansion of the Raybrook satellite camp;
- (2) \$10.5 million to provide for a long term medical care unit in Fort Worth, Texas;
- (3) 14 positions and \$96.6 million to construct seven detention units in Sheridan, OR; Leavenworth, KS; Butner, NC; El Reno, OK; Seagoville, TX; Memphis, TN; and one in the Northeast;
- (4) 5 positions and \$33.2 million to expand capacity at existing institutions by 815 beds located in Big Spring, TX; Bryan, TX; Tyndall, FL; El Paso, TX; and Terre Haute, IN;
- (5) 15 positions and \$40.6 million for major renovations and improvements for nine new projects; and,
- (6) 6 positions and \$22.5 million to acquire and convert active and closed military facilities.

Activation of New Prison Facilities and Additional Staff

An increase of 883 positions and \$49.6 million is requested for activation of two federal correction institutions in

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Minersville, PA and Manchester, KY; activation of four camps in Fairton, NJ, Butner, NC, Otisville, NY, and Tallahassee, FL; one camp expansion in Danbury, CT; activation of one housing unit in Big Spring, TX; expansion of one housing unit in Loretto, PA; activation of one housing and support facility in Tyndall, FL; and four detention units in Tallahassee, FL, Fort Worth, TX, Milan, MI, and Atlanta, GA. This increase will provide an additional 3,315 beds.

An additional \$25.5 million will provide for a projected increase in the average daily inmate population of 6,050, or an 11 percent increase over the inmate population of 56,400 inmates in 1990.

An additional \$1 million will add 250 inmates to the electronic monitoring program.

In addition, 4,000 positions and \$91.6 million are requested to expand staffing levels at existing overcrowded institutions.

Finally, \$0.4 million is requested for FPS's migration to the Department of Justice Financial Management Information System and a program decrease of 85 positions and \$0.5 million is proposed for A-76 management and productivity initiatives.

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Prisoner Handling and Security

The FY 1991 budget request includes increases over 1990 levels totaling 253 positions and \$50.7 million for the United States Marshals Service (USMS). These net changes include:

- (1) Net mandatory increases totalling \$13 million;
- (2) 99 positions and \$15.8 million for enhanced court and prisoner security;
- (3) 55 positions and \$13.3 million for prisoner transportation, inspections of state and local jails that house federal prisoners, vehicle purchases, and renovation and construction of holding cells in USMS district offices;
- (4) 134 positions and \$6.2 million for the proper management and prompt disposition of seized assets, which are expected to increase by 92 percent from 25,363 properties seized in 1989 to 48,672 properties seized in 1991;
- (5) 35 positions and \$1.5 million to correct security deficiencies that exist in D.C. Superior Court operations;
- (6) 23 positions and \$6.2 million for additional management and ADP and telecommunications improvements;
- (7) A reduction of 6 positions and \$36 thousand as a result of A-76 management and productivity initiatives; and,

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(8) A program decrease of 87 Deputy U.S. Marshal positions and \$5.4 million in the Fugitive Apprehension program because of an anticipated decline in the backlog of fugitive felony warrants.

The Support of U.S. Prisoners appropriation is requesting a program increase of \$34.4 million to fund an increased number of contract jail days, to compensate for a higher jail day rate, and to meet increased medical care and guard service costs. Approximately 3.8 million contract jail days are expected for 1991, an increase of 20 percent over the 3.1 million days projected for 1990.

An increase of \$15 million is requested for the Cooperative Agreement Program to continue the program at its 1990 level. This funding level will obtain an estimated 375 guaranteed bedspaces for unsentenced federal prisoners in state and local jails near those cities where the Marshals Service is experiencing the most critical bedspace shortages.

Office of Inspector General

Program changes in FY 1991 include an increase of 84 positions and \$6.2 million to meet critical investigations and audit

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requirements and to provide resources for senior policy and administrative support activities.

Office of Justice Programs

The FY 1991 request for the Office of Justice Programs provides a total of 345 positions and \$613.6 million, which is a net decrease of 7 positions and \$25.5 million from the FY 1990 appropriation. The net changes include the following:

- (1) Net mandatory adjustments totaling a decrease of \$7.5 million;
- (2) An increase of \$1.8 million for the National Institute of Justice to continue the development of an effective less-than-lethal weapon for use by law enforcement officers in the United States;
- (3) An increase of \$1.9 million for the Bureau of Justice Statistics to conduct the quinquennial Survey of State Jail Inmates, to redesign the National Crime Survey, and to expand the federal integrated data base to permit the collection of more comprehensive data on federal cases;
- (4) An increase of \$45.2 million is requested for the Drug Control and Systems Improvement grant program to provide

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additional grant funding to state and local governments to enhance existing jurisdictional drug control efforts;

(5) An increase of \$4 million is requested for the Missing Children program to enhance efforts of state and local communities in their response to missing and exploited children issues;

(6) A program reduction of \$62 million for the Juvenile Justice program is proposed. The reduction would eliminate funding for the formula grant program but would leave \$7.5 million to continue a High Risk Youth program that addresses the problems of gangs and drugs and their relationship with the juvenile justice system. It is also proposed that grant recipients contribute a hard cash match of 50 percent of total program costs;

(7) A program reduction of \$3.6 million is requested for the Regional Information Sharing System (RISS) program. A proposal that program participants provide a 25 percent hard cash match of total program costs would provide a total program level of \$13 million for RISS; and,

(8) A program reduction of \$5.8 million for a variety of programs including the Mariel Cuban program and administrative programs.

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Reductions

As noted in the aforementioned material, the Department is proposing to implement several reductions as a result of achieving targeted budget deficit levels established by the Administration, A-76 management and productivity savings, and the curtailment of several low-priority programs. None of these reductions will have a severe detrimental effect on the Department's overall mission. Further reductions in workyears are proposed to absorb the cost of implementing Public Law 101-173, which allows for increased pay for administratively uncontrollable overtime for law enforcement officers of the FBI, DEA, INS, and OCDETF.

90-035

DEPARTMENT OF JUSTICE
BUDGET TRACKING
(DOLLARS IN THOUSANDS)

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APPROPRIATION	1990 ENACTED LESS SEQUESTER			1991 PRESIDENT'S BUDGET			DIFFERENCE		
	POS	FTE	AMOUNT	POS	FTE	AMOUNT	POS	FTE	AMOUNT
GENERAL ADMINISTRATION:									
ATTORNEY GENERAL.....	20	21	2,857	22	23	3,745	2	2	888
DEPUTY ATTORNEY GENERAL.....	24	25	2,098	24	25	2,133	0	0	35
ASSOCIATE ATTORNEY GENERAL.....	12	12	1,283	0	0	0	-12	-12	-1,283
OFFICE OF POLICY DEVELOPMENT.....	31	61	2,916	31	61	2,986	0	0	70
OFFICE OF PUBLIC AFFAIRS.....	11	12	1,728	11	12	1,706	0	0	-22
OFFICE OF LEGISLATIVE AFFAIRS.....	18	21	1,934	28	31	2,536	10	10	602
OFFICE OF LIAISON SERVICES.....	7	7	696	7	7	731	0	0	35
OFFICE OF INTELLIGENCE POLICY & REV... OFFICE OF PROFESSIONAL RESPONSIBILITY.....	14	14	1,231	14	14	1,275	0	0	44
JUSTICE MANAGEMENT DIVISION.....	8	8	963	8	8	1,074	0	0	111
EXECUTIVE OFFICE FOR IMMIGRATION REV..	422	451	43,922	418	458	45,535	-4	7	1,613
OFFICE OF THE PARDON ATTORNEY.....	527	526	36,225	527	554	37,760	0	28	1,535
FACILITIES 2000.....	8	9	597	8	9	610	0	0	13
	0	0	0	0	0	970	0	0	970
TOTAL, GENERAL ADMINISTRATION.....	1,102	1,167	96,450	1,098	1,202	101,061	-4	35	4,611
EMERGENCY DRUG FUND.....	0	0	0	0	0	0	0	0	0
OFFICE OF INSPECTOR GENERAL.....	296	335	20,541	380	396	28,382	84	61	7,841
WORKING CAPITAL FUND.....	0	576	0	0	572	0	0	-4	0
U.S. PAROLE COMMISSION.....	136	131	10,500	103	98	9,869	-33	-33	-631
GENERAL LEGAL ACTIVITIES:									
SOLICITOR GENERAL.....	49	54	4,650	49	54	4,889	0	0	239
TAX DIVISION.....	656	641	42,244	652	655	50,487	-4	14	8,243
CRIMINAL DIVISION.....	979	826	63,659	792	739	61,820	-187	-87	-1,839
CIVIL DIVISION.....	884	878	93,000	980	966	102,621	96	88	9,621
LAND AND NATURAL RESOURCES DIVISION...	383	568	34,713	430	615	43,724	47	47	9,011
OFFICE OF LEGAL COUNSEL.....	39	42	2,818	39	43	3,013	0	1	195
CIVIL RIGHTS DIVISION.....	465	433	32,513	481	437	39,324	16	4	6,811
INTERPOL-USMCB.....	79	75	5,682	79	79	5,639	0	4	-43
LEGAL ACTIVITIES OFFICE AUTOMATION...	0	0	12,014	0	0	23,171	0	0	11,157
SPECIAL COUNSEL.....	36	29	3,596	36	34	3,858	0	5	262
TOTAL, GENERAL LEGAL ACTIVITIES.....	3,570	3,546	294,889	3,538	3,622	338,546	-32	76	43,657
ANTITRUST DIVISION.....	387	372	31,817	387	372	33,730	0	0	1,913
FOREIGN CLAIMS SETTLEMENT COMMISSION...	7	7	440	7	7	490	0	0	50
U.S. ATTORNEYS.....	7,961	7,524	518,864	8,147	8,654	628,095	186	1,130	109,231
U.S. MARSHALS.....	3,250	3,235	237,861	3,503	3,498	288,529	253	263	50,668
SUPPORT OF U.S. PRISONERS.....	0	0	158,437	0	0	193,034	0	0	34,597
FEES AND EXPENSES OF WITNESSES.....	0	0	56,027	0	0	70,628	0	0	14,601
COMMUNITY RELATIONS SERVICE.....	118	119	28,930	118	120	28,172	0	1	-758
ORGANIZED CRIME DRUG ENFORCEMENT.....	0	0	214,921	0	0	330,000	0	0	115,079
FEDERAL BUREAU OF INVESTIGATION.....	21,136	23,011	1,499,444	21,164	22,620	1,640,237	28	-191	140,793
DRUG ENFORCEMENT ADMINISTRATION.....	5,407	6,011	548,709	5,991	6,475	700,000	584	464	151,291
IMMIGRATION AND NATURALIZATION SERVICE..	12,388	12,629	842,297	12,269	12,116	884,349	-119	-513	42,052
IMMIGRATION EMERGENCY FUND.....	0	0	35,000	0	0	0	0	0	-35,000

DEPARTMENT OF JUSTICE
BUDGET TRACKING
(DOLLARS IN THOUSANDS)

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APPROPRIATION	1990 ENACTED LESS SEQUESTER			1991 PRESIDENT'S BUDGET			DIFFERENCE		
	POS	FTE	AMOUNT	POS	FTE	AMOUNT	POS	FTE	AMOUNT
FEDERAL PRISON SYSTEM:									
SALARIES AND EXPENSES.....	17,471	16,019	1,138,705	22,269	19,342	1,371,882	4,798	3,323	233,177
NATIONAL INSTITUTE OF CORRECTIONS.....	49	49	9,973	53	53	10,007	4	4	34
BUILDINGS AND FACILITIES.....	376	296	1,396,953 /a	378	365	374,358	2	69	-1,022,595
FEDERAL PRISON INDUSTRIES.....	0	1,404	0	0	1,467	0	0	63	0
COMMISSARY FUND.....	0	196	0	0	212	0	0	16	0
TOTAL, FEDERAL PRISON SYSTEM.....	17,896	17,964	2,545,631	22,700	21,439	1,756,247	4,804	3,475	-789,384
OFFICE OF JUSTICE PROGRAMS:									
NATIONAL INSTITUTE OF JUSTICE.....	0	0	22,766	0	0	24,691	0	0	1,925
BUREAU OF JUSTICE STATISTICS.....	0	0	20,879	0	0	23,018	0	0	2,139
STATE AND LOCAL ASSISTANCE.....	0	0	0	0	0	0	0	0	0
STATE AND LOCAL DRUG GRANTS.....	0	0	444,737	0	0	490,000	0	0	45,263
EMERGENCY ASSISTANCE.....	0	0	9,927	0	0	0	0	0	-9,927
DJJDP.....	0	0	69,405	0	0	7,500	0	0	-61,905
MISSING CHILDREN.....	0	0	3,971	0	0	8,000	0	0	4,029
MARTEL CUBANS.....	0	0	4,963	0	0	0	0	0	-4,963
RISS GRANTS.....	0	0	13,402	0	0	9,750	0	0	-3,652
MANAGEMENT & ADMINISTRATION.....	352	352	24,240	345	345	24,556 /c	-7	-7	316
PSOB.....	0	0	24,818	0	0	26,075	0	0	1,257
TOTAL, OFFICE OF JUSTICE PROGRAMS...	352	352	639,108	345	345	613,590	-7	-7	-25,518
SUBTOTAL, DIRECT AUTHORITY.....	74,006	76,979	7,779,866	79,750	81,736	7,644,959	5,744	4,757	-134,907
PRE-MERGER FILING FEE /b.....									
PRE-MERGER FILING FEE /b.....	0	191	19,749	0	228	20,000	0	37	251
ICC TRANSFER.....	0	0	0	18	18	1,394	18	18	1,394
U.S. TRUSTEES.....	0	895	60,039	0	913	65,673	0	18	5,634
INDEPENDENT COUNSEL.....	0	0	5,916	0	0	4,000	0	0	-1,916
CIVIL LIBERTIES PUBLIC EDUCATION FUND...	0	0	0	0	0	500,000	0	0	500,000
ASSETS FORFEITURE FUND:									
CURRENT BUDGET AUTHORITY.....	0	0	98,945	0	0	100,000	0	0	1,055
PERMANENT BUDGET AUTHORITY.....	0	0	257,902	0	0	272,000	0	0	14,098
TOTAL, ASSETS FORFEITURE FUND.....	0	0	356,847	0	0	372,000	0	0	15,153
IMS USER FEES.....	0	1,524	103,530	0	1,524	110,000	0	0	6,470
IMMIGRATION LEGALIZATION.....	0	721	54,025	0	488	37,568	0	-233	-16,457
IMMIGRATION EXAMINATIONS FEE.....	0	1,771	103,244	0	1,649	90,000	0	-122	-13,244
FPI BORROWING AUTHORITY.....	0	0	0	0	0	0	0	0	0
CRIME VICTIMS FUND.....	0	0	123,250	0	0	125,000	0	0	1,750
TOTAL, DEPARTMENT OF JUSTICE	74,006	82,081	8,606,466	79,768	86,556	8,970,594	5,762	4,475	364,128

/a This excludes \$109,000,000 proposed for transfer from the Office of National Drug Control Policy's Special Forfeiture Fund.

/b This fee line represents the Antitrust Division's share of the pre-merger filing fee collected by the Federal Trade Commission.

/c The management and administration activity includes \$1.5 million in 1989 and \$2 million in 1990 and 1991 for the administration of drug grant funds.

DEPARTMENT OF JUSTICE

1991 President's Budget
Positions and Budget Authority
(Dollars in thousands)

BUREAU, DIVISION, OFFICE	1990		1991		Change		Budget Authority
	Position	Amount	Position	Amount	Position	Amount	Pct. Change
<u>General Administration</u>	1,102	\$96,450	1,098	\$101,061	-4	\$4,611	+4.8%

. Net adjustments to base of \$6,686,000 that include \$2,022,000 to annualize 67 positions approved in 1990 and \$259,000 in savings associated with implementation of Federal Telecommunications System 2000 (FTS 2000).

. Program decreases of nine positions and \$3,625,000 are requested for the reductions associated with productivity savings (4 positions and \$127,000) and Administration efforts to reduce Federal spending (5 positions and \$3,498,000).

. Program increases of five positions and \$1,550,000 are requested for the Justice Management Division. Resources will support the Department's Ethics and Program Fraud activities, Equal Employment Opportunities program, productivity improvement initiatives, and the Department's buildings consolidation and renovation efforts.

<u>Office of Inspector General</u>	296	\$20,541	380	\$28,382	84	\$7,841	+38.2%
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. Net adjustments to base of \$1,599,000.

. An increase of 84 positions and \$6,242,000 is requested to meet critical investigations and audit requirements and to support executive management and administrative activities required by the Office of Inspector General (OIG). Additional resources are needed for audit and investigation to meet workload requirements, and for management and administrative support activities, as these resources were not addressed through the interdepartmental transfer of resources comprising the Office of the Inspector General in 1989.

<u>U.S. Parole Commission</u>	136	\$10,500	103	\$9,869	-33	-\$631	-6.0%
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. Net adjustments to base of \$84,000.

. An increase of \$485,000 is requested to increase reimbursements to the Bureau of Prisons for its personnel support and contract typists to meet workload requirements during the continued phase-down of the Commission. This increase is offset by a decrease of 33 positions and \$1,200,000 due to the anticipated decrease in the number of hearings as a result of the establishment of the Sentencing Commission.

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		<u>Budget</u>
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u> <u>Pct. Change</u>
<u>General Legal Activities:</u>							
Solicitor General.....	49	\$4,650	49	\$4,889	...	\$239	+5.1%
Tax Division.....	656	42,244	652	50,487	-4	8,243	+19.5%
Criminal Division.....	979	63,659	792	61,820	-187	-1,839	-2.9%
Civil Division.....	884	93,000	980	102,621	96	9,621	+10.3%
Land & Natural Resources Division.....	383	34,713	430	43,724	47	9,011	+26.0%
Office of Legal Counsel.....	39	2,818	39	3,013	...	195	+6.9%
Civil Rights Division.....	465	32,513	481	39,324	16	6,811	+20.9%
INTERPOL-USNCB.....	79	5,682	79	5,639	...	-43	-0.8%
Legal Activities Office Automation....	...	12,014	...	23,171	...	11,157	+92.9%
Special Counsel for Discrimination....	<u>36</u>	<u>3,596</u>	<u>36</u>	<u>3,858</u>	<u>...</u>	<u>262</u>	<u>+7.3%</u>
Total, GLA.....	3,570	294,889	3,538	338,546	-32	43,657	+14.8%

- . The 1991 request for General Legal Activities includes mandatory increases of \$30,258,000, transfers netting to -186 positions and -\$13,600,000, and nonrecurring decreases of -42 positions and -\$1,438,000, for total adjustments to base of -228 positions and \$15,220,000.
- . 1991 program increases include: \$1,806,000 for the Tax Division to fund existing positions at the authorized workyear level and to provide additional travel funding for attorneys assigned to the Financial Institution Fraud Task Forces; 4 positions (3 attorneys) and \$262,000 for the Criminal Division to expand workload in the areas of conflict of interest issues, Independent Counsel matters and election crimes; 96 positions (59 attorneys) and \$3,590,000 for the Civil Division to litigate cases involving bank fraud, defend veteran's affairs regulations, recover Medicare overpayments, and litigate cases involving other highly visible policy areas such as housing, the census, drug testing and old age care; 47 positions (23 attorneys) and \$2,308,000 for the Land and Natural Resources Division to enforce new and expanded criminal sanctions arising from compliance with federal environmental regulations; 63 positions (31 attorneys) and \$4,344,000 for the Civil Rights Division to meet its responsibilities for enforcing the provisions of civil rights voting laws, and to meet new litigation requirements resulting from the Fair Housing Amendments Act of 1988.
- . Increases totaling \$9,977,000 are requested for automated litigation support for major cases including multi-issue IRS cases handled by the Tax Division (\$3,900,000); bank fraud and overstated Medicare claims cases in the Civil Division (\$1,777,000), and environmental cases in the Land and Natural Resources Division (\$4,300,000).
- . The major portion of the program increase of \$6,225,000 is requested for the joint office automation acquisition project (Project Eagle) supporting the Tax, Criminal and Justice Management Divisions and the U.S. Attorneys.
- . Program increases in the General Legal Activities appropriation are offset by program decreases of 14 positions and \$75,000 related to the contracting out of functions currently performed by federal employees.

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		<u>Budget</u>
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u> <u>Pct. Change</u>
<u>Antitrust Division</u>	387	\$31,817	387	\$33,730	...	\$1,913	+6.0%

. Adjustments to base reflect mandatory increases of \$1,913,000. No program increases were requested since receipts provided by the establishment of premerger filing fees in 1990 will be used to increase staffing levels in 1990 and 1991.

<u>Foreign Claims Settlement Commission</u> ...	7	\$440	7	\$490	...	\$50	+11.4%
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. Requested level includes mandatory increases totaling \$50,000.

<u>U.S. Attorneys</u>	7,961	\$518,864	8,147	\$628,095	186	\$109,231	+21.1%
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. Adjustments to base include mandatory increases of \$103,694,000, decreases of \$1,907,000, and a transfer of 186 positions (including 122 Assistant United States Attorneys) and \$13,600,000 from the General Legal Activities appropriation for the Organized Crime Strike Forces.

. A program decrease of \$6,156,000 is reflected in the area of Criminal Litigation to meet the budgeted levels of the Administration resulting from the Gramm-Rudman-Hollings Deficit Reduction Act.

<u>U.S. Marshals</u>	3,250	\$237,861	3,503	\$288,529	253	\$50,668	+21.3%
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. Net adjustments to base of \$13,038,000 include mandatory increases of \$16,937,000 for annualization of positions received in 1990, the cost of the 1990 and 1991 pay raises, and other inflationary increases, and non-policy decreases of \$3,899,000.

. Total program decreases of 93 positions (including 87 Deputy U.S. Marshals) and \$5,436,000 include a reduction of 87 positions and \$5,400,000 to the Fugitive Apprehension program based on an anticipated decline in the backlog of fugitive felony warrants, and a decrease of 6 positions and \$36,000 as a result of management and productivity initiatives.

. Program increases include 99 positions (including 80 Deputy U.S. Marshals) and \$15,820,000 in the Protection of the Judicial Process program for additional staff to support a growing number of protected witnesses (8 positions and \$268,000), enhanced Judicial Security (61 positions and \$3,659,000), and increased Prisoner Security (30 positions and \$11,893,000).

. An increase of 55 positions (including 49 Deputy U.S. Marshals) and \$13,300,000 is requested for the Prisoner Transportation and Detention program to support the National Prisoner Transportation System (6 positions and \$203,000), renovate and construct prisoner holding cells in USMS district offices (\$3,877,000), perform jail inspections (7 positions and \$447,000), purchase vehicles (\$6,082,000), and transport a growing number of prisoners over longer distances due to the shortage of jail space near Federal court cities (42 positions and \$2,691,000).

. Enhancements are also requested for the management of a growing number of seized assets (134 positions and \$6,239,000); to

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		Budget
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u> <u>Pct. Change</u>

Increase security at the D.C. Superior Court (35 positions and \$1,540,000); and for necessary improvements to management, automated data processing and telecommunications services (23 positions and \$6,167,000).

<u>Support of U.S. Prisoners</u>	\$158,437	...	\$193,034	...	\$34,597	+21.8%
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. Adjustments to base consist of a nonrecurring decrease of \$14,850,000 in Cooperative Agreement Program (CAP) funding.

. For 1991, program increases total \$49,447,000 of which \$34,447,000 is for the care of unsentenced Federal prisoners in contract facilities and \$15,000,000 is for CAP funding. The \$34,447,000 requested for the care of prisoners is needed to meet the cost of an estimated 3,764,696 contract jail days in 1991 at a per diem rate of \$42.27, and to meet increased medical care and guard service costs. The \$15,000,000 requested for CAP will obtain approximately 375 guaranteed bedspaces for Federal unsentenced prisoners in State and local jails near Federal court cities.

<u>Fees and Expenses of Witnesses</u>	\$56,027	...	\$70,628	...	\$14,601	+26.1%
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. For 1991, total program increases are \$14,601,000, of which \$10,891,000 will be used to address the dramatic increase in expert witness expenses; \$3,310,000 will be used to pay for increased participation in the witness protection program and maintenance costs for safesites; and \$400,000 will fund additional costs for private counsel.

<u>Community Relations Service</u>	118	\$28,930	118	\$28,172	...	-\$758	-2.6%
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. The 1991 request includes mandatory increases of \$465,000 and a decrease of \$96,000 for savings resulting from improvements to the Federal Telecommunications System.

. As the result of a \$1,127,000 decrease in the Reception, Processing and Care of Cubans and Haitians Program, the Community Relations Service will reduce the number of Mariel Cubans and Haitians resettled by a total of 315, and will reduce the level of health care services provided to Mariel Cubans.

<u>Organized Crime Drug Enforcement</u>	\$214,921	...	\$330,000	...	\$115,079	+53.5%
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. A total of \$330,000,000, which can fund 4,014 reimbursable positions, is proposed for the OCDE Task Force Program. In 1990, this appropriation became the consolidated source of funding used to reimburse the participating agencies for expenses related to interagency organized crime and drug trafficking investigations; previously the participating agencies were funded directly.

. The 1991 request includes mandatory increases of \$10,501,000, required to annualize 1990 position increases and to cover the costs of pay increases and benefit enhancements for on-board personnel. Decreases of \$2,717,000 account for nonrecurring costs from 1990.

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		Budget
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u>
							<u>Pct. Change</u>

. Program changes totaling \$107,295,000, which can fund 1,044 reimbursable positions, are requested for the OCDE appropriation in 1991. Of this total, \$88,306,000 would be used for drug law enforcement primarily to correct agency overburn of resources supporting the OCDE program -- a condition wherein resources appropriated for other agency purposes are diverted to critical OCDE cases -- but also to increase funding for money laundering investigations, State/local overtime payments and surveillance associated with drug cases. Another \$18,866,000 is requested for additional prosecution resources to maintain a 1:4 ratio between the number of prosecutors and investigators. Also, \$123,000 is requested for additional administrative support.

. The 11 participating agencies in the OCDE appropriation include the Drug Enforcement Administration, Federal Bureau of Investigation, Immigration and Naturalization Service, U.S. Marshals Service, U.S. Attorneys, Criminal Division, and the Tax Division in the Department of Justice. Agencies from the Department of the Treasury include the Internal Revenue Service, U.S. Customs Service and the Bureau of Alcohol, Tobacco, and Firearms. The U.S. Coast Guard is the Department of Transportation's sole participating agency.

<u>Federal Bureau of Investigation</u>	21,136	\$1,499,444	21,164	\$1,640,237	28	\$140,793	+9.4%
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. Mandatory increases consist of 198 workyears (including 91 agents) and \$95,780,000 (of which 198 workyears and \$22,844,000 are to annualize 1990 increases and \$72,936,000 is for other mandatory increases). Decreases include: non-policy decrease of \$9,191,000 related to 1990 enhancements; \$15,000,000 related to 1990 construction of ERF-Pod B; \$10,000,000 associated with the use of the same amount, previously available until expended, specifically for relocation of the Washington Metropolitan Field Office; 38 positions (including 22 agents) and \$1,844,000 to meet targeted budget deficit levels established by the Administration; and \$768,000 in savings resulting from the replacement of 55 agents in administrative positions in headquarters with non-agents.

. Program decreases include: -146 support positions and -\$869,000 for management and productivity savings (-73 positions and -\$438,000 in the Records Management and -73 positions and -\$431,000 in the Fingerprint Identification programs); -514 positions (including -227 agents) and -\$27,322,000, affecting nearly all FBI programs, to meet targeted budget levels established by the Administration; and -559 agent positions spread across all FBI programs to absorb the \$41,979,000 cost of implement P.L. 101-173, a bill to amend how administratively uncontrollable overtime is calculated.

. For the FBI's Other Field Programs, an increase of 205 positions (including 61 agents) and \$40,610,000 for personnel and equipment in support of high priority field investigative activities.

. For the Organized Crime program, an additional 172 positions (including 78 agents) and \$8,000,000 to combat the emerging problem of Asian Organized Crime in the United States.

. An enhancement of 333 positions (including 94 agents) and \$22,516,000 for the Drugs program to enhance field investigations, investigative support and undercover operations and increase informant payments. Also, 249 reimbursable workyears (150 agent workyears) are included to be funded out of the OCDE appropriation.

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		Budget
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u>
							<u>Pct. Change</u>
. The White-Collar Crime program increase totals 440 positions (including 249 agents) and \$24,039,000. Program areas to be enhanced include Department of Defense procurement fraud, bank fraud and embezzlement, fraud by wire, and bankruptcy fraud.							
. For the FBI's Training program, an increase of 18 positions and \$2,326,000 to staff ERF-Pod A with security, operating engineers and custodians. Included is \$1,600,000 for replacement of the electrical system at the FBI Academy in Quantico, Virginia.							
. An increase of 25 positions and \$2,108,000 for the Forensic Services - Federal program to provide an enhancement commensurate with the overall growth of the FBI in 1991. Funding of \$1,100,000 is also included for Language Program for contract linguists, testers and training.							
. An additional 5 positions and \$154,000 for the Automated Data Processing and Telecommunications program to provide additional computer support.							
. For the Records Management program, an additional 75 positions (including 19 agents) and \$3,482,000 to enhance the Industrial and Personnel Security programs of the FBI to perform investigations of FBI and contract employees who have access to National Security Information (NSI).							
. For the Technical Field Support and Equipment program, an increase of 5 positions and \$6,590,000 for personnel and equipment in the areas of physical and electronic surveillance.							
. An enhancement of 7 positions and \$182,000 for the Executive Direction and Control program to conduct audits of the FBI's overall financial activity and Congressionally-mandated audits of undercover operations.							
<u>Drug Enforcement Administration</u>	5,407	\$548,709	5,991	\$700,000	584	\$151,291	+27.6%
. Mandatory increases of 165 workyears (81 agent workyears) and \$36,590,000 for annualization of positions from 1990 program enhancements, annualization of the 1990 pay raise and inflationary adjustments and non-policy decreases totaling \$20,884,000. Included are decreases of \$167,000 in savings resulting from the replacement of 12 agents in administrative positions in headquarters with non-agents.							
. A program decrease of 39 positions and \$227,000 for savings resulting from A-76 management and productivity initiatives.							
. A program decrease of 121 agents to absorb the \$13,826,000 cost of implementing P.L. 101-173, a bill to amend how administratively uncontrollable overtime (AUO) is calculated.							
. An increase of 413 positions (including 300 agents) and \$47,906,000 in the Domestic Enforcement program to enhance enforcement							

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		<u>Budget</u>
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u>

efforts in 15 major drug importation and distribution centers throughout the United States (\$45,892,000) and to provide additional administrative and clerical support to domestic field offices (\$2,014,000).

- . An increase of 37 positions (including 30 agents) and \$4,565,000 to fully fund the Special Enforcement Operations/Programs that were established in 1990.
- . An increase of \$10,000,000 in funding to assist the State and local governments in their Domestic Cannabis Eradication activities.
- . An increase of 22 positions (including 18 agents) and \$5,084,000 in the Foreign Cooperative Investigations program to expand 13 overseas offices and open one new office in Salta, Argentina.
- . An increase of 35 positions (including 28 diversion investigations) and \$2,323,000 to implement fully the Chemical Control and Diversion Act of 1988.
- . An increase of 45 positions (including 36 agents) and \$9,897,000 in the State and Local Task Force program to fund nine additional task forces, thereby enhancing cooperation among Federal, State and local government entities. Of this amount \$4,390,000 is included as special funding to purchase cars, radios, and other equipment to support State and local officers.
- . An increase of 85 positions and \$7,898,000 to expand the Intelligence program. Of this increase, 68 positions and \$5,011,000 will support operational intelligence to enhance DEA's financial and investigative intelligence capabilities, and 17 positions and \$2,887,000 will complete the enhancement of EPIC as an all-source tactical intelligence center.
- . An increase of 38 positions (including 20 chemists) and \$3,643,000 in the DEA Laboratory Services program to expand the heroin signature program, implement a lab standards program, enhance the hazardous waste disposal unit, and support the increase in the number of agents.
- . An increase of 22 positions (including 14 agents) and \$2,362,000 in the DEA Training program to provide training support positions (\$392,000) and additional firearms instructors (\$1,970,000).
- . An increase of 21 positions (including 10 agents) and \$39,843,000 for the Research and Engineering and Technical Operations program to provide for domestic and foreign radio equipment (\$3,100,000), cellular telephone intercept circuitry (\$1,000,000), replacement of seven single-engine fixed-wing and four twin-engine turboprop aircraft (\$12,550,000), purchase of two new twin-engine turboprops (\$8,000,000), maintenance of seized aircraft (\$1,328,000) and the relocation of DEA's Airwing facility (\$10,000,000). Also included are 21 positions and \$3,865,000 to enhance DEA's technical operations support and research and engineering activities.
- . An increase of 8 positions and \$1,130,000 in the ADP and Telecommunications program to meet staffing shortfalls (\$414,000), equipment (\$133,000) and computer support for the El Paso Intelligence Center (\$583,000).

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		<u>Budget</u>
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u>

. An increase of 18 positions and \$1,161,000 in the Executive Direction and Control program to enhance the Asset Forfeiture (\$537,000), Planning and Inspections (\$258,000), and Financial Management (\$366,000) units.

<u>Immigration & Naturalization Service...</u>	12,388	\$842,297	12,269	\$884,349	-119	\$42,052	+5.0%
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. Net adjustments to base funding of \$30,024,000, consisting of mandatory increases and non-policy decreases.

. Program increases include: 104 positions and \$1,306,000 to convert temporary inspectors to permanent positions; 200 positions (including 174 border patrol agents) and \$16,327,000 for additional border patrol positions, equipment, dogs, aircraft and barriers; \$884,000 for an anti-discrimination public outreach campaign regarding employer sanctions; \$567,000 to improve automated data processing systems; \$4,500,000 to expand the Krome, Florida Service Processing Center and \$12,688,000 to construct two border patrol stations on the Southwest border and three traffic checkpoints (including \$10,000,000 to begin construction of a new San Clemente, California checkpoint); and \$11,659,000 to purchase law enforcement vehicles.

. A program decrease of \$13,133,000 is reflected in the Data and Communications program as a result of the Adjudications and Naturalization program being funded entirely from the Examinations Fee account beginning in 1990. These Data and Communications expenses are related to adjudications activities.

. Program decreases of \$22,127,000 and 60 positions to meet targeted budget levels established by the Administration.

. A program decrease of \$643,000 and 110 positions as a result of A-76 management and productivity initiatives.

. A program decrease of 253 agents to absorb the \$11,071,000 cost of implementing P.L. 101-173, a bill to amend how administratively uncontrollable overtime authorized by is calculated.

<u>Immigration Emergency Fund.....</u>	...	\$35,000	-\$35,000	-100.0%
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. The Department has no current plans for use of this fund. Declaration of an immigration emergency is subject to Presidential Declaration.

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		<u>Budget</u>
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u>
							<u>Pct. Change</u>
<u>Federal Prison System:</u>							
Salaries and Expenses.....	17,471	\$1,138,705	22,269	\$1,371,882	4,798	\$233,177	+20.5X
National Institute of Corrections....	49	9,973	53	10,007	4	34	+ .3X
Buildings and Facilities.....	<u>376</u>	<u>1,396,953*</u>	<u>378</u>	<u>374,358</u>	<u>2</u>	<u>-1,022,595</u>	<u>-73.2X</u>
Total, Federal Prison System.....	17,896	2,545,631	22,700	1,756,247	4,804	-789,384	-31.0X

* This excludes a planned transfer of \$109,000,000 from the Office of National Drug Control Policy's Special Forfeiture Fund.

- . Mandatory increases of 4 positions and \$97,394,000 for inflationary adjustments and annualization of 1990 increases. Non-policy decreases of \$1,257,479,000, related to automatic adjustments, including -38 positions and -\$1,228,224,000, for the nonrecurring of funding for Buildings and Facilities projects. (In 1991, the New Construction base is increased from \$650,000 to \$127,929,000 to fund one complex and one camp expansion totaling 2,110 beds.)
- . Program decreases of \$239,000 for the National Institute of Corrections to meet targeted budget deficit levels established by the Administration.
- . An enhancement of 883 positions and \$49,578,000 to activate a total of 3,315 new beds at two Federal Correctional Institutions (FCI) in Minersville, PA and Manchester, KY; four camps in Fairton, NJ, Butner, NC, Otisville, NY and Tallahassee, FL; one camp expansion in Danbury, CT; one housing unit in Big Spring, TX; expansion of one housing unit in Loretto, PA; one housing and support facility in Tyndall, FL, and four detention units in Tallahassee, FL; Fort Worth, TX, Milan, MI, and Atlanta, GA.
- . An increase of \$25,462,000 to provide for the adequate care and subsistence of a projected increase of 6,050 in the average daily population (62,450) in 1991 over the average daily population (56,400) in 1990.
- . An increase of \$1,000,000 to expand the electronic monitoring program.
- . An additional 4,000 positions and \$91,569,000 to expand staffing levels at existing overcrowded institutions.
- . An additional \$388,000 for FPS's migration to the Department's Financial Management Information System.
- . A decrease of 85 positions and \$457,000 for A-76 management and productivity initiatives.
- . An increase of \$10,500,000 to construct a 300 bed long term medical care unit in Fort Worth, TX.
- . Fourteen positions and \$96,600,000 to construct seven detention units with a capacity of 1,250 beds in Sheridan, OR, Leavenworth, KS, Butner, NC, El Reno, OK, Seagoville, TX, Memphis, TN and one in the Northeast.
- . Five positions and \$33,200,000 to expand capacity at existing institutions by a total of 815 beds. These facilities are located in Big Spring, TX, Tyndall, FL, Bryan, TX, El Paso, TX, and Terre Haute, IN.

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		<u>Budget</u>
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u>
							<u>Pct. Change</u>

- . Six positions and \$22,500,000 to acquire and convert active and closed military facilities (1,700 beds).
- . Fifteen positions and \$40,600,000 for major renovations and improvements at eight facilities.

Office of Justice Programs:

Justice Assistance.....	352	\$614,290	345	\$587,515	-7	-\$26,775	-4.4%
Public Safety Officers Benefits.....	...	<u>24,818</u>	...	<u>26,075</u>	...	<u>1,257</u>	<u>+5.1%</u>
Total, Federal Prison System.....	352	639,108	345	613,590	-7	-25,518	-4.0%

- . The total net decrease of 7 positions and \$25,518,000 includes net mandatory increases of \$2,659,000 and automatic non-policy decreases of \$10,191,000.
- . Increase of \$1,758,000 for the National Institute of Justice (NIJ) to continue the development of an effective less-than-lethal weapon for use by law enforcement officers.
- . Increase of \$1,911,000 for the Bureau of Justice Statistics to conduct the Quinquennial survey of Jails and Survey of State Jail Inmates (\$1,100,000), to redesign the National Crime Survey in which over 100,000 Americans are interviewed concerning crime victimization (\$476,000) and to expand the Federal integrated data base to permit the collection of more comprehensive data on Federal cases from prosecution through corrections (\$335,000).
- . Increase of \$45,263,000 for the Drug Control and System Improvement grant program to provide additional formula grant drug funding to State and local units of government to enhance existing jurisdictional drug control efforts, while simultaneously supporting national drug control policies and objectives.
- . An increase of \$4,000,000 to enhance the efforts of State and local communities in their comprehensive response to missing and exploited children issues, by supporting more search teams, investigations, crisis intervention, as well as reunification with the family.
- . A decrease of \$61,905,000 for the Juvenile Justice program. This reduction would result in the termination of the formula grant program and leave \$7,500,000 to continue a High Risk Youth program that addresses the problems with gangs and drugs and their relationship with the juvenile justice system. It is also proposed that grant recipients contribute a hard cash match of 50 percent of total project costs.
- . A decrease of \$4,963,000 to terminate funding for the Mariel Cuban program.
- . A decrease of \$3,652,000 for the Regional Information Sharing System (RISS) program. The reduction would result in a 1991 funding level of \$9,750,000 for RISS. The reduction is requested along with a proposal that program participants provide a 25 percent hard cash match of total program costs.

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		Budget
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u> <u>Pct. Change</u>

. A net decrease of 7 positions and \$398,000 for Management and Administration. The change includes an increase of two positions (no dollars) to allow NIJ to administer the development of a Less-than-Lethal Weapon and allow BJS to support expanded functioning of the Federal integrated data base. Also included is a decrease of nine positions and \$450,000 for the first year phase-out of the Juvenile Justice formula grant program and an increase of \$52,000 for the FMIS migration.

<u>SUB-TOTAL: DIRECT AUTHORITY, DOJ</u>	<u>74,006</u>	<u>\$7,779,866</u>	<u>79,750</u>	<u>\$7,644,959</u>	<u>5,744</u>	<u>-\$134,907</u>	<u>-1.7%</u>
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Premerger Filing Fee.....	...	\$19,749	...	\$20,000	...	\$251	+1.3%
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. This reflects receipts provided through premerger notification filing fees established by Congress in 1990. The Antitrust Division will use these resources to increase staffing levels in 1990 and 1991 by 79 positions and 74 workyears.

ICC Transfer	18	\$1,394	18	\$1,394	N/A
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. The Administration will propose legislation to terminate the Interstate Commerce Commission, to complete deregulation of various transportation industries and to transfer the remaining rail-related activities to the Department's Antitrust Division in 1990.

<u>U.S. Trustees</u>	\$60,039	...	\$65,673	...	\$5,634	+9.4%
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. The 1991 request includes mandatory increases of \$4,634,000.

. A program increase of \$1,000,000 is requested to allow the U.S. Trustees to conduct audits of private trustees and debtors-in-possession. Such audits will be performed by private contractors.

<u>Independent Counsel</u>	\$5,916	...	\$4,000	...	-\$1,916	-32.4%
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. Congress enacted a permanent indefinite appropriation in the 1988 Department of Justice Appropriations Act (P.L. 100-202) to fund the expenses of Independent Counsel investigations and prosecutions. Under this appropriation, all necessary costs and expenses incurred in the pursuit of these investigations will be funded from amounts available in the Treasury. In 1991, it is expected that the major part of the ongoing investigations will be complete; therefore, the Department is projecting an estimate of \$4 million.

<u>Civil Liberties Public Education Fund</u>	\$500,000	...	\$500,000	N/A
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. The request for \$500 million will permit the Department to begin making payments to eligible Japanese-Americans who were forced into internment camps during World War II. Payments of \$20,000 to each eligible individual are authorized under the provisions of the Civil Liberties Act of 1988 (P.L. 100-383), and appropriations were made in P.L. 101-162.

BUREAU, DIVISION, OFFICE	1990		1991		Change		Budget Authority
	Position	Amount	Position	Amount	Position	Amount	Pct. Change
Assets Forfeiture Fund:							
Current Definite Budget Authority....	...	\$98,945	...	\$100,000	...	\$1,055	+1.1%
Permanent Indefinite Availability	...	<u>257,902</u>	...	<u>272,000</u>	...	<u>14,098</u>	<u>+5.5%</u>
Total, AFF.....	...	356,847	...	372,000	...	15,153	+4.2%

. These amounts reflect estimated obligations for 1990 and 1991 for selected asset-specific and all program-related expenses (current definite budget authority) and all other asset specific and equitable sharing payments (permanent indefinite budget authority). The fund is financed from receipts generated by forfeiture of assets used in criminal enterprises.

. For 1991, program increases of \$1,055,000 in definite budget authority are required as a direct result of an increase in expected forfeitures.

. Equitable sharing payments are expected to increase from \$193 million in 1990 to \$200 million in 1991.

. Fund receipts are expected to increase from \$470 million in 1990 to \$500 million in 1991.

. In 1991, it is anticipated that \$128 million will be transferred to the Special Forfeiture Fund for use by the Director of the National Drug Control Policy.

<u>Immigration User Fee</u>	\$103,530	...	\$110,000	...	\$6,470	+6.2%
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. For 1991, the change reflects an increase in anticipated receipts due to higher levels of international travel.

. The cost of the User Fee program is paid from fees collected from individuals arriving in the United States aboard a commercial aircraft or vessel from foreign locations (other than Mexico, Canada, or adjacent islands).

<u>Immigration Legalization</u>	\$54,025	...	\$37,568	...	-\$16,457	-30.5%
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. To continue the implementation of the Legalization program, the Immigration and Naturalization Service will require \$37,568,000 in 1991.

. The cost of the Legalization program will continue to be paid from fees collected from applicants for temporary and permanent status.

<u>Immigration Examinations Fee</u>	\$103,244	...	\$90,000	...	-\$13,244	-12.8%
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. For 1990, the currently approved operating level for the Examinations Fee account is \$85,082,000 and the current estimate of receipts is \$104,000,000. The operating level is expected to increase once a reprogramming notification has been submitted and approved. In addition, the actual level of receipts may be higher.

<u>BUREAU, DIVISION, OFFICE</u>	<u>1990</u>		<u>1991</u>		<u>Change</u>		<u>Budget</u>
	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Position</u>	<u>Amount</u>	<u>Authority</u>
							<u>Pct. Change</u>

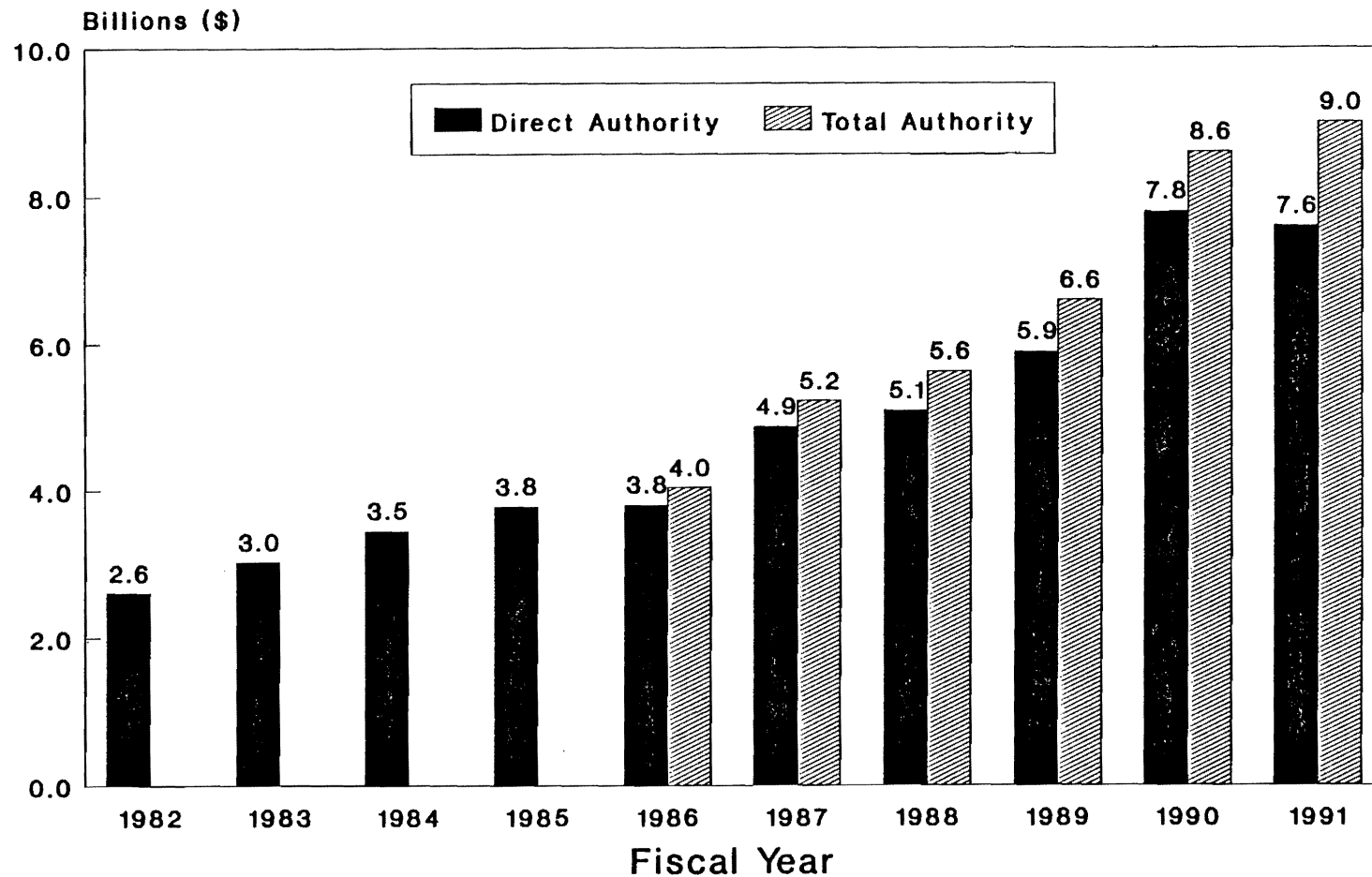
- . The 1991 operating level of \$90,000,000 reflected here is an estimate which is also likely to be increased as 1991 approaches.
- . The cost of the Examinations Fee program is funded from fees collected from individuals applying for benefits under the provisions of the Immigration and Nationality Act.

Crime Victims Fund..... \$123,250 ... \$125,000 ... \$1,750 +1.4%

- . The estimated collections available for 1991 are \$125,000,000 which is consistent with the availability for 1990.

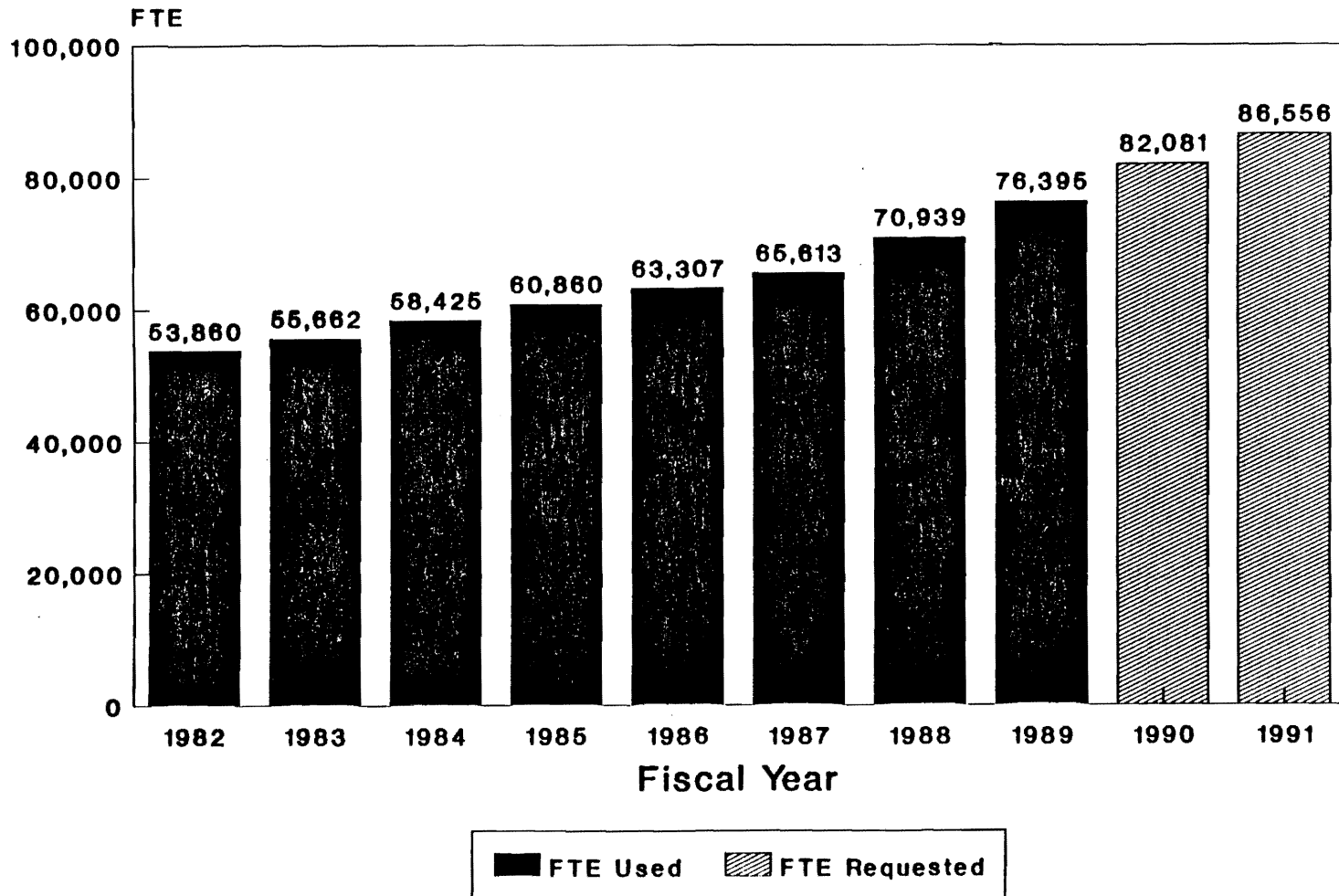
TOTAL: NEW AUTHORITY, DOJ 74,006 \$8,606,466 79,768 \$8,970,594 5,762 \$364,128 +4.2%

TOTAL DEPARTMENT OF JUSTICE BUDGET FOR FISCAL YEARS 1982 THROUGH 1991

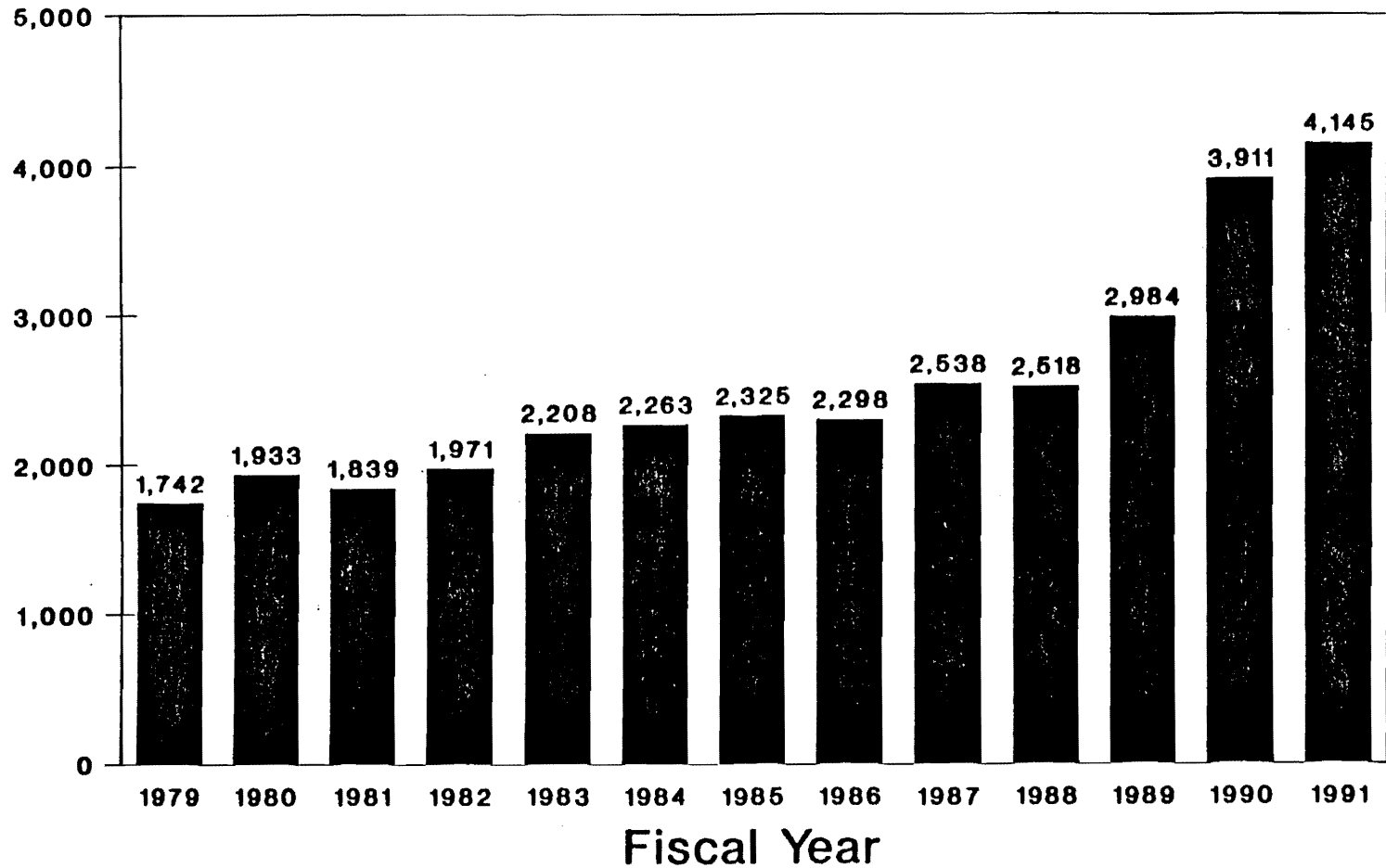


Direct and Total Authority were
the same from 1982 through 1985

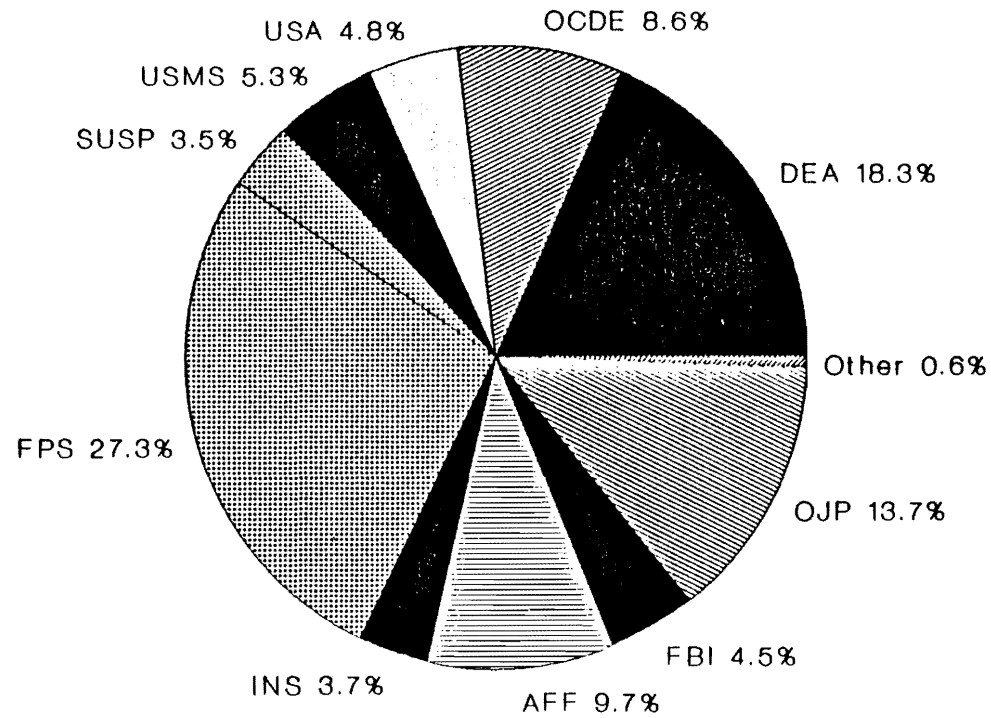
FULL-TIME EQUIVALENT (FTE) EMPLOYMENT In the Department of Justice 1982-1991



ASSISTANT UNITED STATES ATTORNEYS END-OF-YEAR ON BOARD STRENGTH



Department of Justice 1991 Request for Drug Enforcement

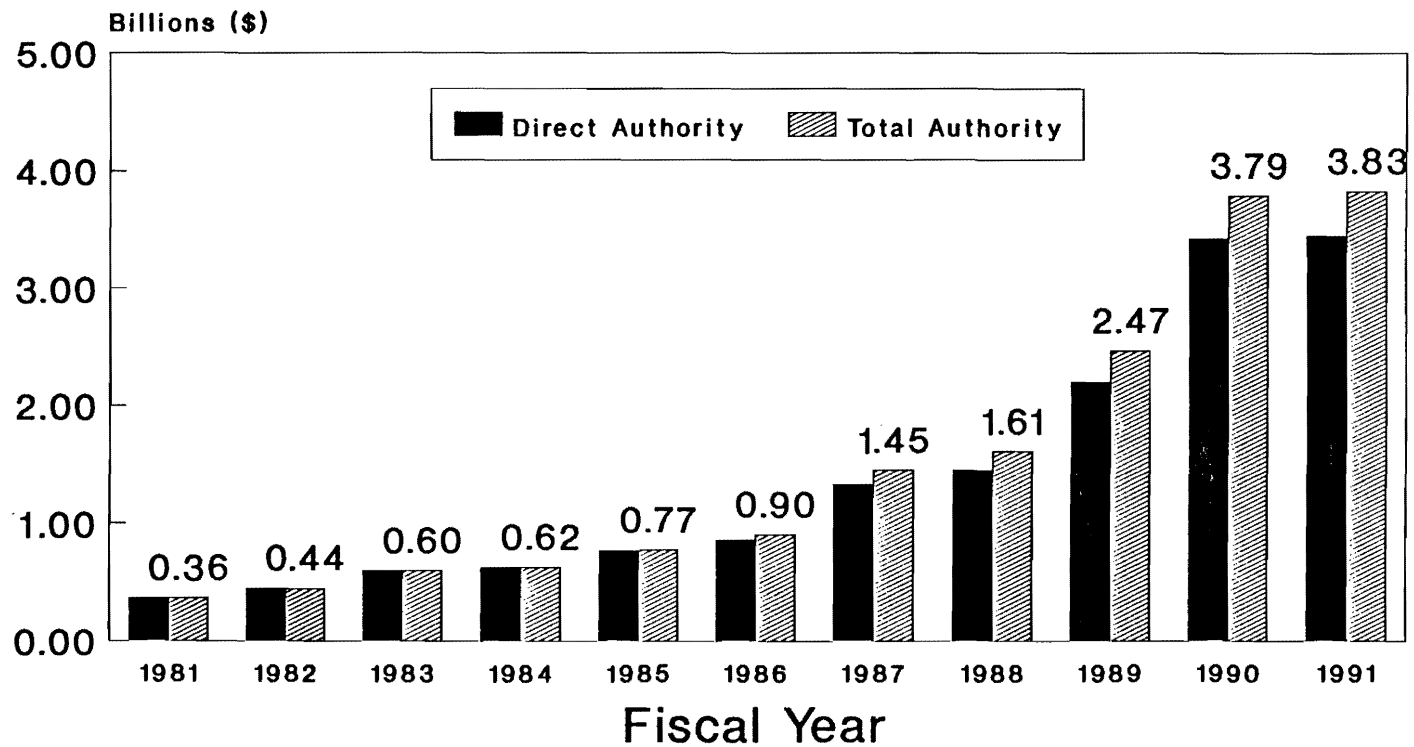


DEPARTMENT OF JUSTICE DRUG PROGRAMS
ESTIMATED FUNDING LEVELS
1989 - 1991
(BA in Millions)

	1989 Actual		1990 Planned		1991 Planned		Increase/Decrease 1990/1991	
	FTE	BA	FTE	BA	FTE	BA	FTE	BA
Drug Enforcement Administration	5,737	542.9	5,224	548.7	5,601	700.0	377	151.3
Federal Bureau of Investigation	2,894	209.9	1,805	140.6	1,907	172.1	102	31.5
Organized Crime Drug Enforcement*	0	0.0	2,779	214.9	3,544	330.0	765	115.1
Immigration and Naturalization Service	1,865	126.4	1,880	128.0	1,836	140.9	-44	12.9
Federal Prison System	5,735	787.5	8,607	1,502.8	11,424	1,044.8	2,817	-458.0
Office of Justice Programs	68	185.6	81	481.0	89	525.6	8	44.6
U.S. Marshals Service	1,793	124.4	2,031	154.2	2,366	201.0	335	46.8
Support of U.S. Prisoners	0	72.1	0	111.0	0	135.0	0	24.0
U.S. Attorneys	1,618	134.0	1,694	137.1	2,104	182.2	410	45.1
Criminal Division	133	13.3	164	11.5	216	18.3	52	6.8
Tax Division	33	2.2	21	1.4	21	1.5	0	0.1
INTERPOL	9	0.7	13	1.1	15	1.4	2	0.3
Subtotal (Direct Funding)	19,885	2,199.0	24,299	3,432.3	29,123	3,452.8	4,824	20.5
Assets Forfeiture Fund (Current)	0	70.6	0	98.9	0	100.0	0	1.1
Assets Forfeiture Fund (Permanent)		201.0	0	257.9	0	272.0	0	14.1
TOTAL	19,885	2,470.6	24,299	3,789.1	29,123	3,824.8	4,824	35.7

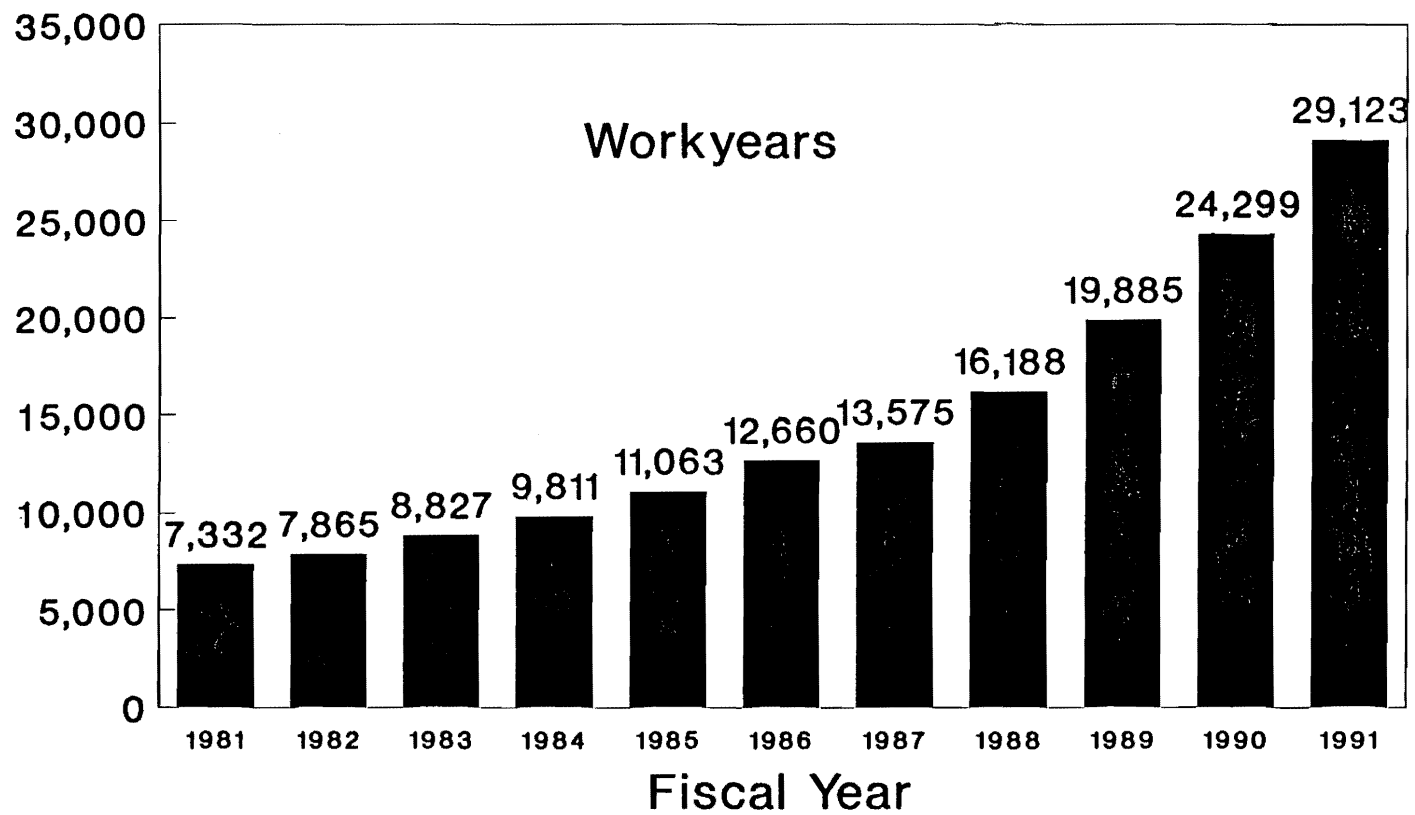
* Resources for 1990 and 1991 include \$38.3 million and \$69.6 million respectively, of resources for the Treasury and Transportation agencies participating in the OCDE program.

Drug Enforcement in the Department of Justice 1981 - 1991

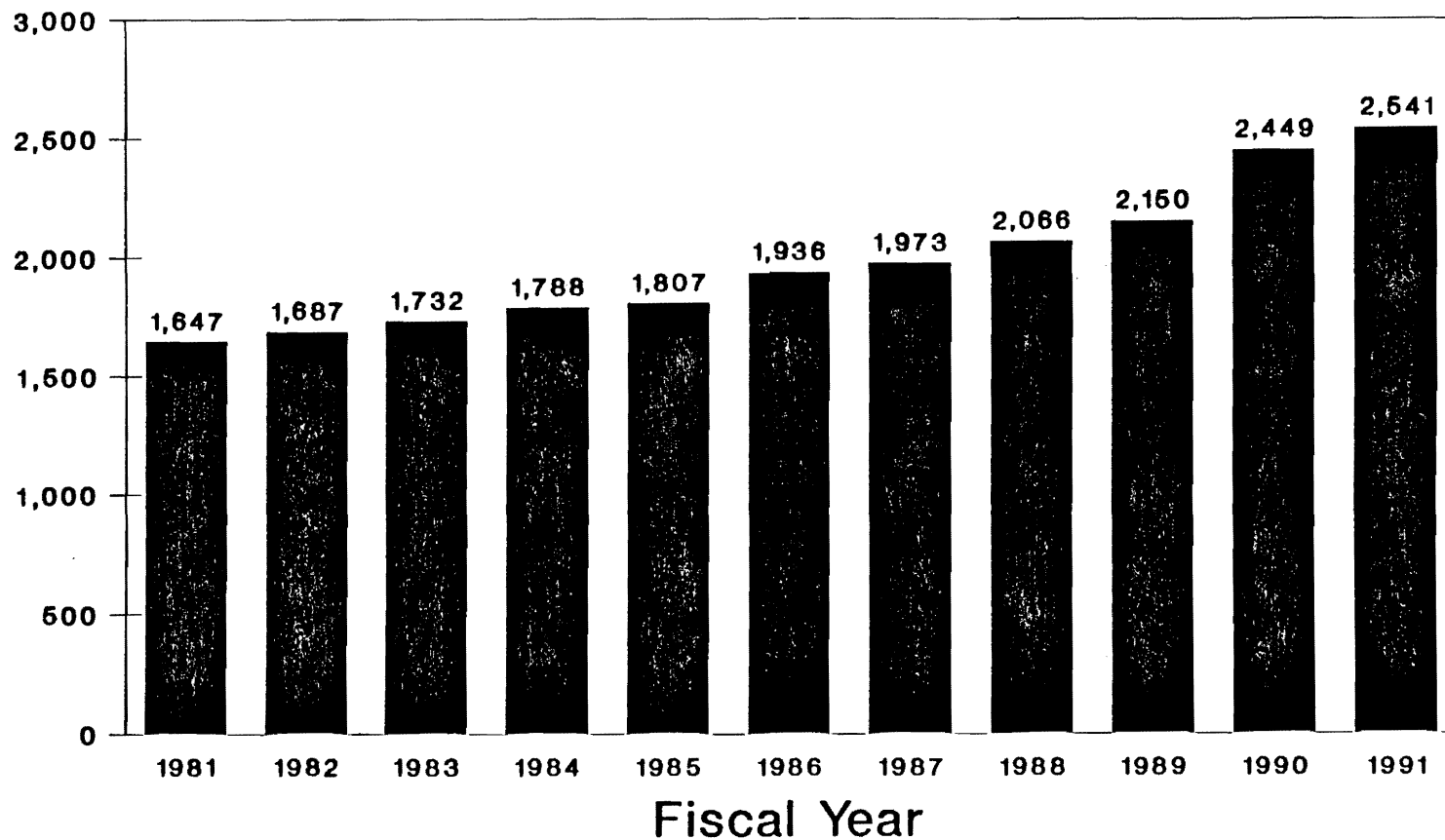


Includes resources for the Treasury and Transportation agencies participating in the OCDE program in 1990 and 1991.

Drug Enforcement in the Department of Justice 1981 - 1991



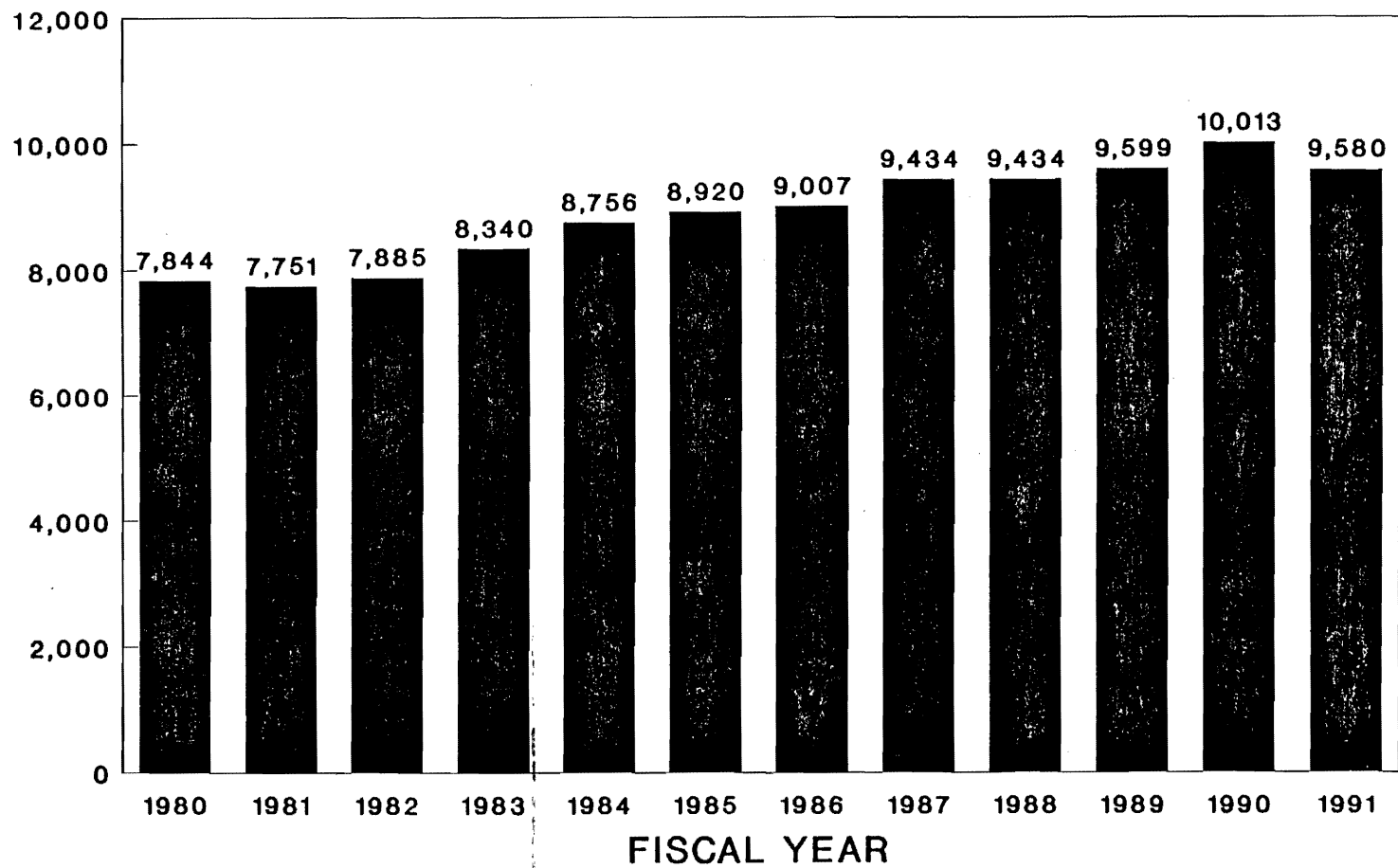
UNITED STATES MARSHALS SERVICE DEPUTY U.S. MARSHAL STAFFING END-OF-YEAR ON BOARD STRENGTH



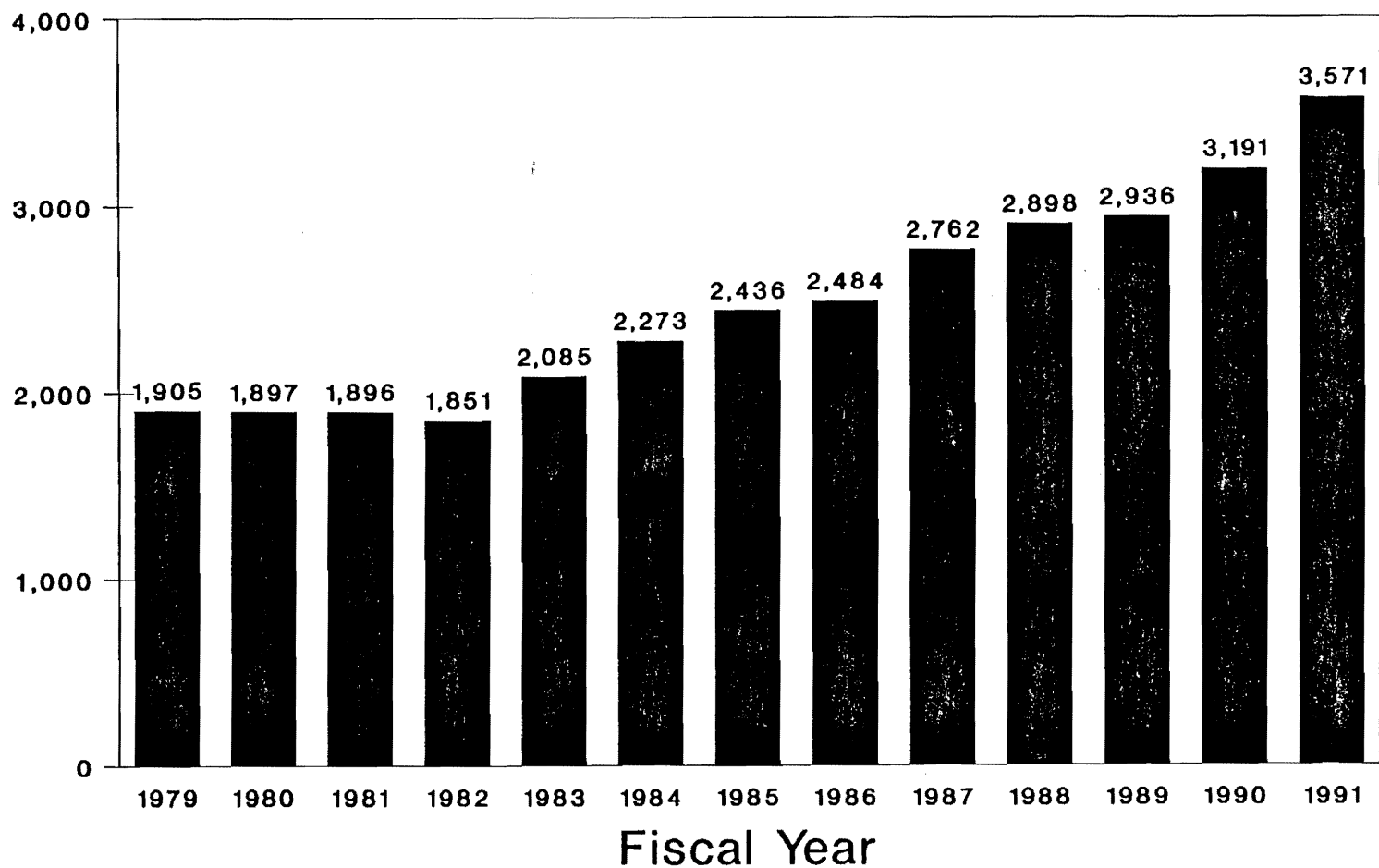
Includes DUSMs & criminal investigators

FBI AGENT STAFFING

END-OF-YEAR ON BOARD STRENGTH



DEA AGENT STAFFING END-OF-YEAR ON BOARD STRENGTH



BORDER PATROL OFFICERS END-OF-YEAR ON BOARD STRENGTH

